

#### Center for Clinical Standards and Quality/Quality, Safety & Oversight Group

#### Ref: QSO-23-14-AO/CLIA

**DATE:** May 10, 2023

**TO:** State Survey Agency Directors

**FROM:** Director, Quality, Safety & Oversight Group (QSOG)

**SUBJECT:** FY 2021 Report to Congress (RTC): Review of Medicare's Program Oversight of Accrediting Organizations (AOs) and the Clinical Laboratory Improvement Amendments of 1988 (CLIA) Validation Program

#### Memorandum Summary

**Annual Report to Congress:** The 2021 annual RTC details the review, validation, and oversight of the FY 2020 activities of the approved AOs Medicare accreditation programs as well as the CLIA Validation Program.

- Section 1875(b) of the Social Security Act (the Act) requires the Centers for Medicare & Medicaid Services (CMS) to submit an annual report to Congress on its oversight of national AOs and their CMS-approved accreditation programs.
- Section 353(e)(3) of the Public Health Service Act (PHSA) requires CMS to submit an annual report of the CLIA validation program results.

#### **Background**

The Social Security Act, Section 1875(b) requires a performance evaluation of each CMSapproved Accreditation Organization (AO) to verify that accredited provider entities demonstrate compliance with the Medicare Conditions of Participation (CoPs). The Clinical Laboratory Improvement Amendments of 1988 (CLIA), under Section 353 of the Public Health Service Act, requires that any laboratory performing certain testing on human specimens for health purposes, must meet the requirements established by The Department of Health & Human Services and have in effect an applicable certificate. The CMS annual Report to Congress (RTC) details the review, validation, and oversight of the AOs Medicare accreditation programs as well as those under CLIA.

State Agency surveyors conduct the validation surveys that are the basis for the analysis in the RTC. Currently, CMS has approved accreditation programs for the following Medicare facility type: hospitals, psychiatric hospitals, critical access hospitals (CAHs), home health agencies (HHAs), hospices, ambulatory surgery centers (ASCs), outpatient physical therapy and speechlanguage pathology services (OPTs), rural health clinics (RHCs) and End Stage Renal Disease (ESRD). The OPT and RHC validation surveys did not have condition-level deficiencies cited by the SAs and ESRD providers were not part of the validation sample surveys during this reporting period. During FY 2020, in response to the COVID-19 Public Health Emergency (PHE), CMS limited health care facility and clinical laboratory survey activity to allow focus on the most serious health and safety threats. As a result, non-emergent surveys (i.e., validation surveys) were suspended.

#### **Discussion**

There are 9 CMS approved Medicare accreditation organizations (AO) identified in the report:

- Accreditation Association for Ambulatory Health Care (AAAHC)
- Accreditation Commission for Health Care, Inc. (ACHC)
- American Association for Accreditation of Ambulatory Surgery Facilities (AAAASF)
- Community Health Accreditation Program (CHAP)
- Center for Improvement in healthcare (CIHQ)
- DNV GL Healthcare (DNV GL)
- The Compliance Team (TCT)
- The Joint Commission (TJC)
- National Dialysis Accreditation Commission (NDAC)

There are another seven AOs approved under CLIA identified in the report, including:

- AABB
- American Association for Laboratory Accreditation (A2LA)
- Accreditation Commission for Health Care, Inc. (ACHC)
- American Society for Histocompatibility and Immunogenetics (ASHI)
- COLA
- College of American Pathologists (CAP)
- The Joint Commission (TJC)

Additional Initiatives:

On September 30, 2019, CMS published two Final Rules in the *Federal Register* which revised the CoPs and CfCs:

Medicare and Medicaid Programs; Regulatory Provisions to Promote Program Efficiency, Transparency, and Burden Reduction; Fire Safety Requirements for Certain Dialysis Facilities; Hospital and Critical Access Hospital Changes to Promote Innovations, Flexibility, and Improvement in Patient Care (CMS-3346-F, CMS-3334-F and CMS-3295-F). This final rule revised requirements for Ambulatory Surgical Centers (ASCs) at 42 C.F.R. Part 416; Hospices at 42 C.F.R. Part 418; Hospitals at 42 C.F.R. Part 482; Home Health Agencies (HHA) at 42 C.F.R. Part 484; Critical Access Hospitals at 42 C.F.R. Part 485; Rural Health Clinics (RHCs) at 42 C.F.R. Part 491; and End Stage Renal Disease (ESRD) Facilities at 42 C.F.R. Part 494, as well as changes to all providers and suppliers for Emergency Preparedness. This final rule can be accessed at

https://www.federalregister.gov/documents/2019/09/30/2019-20736/medicare-and-medicaid-programs-regulatory-provisions-to-promote-program-efficiency-transparency-and-burden-reduction.

Medicare and Medicaid Programs; Revisions to Requirements for Discharge Planning for Hospitals, Critical Access Hospitals, and Home Health Agencies, and Critical Access Hospital Changes to Promote Innovation, Flexibility, and Improvement in Patient Care (CMS-3317-F and CMS-3295-F). This final rule revised requirements for Hospitals at 42 C.F.R. Part 482; HHAs at 42 C.F.R. Part 484 and CAHs at 42 C.F.R. Part 485. This final rule can be accessed at <u>https://www.federalregister.gov/documents/2019/09/30/2019-</u> 20732/medicare-and-medicaid-programs-revisions-to-requirements-for-discharge-planning-forhospitals.

While these Final Rules were published within FY 2019, CMS did not begin review of AO standards in response to these changes until FY 2020.

**Contact:** For questions or concerns relating to this memorandum, please contact: Medicare AO oversight – <u>QSOGAccreditationCO@cms.hhs.gov</u> CLIA AO oversight – <u>LabExcellence@cms.hhs.gov</u>

Effective Date: Immediately. Please communicate to all appropriate staff within 30 days.

/s/ David R. Wright Director, Quality, Safety & Oversight Group

Attachment: FY2021 Report to Congress

cc: Survey & Operations Group Management

#### **Resources to Improve Quality of Care:**

Check out CMS's new Quality in Focus interactive video series. The series of 10–15-minute videos are tailored to provider types and aim to reduce the deficiencies most commonly cited during the CMS survey process, like infection control and accident prevention. Reducing these common deficiencies increases the quality of care for people with Medicare and Medicaid. Learn to:

- Understand surveyor evaluation criteria
- *Recognize deficiencies*
- Incorporate solutions into your facility's standards of care

See the <u>Quality</u>, <u>Safety</u>, <u>& Education Portal Training Catalog</u>, and select Quality in Focus



## U.S. Department of Health and Human Services Centers for Medicare & Medicaid Services

## **REPORT TO CONGRESS**

### Fiscal Year 2021 REVIEW OF MEDICARE'S PROGRAM FOR OVERSIGHT OF ACCREDITING ORGANIZATIONS AND THE CLINICAL LABORATORY IMPROVEMENT VALIDATION PROGRAM

May 2023

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#### **Review of Medicare's Program for Oversight of Accrediting Organizations**

#### Introduction

Health care facilities must demonstrate compliance with the Medicare conditions of participation (CoPs), conditions for coverage (CfCs), or conditions for certification (depending on the type of facility) to be eligible to receive Medicare reimbursement. Section 1865 of the Social Security Act (the Act) allows health care facilities that are "provider entities"<sup>1</sup> to demonstrate this compliance through accreditation by a Centers for Medicare & Medicaid Services (CMS)approved accreditation program of a private, national Accrediting Organization (AO).<sup>2</sup> AOs may voluntarily submit provider- and supplier-specific accreditation programs intended to demonstrate compliance with the applicable Medicare standards for CMS review and approval. AOs charge fees to facilities that seek their accreditation. Generally, AOs offer facilities at least two accreditation options: accreditation alone, or accreditation under a CMS-approved program for the purpose of participating in Medicare. CMS reviews and provides oversight only for those accreditation programs submitted by an AO requesting to have the program recognized as a Medicare accreditation program. Section 1875 of the Act requires the Secretary to provide an annual report on its oversight of all CMS-approved AO accreditation programs. Each year's report provides a data analysis for the prior fiscal year. This report addresses AO activity in fiscal year (FY) 2020 (October 1, 2019 - September 30, 2020), only as it relates to CMSapproved Medicare accreditation programs.

CMS has responsibility for oversight and approval of AO accreditation programs used for Medicare certification purposes, and for ensuring that providers or suppliers that are accredited under an approved AO accreditation program meet the quality and patient safety standards required by the Medicare conditions.<sup>3,4</sup> A thorough review of each Medicare accreditation program voluntarily submitted by an AO is conducted by CMS, including a review of the equivalency to the Medicare standards of its accreditation requirements, survey processes and procedures, training, oversight of provider entities, and enforcement.

<sup>&</sup>lt;sup>1</sup> Section 1865(a)(4) of the Act defines "provider entity" to include a provider of services, supplier, facility, clinic, agency, or laboratory. Section 1861(d) defines a "supplier" to mean a physician or other practitioner, a facility, or other entity other than a provider. Section 1861(u) defines a "provider" to mean a hospital, critical access hospital, skilled nursing facility, comprehensive outpatient rehabilitation facility, home health agency, or hospice program. Note that "provider entities" do not include advanced diagnostic imaging (ADI) or durable medical equipment (DME) suppliers, which are required to be accredited under Section 1834 of the Act. Oversight of ADI and DME accreditation programs are administered separately by CMS and not subject to the Section 1875 reporting requirements.

<sup>&</sup>lt;sup>2</sup> Accreditation for provider entities in accordance with Section 1865 is voluntary and not required for Medicare participation. Generally, accreditation by a CMS-approved national AO's Medicare accreditation program is an alternative to being subject to assessment of compliance by the applicable State Survey Agency.

<sup>&</sup>lt;sup>3</sup> CoPs apply to providers; CfCs apply to suppliers; and Conditions for Certification apply to rural health clinics. In this report, the term "facility" is used to cover all types of institutional health care providers which require certification in order to participate in Medicare and "Medicare conditions" and is used to cover CoPs, CfCs, and Conditions for Certification.

<sup>&</sup>lt;sup>4</sup> The Act mandates the establishment of minimum health and safety standards that must be met by most providers and suppliers participating in the Medicare and Medicaid programs. These standards are found in Title 42 of the Code of Federal Regulations for each applicable provider/supplier type. The intention of the health and safety CoPs is to stipulate that each patient receives safe care. This often includes providing protection to the patient's emotional health and safety as well as physical safety.

Also reviewed are the qualifications of the surveyors, staff, and the AO's financial status. Upon approval, any provider or supplier accredited by the AO's approved program could be "deemed" by CMS to have met the applicable Medicare conditions and are referred to as having deemed status.<sup>5</sup>

Pursuant to Section 1875(b) of the Act, the Secretary of Health and Human Services (HHS) shall make a continuing study of the national accreditation bodies under Section 1865(a) and transmit to the Congress annually a report concerning the operation and oversight of all CMS-approved AO Medicare accreditation programs. CMS has implemented a comprehensive approach to the review and approval of an AO's Medicare accreditation program and its ongoing oversight of AO activities. The primary goal of this review is to ensure that the AO's standards meet or exceed the Medicare conditions for each program type and that the organization has the capacity to adequately administer the program and provide ongoing oversight of facilities it accredits.

Currently, CMS has approved accreditation programs under 42 CFR Part 488 for the following facility types: hospitals, psychiatric hospitals, critical access hospitals (CAHs), home health agencies (HHAs), hospices, ambulatory surgery centers (ASCs), outpatient physical therapy and speech-language pathology services (OPTs), rural health clinics (RHCs), and End-Stage Renal Disease (ESRD) facilities.<sup>6</sup> CMS maintains a comprehensive AO Medicare accreditation oversight program and continually strives to strengthen and enhance its ongoing oversight. The program includes:

<u>Deeming application review</u> – CMS rigorously reviews each Medicare accreditation program submitted by an AO initially and then periodically thereafter to determine whether the AO can adequately ensure that facilities comply with Medicare requirements;

<u>Ongoing review</u> – CMS evaluates the performance of each CMS-approved accreditation program on an ongoing basis through performance, comparability, and accreditation program reviews;

<u>Electronic reporting systems</u> – CMS builds, implements, and updates electronic systems for AO reporting on activities related to deemed facilities;

<u>Performance measurement</u> – CMS develops and implements performance measures which reflect each AO's compliance with administrative reporting requirements;

<u>Validation survey program</u> – CMS has expanded efforts across a growing number of AO programs and types of facilities to measure the effectiveness of the AO survey process in identifying areas of serious non-compliance with Medicare conditions. In the validation program, CMS conducts a survey of a facility within 60 days of an AO survey and compares the findings of the two surveys to evaluate the adequacy of the AO survey process<sup>7</sup>;

<sup>&</sup>lt;sup>5</sup> In accordance with Section 1865 of the Act, 42 CFR §§ 488.5(a)(4)(i) states that AOs may award accreditation under a CMS-approved Medicare accreditation program for 3 years. The AOs will re-survey every accredited provider through unannounced surveys, no later than 36 months after the prior accreditation effective date.

<sup>&</sup>lt;sup>6</sup> Note that other types of facilities may also participate in Medicare via an approved accreditation program, but to date, no AO has sought and received approval for any of these additional non-listed facility types. CMS also accredits suppliers of Durable Medical Equipment, Prosthetics, Orthotics and Supplies (DMEPOS) and the technical component of ADI under other accreditation statutes.

<sup>&</sup>lt;sup>7</sup> State standard survey frequencies for all provider types is addressed in CMS' Mission and Priority Document

<u>Validation redesign program (VRP) pilot</u> – CMS has developed a pilot that utilizes the SAs in an observational capacity to observe and evaluate the ability of the AO surveyors to survey for compliance to CMS regulations versus conducting a second survey of the facility. The VRP pilot was placed on hold in August 2019 to make enhancements based on lessons learned. The VRP pilot is tentatively scheduled to start back up in FY 2023.

<u>Education</u> – CMS conducts ongoing education for AO staff that includes, but is not limited to, quarterly conference calls, monthly liaison calls with each AO, an annual on-site training for all AOs with approved programs at CMS, provision of an AO resource manual, as well as availability of CMS surveyor training opportunities.

#### Overview

During FY 2020, in response to the COVID-19 Public Health Emergency (PHE), CMS limited health care facility and clinical laboratory survey activity to allow focus on the most serious health and safety threats. As a result, non-emergent surveys (i.e., validation surveys) were suspended. This report reviews AO activities in fiscal year (FY) 2020 (October 1, 2019 – September 30, 2020), compares this activity to past years, discusses the impact of suspended and prioritized surveys, and outlines the current CMS oversight of approved Medicare accreditation programs in the following sections:

## <u>Section 1</u> – Centers for Medicare & Medicaid Services' Approval of Medicare Accreditation Programs

The process used for CMS approval and renewal of AO Medicare accreditation programs; the types of CMS reviews and decisions; the number of reviews that were performed and decisions made since FY 2011; the current AOs with approved Medicare accreditation programs; and the most recent CMS approval or review status for each AO Medicare accreditation program.

#### Section 2 – Scope of Accrediting Organization Medicare Accreditation Programs

The current number of deemed status and non-deemed Medicare-certified facilities by program type; the growth in deemed status facilities within the Medicare program since FY 2008; the effect of COVID-19 as it relates to FY 2020 deemed status facilities; and the overall Medicare accreditation survey activities of each AO in FY 2020, including the number of initial and renewal accreditation surveys performed, and the number of facilities denied.

#### Section 3 – Accrediting Organization Performance Measures

The AO reporting requirements and CMS methods for collecting AO quarterly data on Medicare accreditation program activities and deemed facilities; the FY 2020 AO performance measures; and comparison of FYs 2019 and 2020 performance measure results.

#### Section 4 – Validation of Accrediting Organization Surveys

This section includes the AO Validation Program, the disparity rate for each program type nationally and by AO, and the number of representative sample validation surveys that have been performed for hospital and non-hospital facilities since FY 2007. The section also highlights the

<sup>(</sup>MPD) tier system. The State standard survey frequencies are resource driven and depend on CMS' annual funding level and specific criteria. Typically, State survey frequency is between 3–5 years (no more than 6 years) based on the provider type, tier priority, the number of specific providers in the state, and the budget.

impact of COVID-19 in relation to the FY 2020 decreased representative validation survey sample size and disparity rates. Further, we describe the comparative analysis process conducted for the 60-day validation surveys to assess the ability of each AO Program to evaluate and ensure compliance with the applicable Medicare conditions. The validation performance results for FYs 2018–2020 are presented by facility type for each AO. The FY 2020 AO and State Agency (SA) condition-level citations for each facility type are presented and compared. For hospital accreditation programs, validation performance results provide separate comparisons for short-term acute care and long-term care hospitals (LTCHs).

#### PLEASE NOTE for Section 4:

Validation surveys for psychiatric hospitals were significantly impacted by the PHE, with only five surveys performed in FY 2020, representing one percent of the total number of deemed psychiatric hospitals and only five percent of the total number of psychiatric hospital surveys conducted by the single Psychiatric Hospital AO program during this reporting period (there are now two CMS-approved Psychiatric Hospital AO programs). As a result, the small validation sample used to determine the disparity rate in FY 2020 increased the margin of error in the calculation, thus affecting the potential usefulness of this number and the extent to which it accurately represents the effectiveness of an AO's survey activities.

Additionally, we found that the disparities cited were less likely to be related to major patient safety deficiencies, such as infection prevention and control and medical staff requirements, and were more likely to be centered around documentation and communication deficiencies, such as those in the medical records and patient's rights requirements.

In the small validation sample of psychiatric hospital surveys described in this report, examples of documentation and communication requirement deficiencies where disparities were cited for the AO include:

- The Special Medical Record Requirements for Psychiatric Hospitals, which were cited six times by SAs (and missed three of those times by the AO) for facilities that failed to ensure staff adequately documented various details and elements related to some patient master treatment plans; and
- The Patient's Rights requirements, which were cited five times by SAs (and missed three of those times by the AO) for facilities that failed to ensure all patients were—
  - Provided the Important Message from Medicare notice;
  - Provided written notice that a doctor of medicine or osteopathy was not present in the facility or on-call for the facility, 24 hours per day, seven days per week;
  - Informed of their rights in advance of the hospital discontinuing patient care; and
  - Provided written notice of grievance decisions, including name of the hospital contact person, steps taken on behalf of the patient to investigate the grievance, grievance decision, and completion date.

## <u>Section 5</u> – Life Safety Code, Health & Safety Disparity Rates Analysis and Complaint Survey Citations

The most frequently disparate 60-day validation survey condition-level deficiencies, Life Safety Code (LSC) and health and safety disparity rates; the top five complaint survey condition-level

deficiencies by program type; the reduction of FY 2020 complaint surveys due to the COVID-19 PHE; the limitations surrounding the disparity rates; and conclusions and recommendations for decreasing the disparity rates.

#### Section 6 – Centers for Medicare & Medicaid Services Improvements

CMS executed and improved program management and oversight activities for FY 2020.

#### Section 7 – Clinical Laboratory Improvement Amendments Validation Program

Clinical Laboratory Improvement Amendments of 1988 (CLIA) includes statutory requirements for deeming by AOs, for conducting AO validation reviews, and the impact from COVID-19 on both.

#### Appendix A – Performance Measures

Table 1 outlines the performance measure results by AO for comparable FYs 2019–2020 measures.

#### Appendix B – Fiscal Year 2020 Life Safety Code and Health & Safety Disparity Rates

Detailed FY 2020 LSC and health and safety statistics for each program type as discussed in Section 5 and AO specific statistics.

#### **<u>Appendix C</u>** – Life Safety Code Category Definitions

LSC terminology and definitions.

# **SECTION 1: Centers for Medicare & Medicaid Services' Approval of Medicare Accreditation Programs**

#### **Application and Renewal Process**

#### Approval of a National Accrediting Organization's Medicare Accreditation Program

The process for CMS approval of a national AO's Medicare accreditation program is voluntary and, therefore, applicant-driven. In order to gain approval of an accreditation program for Medicare deemed status purposes, an AO must demonstrate the ability to effectively evaluate a facility using accreditation standards which meet or exceed the applicable Medicare conditions, as well as survey processes that are comparable to those outlined in the State Operations Manual (SOM). Among other things, the SOM contains CMS' policy, interpretation of regulations, and instructions to SAs for conducting survey activities on behalf of CMS. Section 1865(a)(2) of the Act requires that CMS base its decision to approve or deny an AO's Medicare accreditation program application after considering the following factors:

- Program requirements for the accreditation program to meet or exceed Medicare requirements;
- Survey procedures are comparable to those of Medicare as outlined in the SOM;
- Ability to provide adequate resources for conducting surveys;
- Capacity to furnish information for use by CMS in enforcement activities;
- Monitoring procedures for providers or suppliers identified as being out of compliance with conditions or requirements; and
- Ability to provide the necessary data for validation surveys to CMS.

Section 1865(a)(3)(A) of the Act further requires that CMS publish a proposed notice in the *Federal Register*. This notice must be published within 60 days of receipt of an AO's complete application requesting approval of a Medicare accreditation program. The notice identifies the national AO making the request, describes the nature of the request, and provides at least a 30-day public comment period. CMS has 210 days from receipt of a complete application to publish a *Federal Register* notice of approval or denial of the request.

The regulations at 42 CFR § 488.5 set forth the detailed requirements that an AO must satisfy to receive and maintain CMS recognition and approval of a Medicare accreditation program. This section also details the procedures CMS follows in reviewing AO applications.

Renewal applications are subject to the same criteria and scrutiny as initial applications for approval of an AO's Medicare accreditation program. Approval of an AO's Medicare accreditation program is for a specified time period, with a 6-year maximum. CMS approved some AOs for a 4-year term or shorter during the COVID-19 PHE. Initial applications are generally provided a 4-year term of approval. This allows CMS to conduct a comprehensive review and evaluation of the renewal application within a shorter period of time to ensure that the accreditation program continues to meet CMS requirements. Some AOs are given approval on a conditional basis, while CMS reviews and monitors the accreditation program during a probationary period to determine if the program continues to meet or exceed Medicare requirements.

The application and renewal process provide the opportunity for a comprehensive evaluation of an AO's Medicare accreditation program performance. This process includes the AO's ability to ensure compliance with Medicare conditions for deemed status facilities, and the ability to comply with CMS' administrative requirements that facilitate ongoing oversight of the AO's CMS-approved accreditation program(s). CMS' evaluation process includes, but is not limited to, the following components:

- Observations are conducted to ensure that the accreditation program is fully implemented and operational as described in the written application:
  - Corporate on-site or virtual review; and
  - Survey observation.
- Comprehensive review of AO accreditation standards to ensure that the AO standards meet or exceed those of Medicare.
- Comprehensive review of the AO's:
  - Policies and procedures to ensure comparability with those of CMS;
  - Adequacy of resources to perform required surveys to ensure comparability with those of CMS;
  - Survey processes and enforcement to ensure comparability with those of CMS;
  - Surveyor evaluation and training to ensure comparability with those of CMS;
  - Electronic databases to ensure the AO has the capacity to provide CMS with the necessary facility demographic, survey-related, deficiency, adverse action, and accreditation decision data, etc.; and
  - Financial status to ensure organizational solvency and ability to support operations.

#### Focused Reviews of Accrediting Organization Medicare Accreditation Programs

CMS performs focused reviews in the following areas:

- <u>Standards and Survey Process Reviews</u>: Once approved, any subsequent changes in the AO's Medicare accreditation program standards or survey process must also be reviewed and approved by CMS prior to implementation by the AO. The purpose is to ensure that the program continues to meet or exceed Medicare requirements or remains comparable to Medicare survey processes and policies. Such reviews are conducted in accordance with 42 CFR § 488.5(a)(18) and 42 CFR § 488.5(a)(19).
- <u>Issue Review and Resolution</u>: AOs must demonstrate that their standards and review processes meet or exceed all applicable conditions of Section 1865 of the Act. CMS works with AOs to resolve issues when they are identified during the approval period.
- <u>*Performance Review:*</u> CMS reviews AO performance on an ongoing basis in accordance with Section 1875(b) of the Act. This includes, but is not limited to, review of the AO's survey activity, analysis of validation surveys, and review of the AO's continued fulfillment of the requirements at 42 CFR § 488.5.

Table 1 below summarizes the initial, renewal, and other reviews conducted by CMS.

Type of Review and CMS Decision	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
Initial Applications										
• Decision: Full approval	3	1	1	1	0	1	0	2	0	0
• Decision: Denied	0	0	0	0	0	0	0	0	0	0
• Incomplete application	0	2	0	0	1	1	0	1	3	0
Application     withdrawn	1	1	1	0	0	0	0	0	0	1
<b>Renewal Applications</b>										
• Decision: Full approval	0	3	6	4	6	1	5	8	1	6
• Decision: Denied	0	0	0	0	0	0	0	0	0	0
<ul> <li>Decision: Conditional approval</li> </ul>	0	0	0	0	0	0	0	0	0	0
• Decision: Final approval removing conditional status	0	0	0	0	0	0	0	0	0	0
Total Reviews of Initial and Renewal	4	7	8	5	7	3	5	11	4	7
Applications Focused Reviews	-	-		-	-					
Standards     review*	18	20	3	25	12	23	78	32	16	27
Survey process     review	10	5	0	1	5	5	18	3	18	18
• Issue review and resolution	44	22	41	11	3	16	9	2	1	0
Performance     review	3	3	0	4	3	1	2	1	0	0
<b>Total Focused Reviews</b>	75	50	44	41	23	45	107	38	35	45

# Table 1CMS Review of AO Medicare Accreditation ProgramsFYs 2011–2020

\* In FY 2020, CMS's increase in focused standard reviews was due to additional regulatory changes (e.g., Program Efficiency, Transparency, and Burden Reduction Final Rule; Requirements for Discharge Planning for Hospitals Final Rule).

From FY 2011 through FY 2020, CMS completed 61 reviews of renewal and initial applications (which included approvals published in the *Federal Register* as well as initial applications withdrawn by the AO prior to publication). In this same timeframe, CMS completed 503 focused reviews. In total, 564 comprehensive reviews were completed.

#### **Approved Accrediting Organization Medicare Accreditation Programs**

CMS reviews and approves separately, each provider or supplier Medicare accreditation program for which an AO seeks CMS approval. AOs currently have CMS approval for nine provider or supplier program types: hospital, psychiatric hospital, CAH, HHA, hospice, ASC, OPT, RHC and ESRD facilities. As of September 30, 2020, there were nine national AOs with 23 approved Medicare accreditation programs. (See Tables 2 and 3.)

Table 2
<b>AOs with Approved Medicare Accreditation Programs</b>
FY 2020

AO Acronym	Description
AAAASF	American Association for Accreditation of Ambulatory Surgery Facilities, Inc.
АААНС	Accreditation Association for Ambulatory Health Care, Inc.
*ACHC	Accreditation Commission for Health Care
СНАР	Community Health Accreditation Partner
CIHQ	Center for Improvement in Healthcare Quality
DNV GL	DNV GL-Healthcare
NDAC	National Dialysis Accreditation Commission
ТСТ	The Compliance Team
TJC	The Joint Commission

\*On September 24, 2020, AAHHS/HFAP underwent a change in ownership (CHOW). CMS approved ACHC's request to transfer the existing CMS approval for AAHHS/HFAP's CAH, ASC and acute care hospital accreditation programs to ACHC. AAHHS/HFAP's program types and their existing CMS terms of approval are outlined in the Approval of Medicare Accreditation Programs subsection.

Table 3
Approved Medicare Accreditation Programs by AO
FY 2020

AO	Hospital	Psych Hospital	САН	HHA	Hospice	ASC	ESRD	OPT	RHC	Total
AAAASF						Х		Х	Х	3
АААНС						Х				1
ACHC	Х		Х	Х	Х	Х	Х			6
СНАР				Х	Х					2
CIHQ	Х									1
DNV GL	Х		Х							2
NDAC							Х			1
ТСТ									Х	1
TJC	Х	Х	Х	Х	Х	Х				6
Total	4	1	3	3	3	4	2	1	2	23

The number of CMS-approved Medicare accreditation programs has grown steadily over the past several years resulting in 23 approved programs in FY 2020.

#### **Approval of Medicare Accreditation Programs**

#### American Association for Accreditation of Ambulatory Surgery Facilities, Inc.

#### Ambulatory Surgery Center

AAAASF's ASC Medicare accreditation program was initially approved December 2, 1998. AAAASF's current term of approval is effective November 27, 2018 through November 27, 2024. The final notice announcing this decision was published in the *Federal Register* (83 FR 58253) (November 19, 2018), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2018-11-19/pdf/2018-25013.pdf.</u>

#### Outpatient Physical Therapy and Speech-Language Pathology Services

AAAASF's OPT Medicare accreditation program was initially approved April 22, 2011. AAAASF's current term of approval is effective April 4, 2019 through April 4, 2025. The final notice announcing this decision was published in the *Federal Register* (84 FR 12260) (April 1, 2019), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2019-04-01/pdf/2019-06149.pdf</u>.

#### Rural Health Clinic

AAAASF's RHC Medicare accreditation program was initially approved March 23, 2012. AAAASF's RHC Medicare accreditation program was granted a 4-year term of approval effective March 23, 2016 through March 23, 2022. The final notice was published in the *Federal Register* (81 FR 9481) (February 25, 2016), and can be accessed at https://www.govinfo.gov/content/pkg/FR-2016-02-25/pdf/2016-04092.pdf.

#### Accreditation Association for Ambulatory Health Care, Inc.

#### Ambulatory Surgery Center

AAAHC's ASC Medicare accreditation program was initially approved December 19, 1996. AAAHC's current term of approval is effective December 20, 2018 through December 20, 2024. The final notice announcing this decision was published in the *Federal Register* (83 FR 65676) (December 21, 2018), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2018-12-21/pdf/2018-27592.pdf</u>.

#### Accreditation Commission for Health Care

#### Hospital (formerly AAHHS/HFAP)

AAHHS/HFAP has had an approved hospital Medicare accreditation program since February 22, 2000. Although its hospital program is mentioned by name in the Act, it is also explicitly subject to the Secretary's review and approval. AAHHS/HFAP's current term of approval is effective September 25, 2019 through September 25, 2023. The final notice announcing this decision was published in the *Federal Register* (84 FR 9799) (March 18, 2019), and can be accessed at https://www.govinfo.gov/content/pkg/FR-2019-03-18/pdf/2019-05037.pdf.

#### End Stage Renal Disease

ACHC's ESRD Medicare accreditation program was initially approved April 11, 2019. ACHC's current term of approval is effective April 11, 2019 through April 11, 2023. The final notice announcing this decision was published in the *Federal Register* (84 FR 14381) (April 10, 2019), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2019-04-10/pdf/2019-07135.pdf</u>.

#### Home Health Agency

ACHC's HHA Medicare accreditation program was initially approved February 24, 2006. ACHC's current term of approval is effective February 24, 2021 through February 24, 2025. The final notice announcing this decision was published in the *Federal Register* (86 FR 12005) (March 1, 2021), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2021-03-01/pdf/2021-04169.pdf</u>.

#### Hospice

ACHC's hospice Medicare accreditation program was initially approved November 27, 2009. ACHC's current term of approval is effective November 27, 2019 through November 27, 2025. The final notice announcing this decision was published in the *Federal Register* (84 FR 64902) (November 25, 2019), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2019-11-</u>25/pdf/2019-25429.pdf.

#### Critical Access Hospital (formerly AAHHS/HFAP)

AAHHS/HFAP's CAH Medicare accreditation program was initially approved December 27, 2001. AAHHS/HFAP's current term of approval is effective December 27, 2019 through December 27, 2025. The final notice announcing this decision was published in the *Federal Register* (84 FR 70975) (December 26, 2019), and can be accessed at <a href="https://www.govinfo.gov/content/pkg/FR-2019-12-26/pdf/2019-27836.pdf">https://www.govinfo.gov/content/pkg/FR-2019-12-26/pdf/2019-27836.pdf</a>.

#### Ambulatory Surgery Center (formerly AAHHS/HFAP)

AAHHS/HFAP's ASC Medicare accreditation program was initially approved January 30, 2003. AAHHS/HFAP's current term of approval is effective September 22, 2017 through September 22, 2023. The final notice announcing this approval was published in the *Federal Register* (82 FR 44414) (September 22, 2017), and can be accessed at https://www.govinfo.gov/content/pkg/FR-2017-09-22/pdf/2017-20281.pdf.

#### **Community Health Accreditation Partner**

#### Home Health Agency

CHAP's HHA Medicare accreditation program was initially approved August 27, 1992. CHAP's current term of approval is effective March 31, 2018 through March 31, 2024. The final notice announcing this decision was published in the *Federal Register* (83 FR 12769) (March 23, 2018), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2018-03-23/pdf/2018-05891.pdf</u>.

#### Hospice

CHAP's hospice Medicare accreditation program was initially approved April 20, 1999. CHAP's current term of approval is effective November 20, 2018 through November 20, 2024. The final notice announcing this decision was published in the *Federal Register* (83 FR 57727) (November 16, 2018), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2018-11-16/pdf/2018-25066.pdf</u>.

#### Center for Improvement in Healthcare Quality

#### <u>Hospital</u>

CIHQ's hospital Medicare accreditation program was initially approved July 26, 2013 for a 4year term. CIHQ's current term of approval is effective July 26, 2017 through July 26, 2023. The final notice announcing this approval was published in the *Federal Register* (82 FR 28853) (June 26, 2017), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2017-06-</u> <u>26/pdf/2017-13207.pdf</u>.

#### **DNV GL-Healthcare**

#### <u>Hospital</u>

DNV GL's hospital Medicare accreditation program was initially approved September 29, 2008. DNV GL's current term of approval is effective August 17, 2018 through September 26, 2022. The final notice announcing this decision was published in the *Federal Register* (83 FR 41073) (August 17, 2018), and can be accessed at <a href="https://www.govinfo.gov/content/pkg/FR-2018-08-17/pdf/2018-17815.pdf">https://www.govinfo.gov/content/pkg/FR-2018-08-17/pdf/2018-17815.pdf</a>.

#### Critical Access Hospital

DNV GL's CAH Medicare accreditation program was initially approved December 23, 2010. DNV GL's current term of approval is effective December 23, 2020 through December 23, 2024. The final notice announcing this decision was published in the *Federal Register* (85 FR 65812) (October 16, 2020), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2020-10-16/pdf/2020-22883.pdf</u>.

#### National Dialysis Accreditation Commission

#### End Stage Renal Disease

NDAC's ESRD Medicare accreditation program was initially approved January 4, 2019. NDAC's current term of approval is effective January 4, 2019 through January 4, 2023. The final notice announcing this approval was published in the *Federal Register* (84 FR 1737) (February 5, 2019), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2019-02-05/pdf/2019-01103.pdf</u>.

#### The Compliance Team

#### Rural Health Clinics

TCT's RHC Medicare accreditation program was initially approved July 18, 2014. TCT's current term of approval is effective July 18, 2018 through July 18, 2024. The final notice announcing this approval was published in the *Federal Register* (83 FR 29118) (June 22, 2018), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2018-06-22/pdf/2018-13436.pdf</u>.

#### The Joint Commission

#### <u>Hospital</u>

TJC's hospital Medicare accreditation program was initially approved July 15, 2010. Prior to July 15, 2010, TJC's hospital accreditation program had statutory status and did not require CMS review and approval. TJC's current term of approval is effective July 15, 2020 through July 15, 2022. The final notice announcing this decision was published in the *Federal Register* (85 FR 43582) (July 17, 2020), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2020-07-17/pdf/2020-15599.pdf</u>.

#### Psychiatric Hospital

TJC's psychiatric hospital Medicare accreditation program was initially approved February 25, 2011. TJC's current term of approval is effective February 25, 2019 through February 25, 2023. The final notice announcing this decision was published in the *Federal Register* (84 FR 4818) (February 19, 2019), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2019-02-19/pdf/2019-02673.pdf</u>.

#### Critical Access Hospital

TJC's CAH Medicare accreditation program was initially approved November 21, 2002. TJC's current term of approval is effective November 21, 2017 through November 21, 2023. The final notice announcing this decision was published in the *Federal Register* (82 FR 49817) (October 27, 2017), and can be accessed at <a href="https://www.govinfo.gov/content/pkg/FR-2017-10-27/pdf/2017-23449.pdf">https://www.govinfo.gov/content/pkg/FR-2017-10-27/pdf/2017-23449.pdf</a>.

#### Home Health Agency

TJC's HHA Medicare accreditation program was initially approved September 28, 1993. TJC's current term of approval is effective March 31, 2020 through March 31, 2026. The final notice announcing this decision was published in the *Federal Register* (85 FR 18245) (April 1, 2020), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2020-04-01/pdf/2020-06792.pdf</u>.

#### Hospice

TJC's hospice Medicare accreditation program was initially approved June 18, 1999. TJC's

current term of approval is effective June 18, 2021 through June 18, 2025. The final notice announcing this decision was published in the *Federal Register* (86 FR 16373) (March 29, 2021), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2021-03-29/pdf/2021-06413.pdf</u>.

#### Ambulatory Surgery Center

TJC's ASC Medicare accreditation program was initially approved December 19, 1996. TJC's current term of approval is effective December 20, 2020 through December 20, 2024. The final notice announcing this decision was published in the *Federal Register* (85 FR 66989) (October 21, 2020), and can be accessed at <u>https://www.govinfo.gov/content/pkg/FR-2020-10-21/pdf/2020-23230.pdf</u>.

# **SECTION 2:** Scope of Accrediting Organization Medicare Accreditation Programs

#### Medicare-Participating Facilities by Program Type:

In FY 2020, AOs were responsible for ensuring compliance with Medicare conditions for 33 percent (14,651) of all Medicare-participating facilities in the nine program types for which there was a CMS-approved AO Medicare accreditation program. (See Table 4 and Graph 1.)

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Program Type	Deemed* (percentage)	Non Deemed** (percentage)	Total***		
Hospital	3,679 (86)	614 (14)	4,293		
Psychiatric Hospital	524 (85)	96 (15)	620		
САН	504 (37)	849 (63)	1,353		
ННА	3,791 (33)	7,691 (67)	11,482		
Hospice	2,473 (45)	3,054 (55)	5,527		
ASC****	2,014 (33)	4,005 (67)	6,019		
ESRD****	279 (4)	7,578 (96)	7,857		
OPT	315 (15)	1,727 (85)	2,042		
RHC	1,072 (22)	3,807 (78)	4,879		
Total	14,651 (33)	29,421 (67)	44,072		

# Table 4Deemed & Non-Deemed Medicare-Participating Facilities andProgram Types with a Medicare Accreditation Program OptionFY 2020

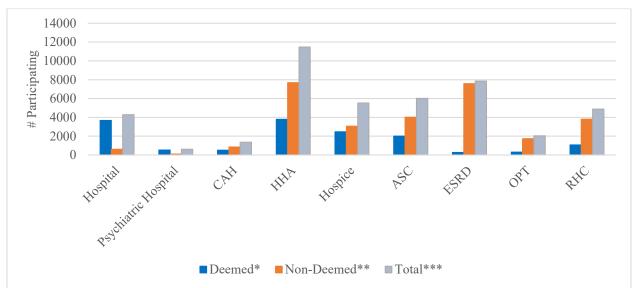
Note: The total number of deemed facilities represents the number of deemed surveys performed. The term "facilities" include clinics, rehabilitation agencies, and public health agencies as providers of outpatient physical therapy and speech language pathology services, referred to as OPTs. \*As reported by AOs.

\*\*Surveyed by an SA for compliance with Medicare conditions.

\*\*\*As reported in the Quality Improvement Evaluation System (QIES)/Certification and Survey Provider Enhanced Reports (CASPER) and QIES/Accrediting Organization System for Storing User Recorded Experiences (ASSURE) 9/13/2021.

\*\*\*\*Institute for Medical Quality's (IMQ) ASC program was initially approved on April 29, 2016 for a 4-year term. The FY 2020 ASC deemed data includes IMQ through April 29, 2020 when the term of approval expired. IMQ withdrew their FY 2020 ASC Medicare accreditation program re-application. \*\*\*\*\*Historically, section 1865(a)(1) of the Act previously excluded dialysis facilities from participating in Medicare via a CMS-approved accreditation program; however, section 50403 of the Bipartisan Budget Act of 2018 (Pub. L. No. 115-123, § 50403, 132 Stat. 64, (2018)) amended the Act to include renal dialysis facilities.

Graph 1 Deemed & Non-Deemed Medicare-Participating Facilities and Program Types with a Medicare Accreditation Program Option FY 2020



\*As reported by AOs.

\*\*Surveyed by an SA for compliance with Medicare conditions.

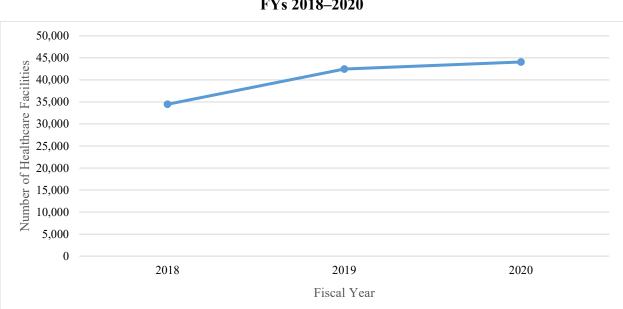
\*\*\*As reported in QIES/CASPER and QIES/ASSURE 9/13/2021.

Note: IMQ's ASC program was initially approved on April 29, 2016 for a 4-year term. The FY 2020 ASC deemed data includes IMQ through April 29, 2020 when the term of approval expired. IMQ withdrew their FY 2020 ASC Medicare accreditation program re-application.

In FY 2020, the AOs with CMS-approved Medicare accreditation programs were responsible for monitoring compliance with health and safety standards for varying percentages of the total number of Medicare-participating facilities for each program type. This percentage ranges from a high of 86 percent for hospitals to a low of 4 percent for ESRD facilities.

#### **Growth in Medicare Deemed Facilities**

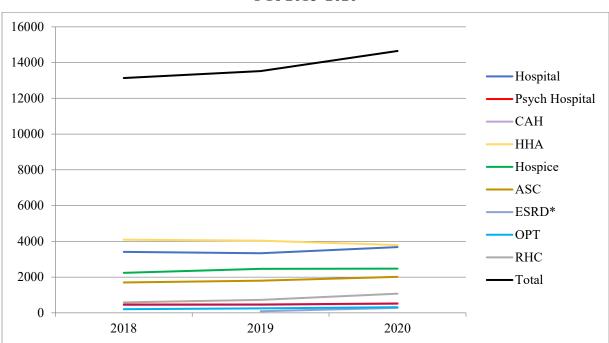
The total number of Medicare-participating health care facilities (among those that have the option of being certified via a CMS-approved accreditation program) has increased 28 percent from 34,471 in FY 2018 to 44,072 in FY 2020. (See Graph 2.) Since FY 2018, the majority of those newly participating facilities with an accreditation option enrolled and became certified in the Medicare program via accreditation from a CMS-approved Medicare accreditation program and deemed status. This number of deemed health care facilities participating via a Medicare accreditation program option increased 12 percent from 13,137 in FY 2018 to 14,651 in FY 2020. Note that this increase is partially attributed to the inclusion of ESRD facilities. ESRD facilities were not able to be certified by a CMS-approved accreditation program until a provision in the Bipartisan Budget Act of 2018 amended the law to allow this. ESRD facilities were first reported in the FY 2020 report to Congress.



Graph 2 Medicare-Participating Health Care Facilities FYs 2018–2020

The growth in the number of deemed facilities is also likely attributable, in part, to CMS's workload priorities for SAs. The long-standing CMS policy for SAs has been that initial surveys for newly enrolling facilities with an approved accreditation option have a lower priority as compared to: statutorily mandated recertification surveys of participating nursing homes, HHAs, and hospices; validation surveys; complaint investigations; other recertification surveys; and initial surveys of new applicants for which no accreditation option exists. As a result, an increasing number of facilities seeking initial Medicare participation have used CMS-approved Medicare accreditation programs to demonstrate their compliance with Medicare requirements to facilitate a faster enrollment and certification process.

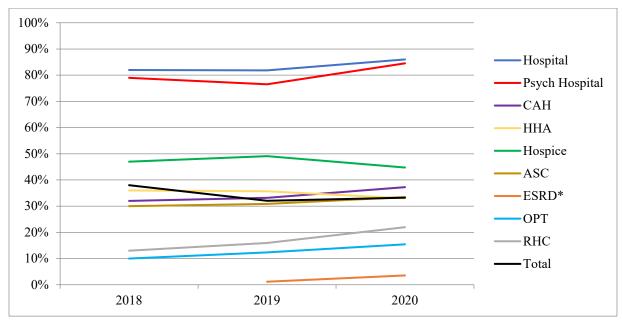
Graphs 3 and 4 below show the number of facilities certified from FY 2018 to FY 2020 by CMS by virtue of a CMS-approved Medicare accreditation program, and the percentage of all Medicare-certified facilities that these deemed facilities represent. These graphs represent the nine program types for which there is currently more than 1 year of data.



Graph 3 Number of Deemed Facilities by Program Type FYs 2018–2020

\* The first ESRD facility Medicare accreditation program was approved in FY 2019. Note: IMQ's ASC program was initially approved on April 29, 2016 for a 4-year term. The FY 2020 ASC deemed data includes IMQ through April 29, 2020 when the term of approval expired. IMQ withdrew their FY 2020 ASC Medicare accreditation program re-application.

Graph 4 Deemed Facilities as Percentage of Medicare-Participating Facilities by Program Type FYs 2018-2020



\* The first ESRD facility Medicare accreditation program was approved in FY 2019. Note: IMQ's ASC program was initially approved on April 29, 2016 for a 4-year term. The FY 2020 ASC deemed data includes IMQ through April 29, 2020 when the term of approval expired. IMQ withdrew their FY 2020 ASC Medicare accreditation program re-application.

- **Total:** From FY 2018 to FY 2020, the total number of Medicare-participating facilities (among those with an accreditation option) increased from 34,471 to 44,072, a 28 percent increase. During that same time, the growth in the number of facilities accredited by a CMS-approved Medicare accreditation program increased from 13,137 to 14,651, a 12 percent increase.
  - From FY 2018 to FY 2019, the number of facilities participating in Medicare via deemed status increased slightly from 13,137 to 13,608, a 4 percent increase.
  - From FY 2019 to FY 2020, the number of facilities participating in Medicare via deemed status increased from 13,608 to 14,651, an 8 percent increase.
  - While the SAs continue to survey and monitor the majority of Medicare-participating facilities, in FY 2020, there were 14,651 (33 percent) facilities participating in Medicare via their accreditation from a CMS-approved Medicare accreditation program and deemed status.

- **Hospital:** The hospital and psychiatric hospital programs are the only categories in which the majority of facilities participate in Medicare by virtue of accreditation under an approved Medicare accreditation program. The number of Medicare-certified hospitals increased slightly from 4,140 in FY 2018 to 4,293 in FY 2020, a 4 percent increase.
  - From FY 2018 to FY 2019, the number of deemed hospitals decreased slightly from 3,409 to 3,332, a decrease of 2 percent.
  - From FY 2019 to FY 2020, the number of deemed hospitals increased from 3,332 to 3,679, a 10 percent increase.
  - The proportion of all Medicare-participating hospitals that were deemed increased from 82 percent in FY 2018 to 86 percent in FY 2020.
- **Psychiatric Hospital:** The number of Medicare-certified psychiatric hospitals increased from 596 in FY 2018 to 620 in FY 2020, a 4 percent increase.
  - From FY 2018 to FY 2019, the number of deemed psychiatric hospitals decreased very slightly from 469 to 466, a 1 percent decrease.
  - From FY 2019 to FY 2020, the number of deemed psychiatric hospitals increased from 466 to 524, a 12 percent increase.
  - The proportion of all Medicare-participating psychiatric hospitals that were deemed increased from 79 percent in FY 2018 to 85 percent in FY 2020.
- **CAH:** The number of Medicare-certified CAHs remained the same from FY 2018 to FY 2020 at 1,353.
  - From FY 2018 to FY 2019, the number of deemed CAHs increased slightly from 438 to 449, a 3 percent increase.
  - From FY 2019 to FY 2020, the number of deemed CAHs increased from 449 to 504, a 12 percent increase.
  - The proportion of all Medicare-participating CAHs that were deemed increased from 32 percent in FY 2018 to 37 percent in FY 2020.
- **HHA:** The number of Medicare-certified HHAs decreased very slightly from 11,534 in FY 2018 to 11,482 in FY 2020, a less than 1 percent decrease.
  - From FY 2018 to FY 2019, the number of deemed HHAs decreased slightly from 4,095 to 4,034, a 1 percent decrease.
  - From FY 2019 to FY 2020, the number of deemed HHAs decreased from 4,034 to 3,791, a 6 percent decrease. This decrease is attributed to the COVID-19 PHE.
  - The proportion of all Medicare-participating HHAs that were deemed decreased from 36 percent in FY 2018 to 33 percent in FY 2020.
- **Hospice:** The number of Medicare-certified hospices increased from 4,798 in FY 2018 to 5,527 in FY 2020, a 15 percent increase.
  - From FY 2018 to FY 2019, the number of deemed hospices increased from 2,238 to 2,458, a 10 percent increase.
  - From FY 2019 to FY 2020, the number of deemed hospices increased very slightly from 2,458 to 2,473, a 1 percent increase.
  - The proportion of all Medicare-participating hospices that were deemed decreased slightly from 47 percent in FY 2018 to 45 percent in FY 2020.

- **ASC:** The number of Medicare-certified ASCs increased from 5,698 in FY 2018 to 6,019 in FY 2020, a 6 percent increase.
  - From FY 2018 to FY 2019, the number of deemed ASCs increased from 1,699 to 1,803, a 6 percent increase.
  - From FY 2019 to FY 2020, the number of deemed ASCs increased from 1,803 to 2,014, a 12 percent increase.
  - The proportion of all Medicare-participating ASCs that were deemed increased from 30 percent in FY 2018 to 33 percent in FY 2020.
- **OPT:** The number of Medicare-certified OPTs increased very slightly from 2,014 in FY 2018 to 2,042 in FY 2020, a 1 percent increase. Note, for the purposes of this report, CMS includes clinics, rehabilitation agencies, and public health agencies as providers of outpatient physical therapy and speech language pathology services, referred to as OPTs, in the term "facilities."
  - From FY 2018 to FY 2019, the number of deemed OPTs increased from 204 to 254, a 25 percent increase.
  - From FY 2019 to FY 2020, the number of deemed OPTs increased from 254 to 315, a 24 percent increase.
  - The proportion of all Medicare-participating OPTs that were deemed increased from 10 percent in FY 2018 to 15 percent in FY 2020.
- **RHC:** The number of Medicare-certified RHCs increased from 4,338 in FY 2018 to 4,879 in FY 2020, a 12 percent increase.
  - From FY 2018 to FY 2019, the number of deemed RHCs increased from 585 to 723, a 24 percent increase.
  - From FY 2019 to FY 2020, the number of deemed RHCs increased from 723 to 1,072, a 48 percent increase.
  - The proportion of all Medicare-participating RHCs that were deemed increased from less than 13 percent in FY 2018 to 22 percent in FY 2020.
- **ESRD:** The number of Medicare-certified ESRD facilities increased from 7,667 in FY 2019 to 7,857 in FY 2020, a 2 percent increase.
  - From FY 2019 to FY 2020, the number of deemed ESRD facilities increased from 89 to 279, a 213 percent increase. This large percentage increase is due to the relatively recent availability of an accreditation option for ESRD facilities. CMS approved the first Medicare ESRD accreditation program in January 2019; therefore, there was a low number of deemed ESRD facilities in FY 2019.
  - The proportion of all Medicare-participating ESRD facilities that were deemed increased slightly from 1 percent in FY 2019 to 4 percent in FY 2020.

#### Medicare Accreditation Program Survey Activity

An AO with a CMS-approved Medicare accreditation program is responsible for evaluating a facility through an on-site survey to determine whether the facility complies with the health care quality and patient safety standards required by the Medicare CoPs or CfCs. The evaluation

performed by the AO includes, but is not limited to, observation and review of the following: care and treatment of patients; care processes in the facility; the physical environment (PE) including compliance with the LSC when applicable; emergency preparedness; administrative and patient medical records; and staff qualifications. The AO performs an initial survey for a facility that is being reviewed by the AO for the first time. Initial surveys include surveys of facilities that are seeking initial Medicare certification as well as those facilities currently participating in Medicare and that were previously overseen by an SA or another AO. The AO may award accreditation under a CMS-approved Medicare accreditation program for up to 3 years. A reaccreditation survey must be completed prior to the expiration date of the facility's Medicare accreditation to ensure that the facility remains in compliance with CMS requirements.

In addition, facilities seeking initial deemed status with an AO must be found to be in compliance with all conditions through the on-site survey activity. "Condition-level" deficiencies are the most serious type of deficiency cited, indicating a provider or supplier is not in compliance with an entire CoP or CfC. A "standard-level" deficiency means that the provider or supplier may be out of compliance with one aspect of the regulations but is considered less serious than a condition-level finding. If a facility is found to have condition-level noncompliance on an initial survey, the facility must be denied accreditation. A second deemed status survey must be conducted once the facility has submitted an acceptable POC and corrected all deficiencies. Through the process of reviewing survey reports and findings made by the AOs, CMS has identified that in some cases, an AO may not have cited certain findings at the appropriate level (e.g., deficiencies were cited inappropriately at the "standard" or "condition" level, instead of at the "condition" or "immediate jeopardy" level based on the surveyor documentation contained in the survey report). This issue may also create a "false low" in the reporting of denials. In identifying these issues, CMS is actively involved in reinforcing the decision-making process related to identification of the appropriate level of citation with the AOs. CMS Regional Offices (ROs), now known as "CMS Locations," include Survey & Operations Group (SOG) Location staff who review all initial AO Medicare survey reports. Based on surveyor observations and evidence of non-compliance documented in the survey report, and follow-up with the AO, CMS Locations have the authority to question the level of citation of a deficiency, raise it to the condition level as appropriate, and deny certification and the facility's application for participation in the Medicare program. Citing deficiencies at the appropriate level is an essential component to ensuring the health and safety of patients receiving care in Medicare facilities.

In FY 2020, the AOs reported having performed 2,138 initial surveys and 2,338 renewal surveys. The total number of deemed-status facilities including dually accredited facilities in FY 2020 was 14,662. The total number of facilities denied was 230. (See Table 5.)

# Table 5Total Number of Deemed Facilities/Initial Surveys and Renewal Surveys/Denialsby AO Accreditation ProgramFY 2020

Program Type/ AOs	Total Deemed Facilities	Initial Surveys	Renewal Surveys	Denials
Hospital	-	-	-	-
ACHC***	106	0	26	0
CIHQ	101	30	13	6
DNV GL	359	21	86	0
TJC	3,117	28	545	0
Hospital Total	3,683	79	670	6
Psychiatric Hospital	-	-	-	-
TJC	524	15	89	2
Psychiatric Hospital Total	524	15	89	2
САН				
ACHC***	27	0	6	0
DNV GL	120	9	31	0
TJC	357	9	74	0
CAH Total	504	18	111	0
ННА	-	-	-	-
ACHC	1,364	336	187	32
СНАР	725	185	368	15
TJC	1,704	123	183	17
HHA Total	3,793	644	738	64
Hospice	-	-	-	-
ACHC	797	269	68	34
СНАР	438	157	165	13
TJC	1,241	118	113	10
Hospice Total	2,476	544	346	57
ASC	-	-	-	-
AAAASF	239	22	33	13
АААНС	1,015	186	164	58
ACHC***	40	8	3	1
IMQ**	48	3	1	0
TJC	674	52	78	4
ASC Total	2,016	271	279	76
ESRD*				
ACHC	16	16	0	0
NDAC	263	157	0	9
ESRD Total	279	173	0	9

Program Type/ AOs	Total Deemed Facilities	Initial Surveys	Renewal Surveys	Denials
OPT				
AAAASF	315	70	22	7
OPT Total	315	70	22	7
RHC				
AAAASF	353	63	41	9
ТСТ	719	261	42	0
RHC Total	1,072	324	83	9
Total	14,662	2,138	2,338	230

Source: As reported by the AOs.

\*The NDAC and ACHC ESRD accreditation programs received initial approval in FY 2019. Therefore, no renewal surveys were due to be conducted.

\*\*IMQ's ASC program was initially approved on April 29, 2016 for a 4-year term. The FY 2020 ASC deemed data includes IMQ through April 29, 2020 when the term of approval expired. IMQ withdrew their FY 2020 ASC Medicare accreditation program re-application.

\*\*\*Prior to the change in ownership, ACHC's hospital, CAH, and ASC programs were AAHHS/HFAP accredited programs.

Note: The total number of deemed facilities represents the number of deemed surveys performed. The total number of deemed facilities in this table includes 11 facilities that are dually accredited; therefore, the total number of deemed facilities listed in Table 4 is less than this total.

#### **SECTION 3:** Accrediting Organization Performance Measures

#### **Accrediting Organization Reporting Requirements**

A major focus of CMS' ongoing work with each AO is monitoring and improving the AO's ability to provide CMS with complete, timely, and accurate information regarding deemed status facilities, as required at 42 CFR § 488.5(a)(4)(viii). It is important that AOs and CMS be able to accurately determine a facility's Medicare accreditation status on an ongoing basis. This information is vital for CMS to be able to identify which facilities participate in Medicare via their deemed status and are, therefore, subject to AO versus SA oversight. Additionally, when an AO makes an adverse Medicare accreditation program decision based on a facility's failure to satisfy the AO's health and safety standards or LSC requirements, it is imperative that CMS be notified promptly in order to take appropriate follow-up enforcement action. It is also essential for CMS to have information concerning upcoming AO survey schedules to effectively implement the validation program. To this end, AOs must submit the following to CMS:

- Monthly survey schedules which document the surveys that were completed for the previous month, and those scheduled for the current and following months;
- A report of all data pertaining to all Medicare accreditation and enforcement activity for each month;
- Facility notification letters for all Medicare accreditation program actions and any follow-up communication associated with those facility notification letters; and
- Responses to any formal correspondence from CMS.

In 2008, CMS directed the development of an electronic data collection tool that would enable the AOs to provide CMS with demographic and survey activity information for deemed facilities. The database, ASSURE, provides a method to collect, analyze, and manage data regarding deemed facilities. In 2013, the system moved to a web-based version. ASSURE centralizes data capture and reporting; supports the integration of AO data into the existing QIES infrastructure for network access; ensures that data conforms to the national data structures framework; and allows for CASPER authentication and reporting.

CMS employs several methods to facilitate obtaining this information. In addition to providing AOs access to and implementing ongoing improvements to ASSURE, CMS provides the AOs with:

- Information on the essential elements that should be included in an AO facility notification letter regarding a facility's Medicare accreditation status, which facilitates AO communication with CMS;
- Dedicated Central Office (CO) and SOG Location electronic mailboxes for AO submission of copies of facility notification letters concerning their Medicare accreditation program status; and
- Comparative analysis and feedback on the deemed facility data contained in ASSURE. This includes whether the facilities in ASSURE could be matched to certified facilities in CMS' national Medicare certification database.

#### Accrediting Organization Performance Measures and Scoring

In FY 2009, CMS instituted performance measures for AOs. These measures are reviewed and updated annually. These measures provide CMS with a method of assessing each AO's ability to provide CMS with timely, accurate, and complete information regarding the various aspects of facility survey and monitoring activities. They also enable CMS to determine the current Medicare accreditation status of certified health care facilities.

Each performance measure is scored on a quarterly basis. Annual scores are the average of all four quarterly scores. Measures are scored as a percentage of correct submissions for a specific month/quarter.

#### **Fiscal Year 2020 Accrediting Organization Performance Measures**

In FY 2020, AOs were scored on their performance on one measure in the ASSURE Database key performance focus area. (See Table 6.)

# Table 6AO Performance MeasuresFY 2020

#### **ASSURE Database:**

AOs use the ASSURE electronic database to record all AO Medicare accreditation program activity, including enforcement activity, and to submit a quarterly export file of this ASSURE data to CMS. Performance in this area was based on:

• The timeliness of notifying CMS of withdrawals: when a facility withdraws from an AO, the AO is required to notify CMS within three days of the withdrawal date. Calculation of this measure is based on the number of withdrawals entered into ASSURE during the applicable quarter.

#### Significant Changes for Fiscal Year 2020 Accrediting Organization Performance Measures

#### Retired Fiscal Year 2020 Performance Measures

Performance measures are retired when CMS observes consistent scoring by the AOs. In FY 2020, CMS retired five of the FY 2019 performance measures in three key performance focus areas based on quarterly average scores for each of the AOs from FYs 2017 - 2019. Additionally, CMS recognized that the measures were administrative in nature and did not assess the performance of the AOs' evaluation of regulatory compliance through survey activities. CMS will consider developing new measures for future and continued assessment and oversight of the AOs. The retired measures and scoring summaries are listed below.

#### **ASSURE Database:**

AOs use the ASSURE electronic database to record all AO Medicare accreditation program activity, including enforcement activity, and to submit a quarterly export file of this ASSURE data to CMS. Performance in this area was based on:

- The facilities with condition-level findings denied on initial surveys\* From FYs 2017 2019, the AOs' quarterly averages ranged from 95 percent to 99 percent.
- The timeliness of notifying facilities of survey results From FYs 2017 2019, the AOs' quarterly averages ranged from 94 percent to 97 percent.

#### **Facility Notification Letters:**

AOs should electronically submit facility notification letters to CMS for all Medicare accreditation program actions in CMS-approved programs. Performance in this area was based on:

- The notification letters contain all required information From FYs 2017 2019, the AOs' quarterly averages ranged from 92 percent to 97 percent.
- The data in ASSURE is being updated consistent with the letters From FYs 2017 2019, the AOs' quarterly averages ranged from 85 percent to 91 percent.

#### **Survey Schedule:**

AOs should submit a monthly schedule which documents surveys completed in the past month as well as scheduled surveys for the current and next 2 months. Performance in this area is based on:

• The accuracy of the data in ASSURE regarding the number of surveys reported as completed for the quarter and the number of surveys actually completed each quarter\*\* - From FYs 2017 – 2019, the AOs' quarterly averages ranged from 95 percent to 99 percent.

\*Initial surveys that result in condition-level findings must be denied accreditation. Before being awarded accreditation for the purpose of Medicare deemed status, a facility must demonstrate substantial compliance with the Medicare requirements. Therefore, these facilities are required to correct identified deficiencies and undergo another survey to demonstrate full compliance with all Medicare conditions and an acceptable POC for any less serious, standard-level deficiencies before an AO may grant full accreditation and make a recommendation to CMS that the facility be granted deemed status. \*\*The survey schedule measure quarterly score is calculated based on monthly scores.

#### **Performance Measure Results**

The FY 2019 and FY 2020 performance data for all AOs is presented below in Table 7. All results include quarterly averages utilizing standard rounding rules. The data represent the percent frequency with which the task required by the measure was performed in an accurate, timely, complete manner. A discussion of the performance measure scoring, and results follows the table.

# Table 7Performance Measure Results (Percentage) for All AOsFYs 2019–2020

Comparable 2016	FY 2019*	FY 2020**
Timeliness of notifying CMS of withdrawals	93	90
	1.1 1	1 1 / 1

\*NDAC received initial approval in January 2019; therefore, NDAC didn't have data to calculate the measure "Timeliness of notifying CMS of withdrawals" in FY 2019.

\*\*IMQ's ASC Medicare accreditation program was initially approved in April 2016. In FYs 2018-2019, IMQ didn't have data to calculate the measure "Timeliness of notifying CMS of withdrawals." IMQ withdrew their ASC Medicare accreditation program re-application in FY 2020; therefore, isn't included in the FY 2020 performance measure results.

Note: The "Timeliness of notifying CMS of withdrawals" measure was retired on July 1, 2020. The FY 2020 percentage is based on data from the first three quarters of FY 2020 (October 1, 2019 – June 30, 2020).

#### **Scoring Definitions:**

- "Excelled" means a 100 percent score.
- "Performed well" means a 95–99 percent score.
- "Opportunity for improvement" means any score below 95 percent.

#### Highlights

#### **ASSURE Database**

#### 1. CMS Notified Timely of Withdrawals

In FY 2019, two of the AOs excelled on the measure "CMS notified timely of withdrawals." Two of the AOs performed well scoring 96 percent and 97 percent. Four of the AOs showed opportunity for improvement with scores ranging from 63 percent to 93 percent. One AO didn't have any data to calculate. Two of the AOs had a sample size less than five; therefore, couldn't calculate a score for this measure. In FY 2020, three of the AOs scored 100 percent on the same measure. One AO performed well scoring 95 percent. Five of the AOs showed opportunity for improvement with scores ranging from 71 percent to 88 percent. (See Table 8.)

# Table 8"CMS Notified Timely of Withdrawals"Performance Measure Results for All AOs by Scoring DefinitionFYs 2019–2020

Scoring Definitions	FY 2019 AOs	FY 2020* AOs
Excelled	<ul><li>DNV GL</li><li>TJC</li></ul>	<ul><li>CIHQ</li><li>NDAC</li><li>TJC</li></ul>
Performed Well	<ul><li>AAAASF</li><li>TCT</li></ul>	• AAAASF

Opportunity for Improvement	<ul><li>AAAHC</li><li>ACHC</li><li>AAHHS/HFAP</li><li>CHAP</li></ul>	<ul> <li>AAAHC</li> <li>ACHC**</li> <li>CHAP</li> <li>DNV GL</li> <li>TCT</li> </ul>
No Data or Sample Size <5	<ul><li>CIHQ</li><li>IMQ</li><li>NDAC</li></ul>	• None

\*IMQ withdrew their ASC Medicare accreditation program re-application in FY 2020; therefore, isn't included in the FY 2020 performance measure results. \*\*In FY 2020, ACHC acquired AAHHS/HFAP (CHOW).

#### Accrediting Organization Specific Discussion (See Appendix A)

The FY 2019 and FY 2020 performance measure results are presented in Appendix A for all AOs. For all measures where AOs demonstrated an opportunity for improvement, CMS worked with the AO to determine possible causes and provided guidance on improving future scores.

#### **SECTION 4: Validation of Accrediting Organization Surveys**

#### **Accreditation Validation Program**

Section 1864(c) of the Act permits SA validation surveys of provider and supplier types deemed for Medicare participation under Section 1865(a) of the Act as a means of validating the AOs' accreditation processes. A facility certified on the basis of being "deemed" to meet the Medicare conditions based on accreditation by a CMS-approved Medicare accreditation program and recommendation for deemed status by the AO, is not subject to routine surveys by SAs to determine compliance with all applicable Medicare conditions. However, these deemed status facilities may be subject to validation surveys authorized by CMS and generally conducted by an SA.

The Accreditation Validation Program is one component of CMS oversight of AOs with approved Medicare accreditation programs, and consists of two types of validation surveys:

- <u>Substantial allegation surveys</u> (also called "complaint surveys") focused surveys based on complaints which, if substantiated, could indicate serious non-compliance with one or more Medicare conditions (see Section 5); and
- <u>Representative sample validation surveys</u> full surveys which are routinely performed for a representative sample of deemed facilities as part of the annual CMS-AO representative sample validation survey program. These surveys must be completed by the SA within 60 days of an AO full accreditation survey for the same facility. In some cases, representative sample "mid-cycle validation surveys" may be conducted independent of a preceding AO survey.

Note: On March 4, 2020, CMS suspended all non-emergency surveys including the validation surveys of facilities participating in Medicare via accreditation, allowing surveyors to focus on potentially emergent concerns related to the COVID-19 PHE.<sup>8</sup>

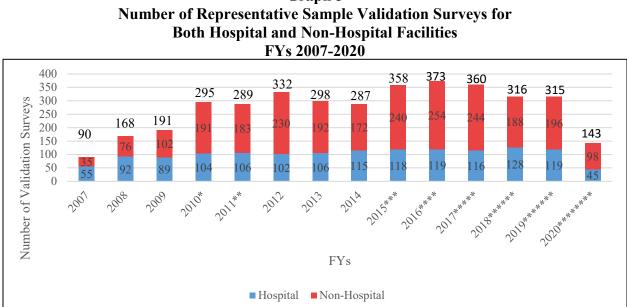
The remaining portion of this section discusses the methodology for and results of CMS validation of the AOs' Medicare accreditation programs which is based only upon analysis of the 60-day representative sample validation surveys. These validation surveys were completed prior to March 4, 2020.

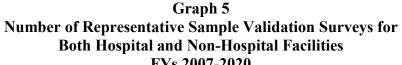
In 1972, Section 1875 of the Act was amended to require the Health Care Finance Administration (HCFA) (now CMS) to validate TJC survey process for hospitals and report the results to Congress annually.<sup>9</sup> In FY 2007, CMS began conducting 60-day validation surveys for selected non-hospital facility types (CAHs, HHAs, and ASCs), in addition to those already being performed for deemed status hospitals. In FY 2010, hospice 60-day validation surveys were added, and in FY 2011, psychiatric hospital 60-day validation surveys were added. In FY 2020, OPT and RHC 60-day validation surveys were added. In FY 2020, CMS conducted a total of

<sup>&</sup>lt;sup>8</sup> <u>QSO-20-12-All - Suspension of Survey Activities, March 4, 2020</u>

<sup>&</sup>lt;sup>9</sup> Section 125(b)(4) of P.L. 110-275 (2008) revised this provision to apply to all AOs.

143 representative sample 60-day validation surveys for 8 facility types across AOs.<sup>10</sup> This total comprised 45 hospital surveys (including 5 psychiatric hospitals) and 98 non-hospital validation surveys. (See Graph 5.)





\*In FY 2010: The non-hospital total of 191 includes 72 mid-cycle ASC validation surveys. \*\*In FY 2011: The hospital total of 106 includes 33 mid-cycle LTCH validation surveys. \*\*\*In FY 2015: The hospital total of 118 includes 16 psychiatric hospital validation surveys. \*\*\*\*In FY 2016: The hospital total of 119 includes 21 psychiatric hospital validation surveys. \*\*\*\*\*In FY 2017: The hospital total of 116 includes 21 psychiatric hospital validation surveys. \*\*\*\*\*\*In FY 2018: The hospital total of 128 includes 21 psychiatric hospital validation surveys. \*\*\*\*\*\*\*In FY 2019: The hospital total of 119 includes 20 psychiatric hospital validation surveys. \*\*\*\*\*\*\*In FY 2020: The hospital total of 45 includes 5 psychiatric hospital validation surveys.

Since 2007, CMS has worked to strengthen its oversight of AOs and increase the number of validation surveys. The recent history of validation survey samples is as follows:

- 2015: 118 hospital and 240 non-hospital surveys totaling 358 surveys. •
- 2016: 119 hospital and 254 non-hospital surveys totaling 373 surveys. •
- 2017: 116 hospital and 244 non-hospital surveys totaling 360 surveys. •
- 2018: 128 hospital and 188 non-hospital surveys totaling 316 surveys. •
- 2019: 119 hospital and 196 non-hospital surveys totaling 315 surveys. •
- 2020: 45 hospital and 98 non-hospital surveys totaling 143 surveys. •

In FY 2020, the COVID-19 PHE significantly impacted the validation survey sample size due to CMS suspending all non-emergency surveys including the validation surveys of facilities participating in Medicare via accreditation. From FY 2019 to FY 2020, the overall number of validation surveys conducted decreased from 315 surveys to 143 surveys, a 54 percent decrease. During the same time period, the number of non-hospital validation surveys conducted decreased

<sup>&</sup>lt;sup>10</sup> ESRD providers are not included in the validation sample.

from 196 in FY 2019 to 98 in FY 2020, a 50 percent decrease. The number of hospital surveys conducted decreased by 62 percent, from 119 surveys in FY 2019 to 45 surveys in FY 2020. Prior to FY 2020, these numbers represent a 250 percent increase in the overall number of validation surveys conducted, from 90 in FY 2007 to 315 in FY 2019. During the same time period, the number of non-hospital validation surveys conducted increased by 460 percent, from 35 surveys in FY 2007 to 196 surveys in FY 2019. The number of hospital validation surveys conducted increased by 116 percent, from 55 surveys in FY 2007 to 119 surveys in FY 2019.

#### **60-Day Validation Surveys**

The purpose of 60-day validation surveys is to assess the AO's ability to ensure compliance with Medicare conditions. These validation surveys are on-site full surveys completed by SA surveyors no later than 60 days after the end date of an AO's Medicare accreditation program full survey. The SA performs these surveys without any knowledge of the findings of the AO's accreditation survey.

The composition of the validation sample is driven by a number of factors, including the total number of Medicare accreditation surveys scheduled by the AO and reported on monthly survey schedules furnished to CMS, the accuracy of those schedules, and individual State validation survey volume targets based on the number of deemed providers or suppliers located in the State. CMS determines the number of validation surveys to perform for each AO based on its total number of facilities, as well as the overall budgeted validation survey targets, by State and facility type. In FY 2020, the COVID-19 PHE was the primary driver impacting CMS' ability to build a representative national sample for individual accreditation programs.

#### Proportion of Deemed Facilities Receiving Validation Surveys

The proportion of 60-day validation surveys completed for deemed facilities is calculated by dividing the number of 60-day validation surveys conducted by the total number of deemed facilities. (See Figure 1.)

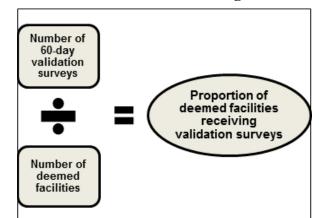
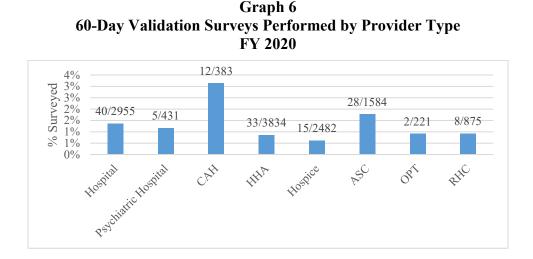


Figure 1 Proportion of Deemed Facilities Receiving Validation Surveys

The proportion of deemed facilities that received a 60-day validation survey in FY 2020 is as follows:

- **Hospitals:** One percent of deemed hospitals received a validation survey in FY 2020 (40 validation surveys conducted out of 2,955 deemed facilities).
- **Psychiatric Hospitals:** One percent of deemed psychiatric hospitals received a validation survey in FY 2020 (5 validation surveys conducted out of 431 deemed facilities).
- CAHs: Three percent of deemed CAHs received a validation survey in FY 2020 (12 validation surveys conducted out of 383 deemed facilities).
- **HHAs:** One percent of deemed HHAs received a validation survey in FY 2020 (33 validation surveys conducted out of 3,834 deemed facilities).
- **Hospices:** One percent of deemed hospices received a validation survey in FY 2020 (15 validation surveys conducted out of 2,482 deemed facilities).
- ASCs: Two percent of deemed ASCs received a validation survey in FY 2020 (28 validation surveys conducted out of 1,584 deemed facilities).
- **OPTs:** One percent of deemed OPTs received a validation survey in FY 2020 (2 validation surveys conducted out of 221 deemed facilities).
- **RHCs:** One percent of deemed RHCs received a validation survey in FY 2020 (8 validation surveys conducted out of 875 deemed facilities).

The percentage of 60-day validation surveys performed by provider type is depicted below in Graph 6.



#### Validation Analysis

#### Condition-Level Deficiencies and Disparity Rate

After the 60-day validation surveys are completed, CMS performs a validation analysis and compares the condition-level deficiencies (i.e., serious deficiencies) cited by the SA with all deficiencies cited by the AO on its Medicare accreditation survey. The goal of this validation analysis is to determine whether the AOs are able to accurately identify serious deficiencies in a facility. The premise of the analysis is that condition-level deficiencies cited by the SA during the 60-day validation survey would also have been present 60 days prior, during the AO's Medicare accreditation survey, and should also have been cited by the AO.

When the SA finds a condition-level deficiency in a deemed status facility, CMS removes its deemed status and places it under the jurisdiction of the SA until the facility comes into substantial compliance. If the facility is unable to demonstrate substantial compliance in a timely manner, the facility's participation in Medicare is terminated. If compliance is demonstrated, CMS restores the facility's deemed status and returns the facility to the AO's jurisdiction.

When the SA cites a condition-level deficiency for which the AO has cited no comparable deficiency, the deficiency is considered by CMS to have been "missed" by the AO and is a factor in determining the AO's "disparity rate" for each facility type. (See Figure 2.)

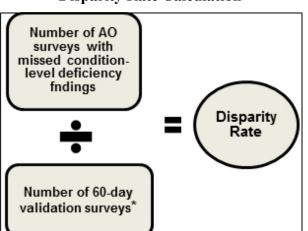


Figure 2 Disparity Rate Calculation

\*The number of 60-day validation surveys includes the total number of 60-day validation surveys conducted regardless of whether the SA cited condition-level deficiencies.

The methodology for the disparity rate is set by regulation at 42 CFR § 488.1. The numerator is the number of surveys where the AO did not cite a comparable serious (condition-level) deficiency as cited by the SA. The denominator is the total number of surveys in the 60-day representative validation sample. The result is the percentage of 60-day validation surveys where the AO did not cite a comparable serious deficiency as cited by the SA. For example, if there are 77 (60-day) validation surveys conducted, and the AO missed 12 condition-level deficiencies cited by the SA, the disparity rate would be 16 percent (12 divided by 77).

There are, however, limitations when discussing disparity rates. The disparity rate does not solely measure the AO's performance. Additionally, a high AO disparity rate does not necessarily indicate unsatisfactory performance by the AO. (See Section 5.) AO program types having smaller sample sizes may result in higher AO disparity rates. For example, if 38 validation surveys are conducted, half the number of surveys conducted in the first example, and the AO missed 12 condition-level deficiencies, the disparity rate would be 32 percent (12 divided by 38). When the number of validation surveys completed is less than five, the data is considered statistically invalid and the disparity rate is not reported.

In FY 2020, due to the COVID-19 PHE, there were significant decreases in the number of validation surveys completed across all program types for the majority of AOs. In many instances, these decreases resulted in higher than usual AO disparity rates.

#### Sampling Fraction

The sampling fraction is the proportion of AO surveys conducted during the FY for which a representative sample 60-day validation survey was completed. (See Figure 3.)

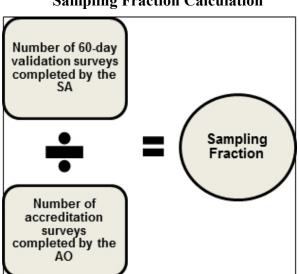


Figure 3 Sampling Fraction Calculation

For example, if the number of 60-day validation surveys conducted by the SA is 33 and the overall number of accreditation surveys conducted by the AO over the same time period is 638, then the sampling fraction would be 33 divided by 638—which is 5 percent. CMS has worked to increase this sampling fraction for each AO and to include a minimum of five 60-day validation surveys per year for each AO program, to the extent possible.

In summary, the *disparity rate* focuses on the number of 60-day validation surveys where the AO did not cite comparable condition-level deficiencies cited by SAs in relation to the total number of validation surveys completed by the SA. The *sampling fraction* is the proportion of 60-day validation surveys completed by the SA in relation to the number of Medicare accreditation surveys completed by the AO.

#### Validation Performance Results: Each Facility Type

The table below presents the results of the 60-day validation surveys for all AOs from FY 2018 through FY 2020 by facility type. (See Table 9.)

Table 9	
60-Day Validation Survey Results for Each Facility Type	
FYs 2018–2020	

	FY 2018	FY 2019	FY 2020*
HOSPITAL			
60-Day Validation Sample Surveys	107	99	40
SA Surveys with Condition-Level Deficiencies	57	48	19
AO Surveys with Missed Comparable Deficiencies	50	42	18
Disparity Rate	47%	42%	45%
Sampling Fraction	.08	.07	.05
PSYCHIATRIC HOSPITAL			
60-Day Validation Sample Surveys	21	20	5
SA Surveys with Condition-Level Deficiencies	13	12	5
AO Surveys with Missed Comparable Deficiencies	8	9	5
Disparity Rate	38%	45%	100%***
Sampling Fraction	.12	.09	.05
CRITICAL ACCESS HOSPITAL			
60-Day Validation Sample Surveys	17	13	12
SA Surveys with Condition-Level Deficiencies	7	7	5
AO Surveys with Missed Comparable Deficiencies	7	6	5
Disparity Rate	41%	46%	42%
Sampling Fraction	.08	.09	.09

	FY 2018	FY 2019	FY 2020
HOME HEALTH AGENCY			
60-Day Validation Sample Surveys	81	84	33
SA Surveys with Condition-Level Deficiencies	17	8	5
AO Surveys with Missed Comparable Deficiencies	15	7	4
Disparity Rate	19%	8%	12%
Sampling Fraction	.04	.05	.02
HOSPICE			
60-Day Validation Sample Surveys	32	32	15
SA Surveys with Condition-Level Deficiencies	6	6	3
AO Surveys with Missed Comparable Deficiencies	5	6	3
Disparity Rate	16%	19%	20%
Sampling Fraction	.03	.03	.02
AMBULATORY SURGERY CENTER			
60-Day Validation Sample Surveys	58	67	28
SA Surveys with Condition-Level Deficiencies	28	26	5
AO Surveys with Missed Comparable Deficiencies	24	23	5
Disparity Rate	41%	34%	18%
Sampling Fraction	.08	.08	.05
RURAL HEALTH CLINIC			
60-Day Validation Sample Surveys**	-	-	8
SA Surveys with Condition-Level Deficiencies	-	-	0
AO Surveys with Missed Comparable Deficiencies	-	-	0
Disparity Rate	-	-	0%
Sampling Fraction	-	-	.02
OUTPATIENT PHYSCIAL THERAPY AND SPEECH LANGUAGE PATHOLOGY SERVICES			
60-Day Validation Sample Surveys**	-	-	2
SA Surveys with Condition-Level	-	-	0

Deficiencies			
AO Surveys with Missed Comparable Deficiencies	-	-	0
Disparity Rate	-	-	0%
Sampling Fraction	-	-	.02

\*In FY 2020, due to the suspension of validation surveys related to the PHE, the number of validation surveys completed was smaller compared to FYs 2018 and 2019.

\*\*Validation survey sample did not include RHCs or OPTs in FYs 2018-2019.

\*\*\*The small number of surveys increases the margin of error, potentially affecting the validity of the overall disparity rate calculation. Please see further discussion in the Psychiatric Hospital heading beginning on p. 42.

The hospice and HHA, disparity rates are significantly different than the other facility types due to the lower percentage of surveys with condition-level deficiencies cited by SAs in the 60-day validation samples for both hospice and HHAs for FYs 2018–2020. This lower deficiency rate is primarily due to these facility types not having deficiencies related to physical environment (PE) conditions which has historically been the primary driver for other program types. There is no PE condition for HHAs since these services are provided in the patient's home. Although hospices do have a PE condition for inpatient hospices, a number of hospice services are provided in the patient's home as well.

From FY 2019 to FY 2020, CAHs and ASCs had the only decreases in disparity rates of all the program types, with a 4 percent and 16 percent decrease, respectively. The disparity rates for hospitals increased by 3 percent from FYs 2019 to 2020. The disparity rates for psychiatric hospitals increased by 55 percent from FY 2019 to 2020 (Please see Psychiatric Hospital section and Table 11, both beginning on p. 42, for further discussion). The disparity rates for HHAs and hospices increased by 4 percent and 1 percent respectively from FY 2019 to FY 2020. In FY 2020, the OPT and RHC surveys did not have condition-level deficiencies cited by the SAs. OPTs and RHCs are not subject to a life safety code survey.

#### Validation Performance Results: Individual Accrediting Organizations

Each AO receives feedback on the results of CMS' analysis of 60-day validation surveys for its deemed status facilities. The series of tables below present the results of the 60-day validation surveys by facility type for each of the AO Medicare accreditation programs from FYs 2018 to 2020. (See Tables 10-17.)

When the number of 60-day validation surveys completed by the SA is less than five surveys, the disparity rate is not presented. The small 60-day validation sample sizes limited the analysis of some AO programs. Since 2008, CMS has tried to significantly increase the number of 60-day validation samples. With minimal exception, the sample size for every AO program was either maintained or increased from FYs 2011 to 2012. In FY 2013, the sample size decreased for each program type, except for psychiatric hospitals and CAHs. In FY 2014, the number of validation surveys for CAHs, HHAs, hospices and ASCs decreased. In FYs 2015 and 2016, the number of validation surveys for these same program types increased except for hospices which remained the same. Only hospitals showed a decrease in the number of surveys performed from FY 2014

to FY 2017. In FY 2017, the sample size decreased for each program type except for psychiatric hospitals and hospices. The number of validation surveys for psychiatric hospitals and hospices remained the same from FY 2016 to FY 2017. From FYs 2017 to 2018, the number of validation surveys decreased for CAHs, HHAs, hospices and ASCs. Hospitals was the only program type to increase the number of validation surveys performed during that same time while psychiatric hospitals remained the same. From FYs 2018 to 2019, the number of validation surveys decreased for hospitals, psychiatric hospitals and CAHs. During that same time, the number of validation surveys increased for HHAs and ASCs while hospices remained the same. From FY 2019 to FY 2020, the number of validation surveys decreased for each facility type due to the COVID-19 PHE. CMS strives to maintain a larger sample size in the future based on resolution of validation survey restrictions related to the pandemic and the availability of Federal funds. The presentation of validation results over several time periods provides a more complete examination of the consistency of individual AO performance with the exception of FY 2020. During this time, many of the AOs sustained higher than usual disparity rates and statistically invalid data due to the reduced number of validation surveys completed. The results for the FYs 2018–2020 60-day validation surveys for individual AOs are outlined in the tables below by program type.

#### Hospital

The AOs with hospital programs in FY 2020 were ACHC, CIHQ, DNV GL, and TJC. (See Table 10.)

		ACHC		CIHQ			DNV GL			TJC			Total
Emp	FY 2018	FY 2019	FY 2020	FYs 2018–2020									
60-Day Validation Sample Surveys	9	3	2	0	1	3	19	7	9	78	88	26	246
SA Surveys with Condition- Level Deficiencies	9	*N/A	*N/A	*N/A	*N/A	*N/A	6	3	6	42	43	11	120
AO Surveys with Missed Comparable Deficiencies	9	*N/A	*N/A	*N/A	*N/A	*N/A	5	3	6	36	37	10	106
Overall Disparity Rate	100%	*N/A	*N/A	*N/A	*N/A	*N/A	26%	43%	67%	46%	42%	38%	45%
Health and Safety Disparity Rate	56%	*N/A	*N/A	*N/A	*N/A	*N/A	5%	43%	11%	27%	31%	8%	24%
Physical Environment Disparity Rate	44%	*N/A	*N/A	*N/A	*N/A	*N/A	26%	29%	67%	26%	23%	35%	28%
Sampling Fraction	.28	*N/A	*N/A	*N/A	*N/A	*N/A	.14	.05	.08	.07	.08	.04	.07

Table 10Hospital 60-Day Validation Survey Results by AOFYs 2018–2020

\*N/A: When a minimum sample size of five is not achieved for an AO, no data is reported given the lack of statistical significance. Note: ACHC was formerly known as AAHHS/HFAP.

- ACHC: In FY 2020, due to the low number of deemed hospitals due for resurvey and the suspension of the validation surveys due to the COVID-19 PHE, only two validation surveys were conducted. Therefore, no additional data is reported.
- **CIHQ:** In FY 2020, due to the low number of deemed hospitals due for resurvey and the suspension of validation surveys due to the COVID-19 PHE, only three validation surveys were conducted. Therefore, no additional data is reported.
- DNV GL: In FY 2020, the overall disparity rate was 67 percent based on the completion of nine validation surveys. The number of validation surveys conducted represents an 8 percent sample of the surveys conducted by DNV GL. The FY 2020 overall disparity rate is 41 percentage points higher than the overall disparity rate for FY 2018. The FY 2018 overall disparity rate was based on a 14 percent sample of the surveys conducted during that period. In FY 2020, DNV GL's PE disparity rate was 56 percentage points higher than the health and safety disparity rate. The SAs cited PE at the condition level 11 times. DNV GL missed six comparable deficiencies resulting in a 67 percent disparity rate. The FY 2020 PE disparity rate is 41 percentage points higher than the FY 2018 PE disparity rate.
- **TJC:** In FY 2020, the overall disparity rate was 38 percent based on the completion of 26 validation surveys. The number of validation surveys conducted represents a 4 percent sample of the surveys conducted by TJC. The FY 2020 overall disparity rate is 8 percentage points lower than the overall disparity rate for FY 2018. The FY 2018 overall disparity rate was based on a 7 percent samples of the surveys conducted during that period. In FY 2020, TJC's PE disparity rate was 27 percentage points higher than the health and safety disparity rate. The SAs cited PE at the condition level 18 times. TJC missed nine comparable deficiencies resulting in a 35 percent disparity rate. The FY 2020 PE disparity rate is 9 percentage points higher than the FY 2018 PE disparity rate.

#### **Psychiatric Hospital**

TJC was the only AO with a CMS-approved psychiatric hospital Medicare accreditation program in FY 2020. The psychiatric hospital program was initially approved by CMS in FY 2011. (See Table 11.)

				Total
	FY 2018	FY 2019	FY 2020	FYs 2018 2020
60-Day Validation Sample Surveys	21	20	5	46
SA Surveys with Condition-Level Deficiencies	13	12	5	30
AO Surveys with Missed Comparable Deficiencies	8	9	5	22
Overall Disparity Rate	38%	45%	100%	48%
Health and Safety Disparity Rate	33%	30%	100%	39%
Physical Environment Disparity Rate	29%	20%	60%	28%
Sampling Fraction	.12	.09	.05	.09

Table 11Psychiatric Hospital 60-Day Validation Survey Results by AOFYs 2018–2020

TJC: In FY 2020, due to the suspension of validation surveys related to the PHE, only five validation surveys were performed, representing 1 percent of the total number of deemed psychiatric hospitals and only 5 percent of the total number of psychiatric hospital surveys conducted by TJC during this same time period. The FY 2020 overall disparity was 100 percent, which is 62 percentage points and 55 percentage points higher than the overall disparity rates for FYs 2018 and FY 2019, respectively. It is important to note that TJC had some findings comparable to those of the SA for all five validation surveys. However, in calculating disparity rates, the AOs are not given partial credit in these instances. Unless the AO cites comparable findings, whether at the standard level or condition level, for each SA condition-level finding, the survey is considered disparate. In addition to this "all-or-nothing rule," the suspension of validation surveys related to the PHE resulted in fewer psychiatric hospital validation surveys completed compared to previous years. In FY 2018, for example, the disparity rate was based on a 12 percent sample of the surveys conducted during that period. As a result, the small sample of only five validation surveys used to determine a disparity rate in FY 2020 increased the margin of error in the calculation of the disparity rate, thus affecting the validity of this number and the extent to which it accurately represents the effectiveness of TJC's survey activities.

In FY 2020, TJC's health and safety disparity rate was 40 percentage points higher than the PE disparity rate, and was 67 percentage points higher than the FY 2018 health and safety disparity rate. In FY 2020, the primary drivers of TJC's health and safety disparity rate were as follows: Patient's Rights; Special Medical Record Requirements for Psychiatric Hospitals; Special Staff Requirements for Psychiatric Hospitals; and Governing Body.

The SA cited the Patient's Rights requirement at the condition level five times. TJC missed three comparable deficiencies. The SA cited the Special Medical Record Requirements for Psychiatric Hospitals six times. TJC missed three comparable deficiencies. Both conditions yielded a 60 percent disparity rate. The SA cited the Special Staff Requirements for Psychiatric Hospitals requirement at the condition level two times. TJC missed both comparable deficiencies. The SA cited the Governing Body at the condition level three times. TJC missed two comparable deficiencies. Both conditions yielded a 40 percent disparity rate.

As noted on page 6, CMS's validation program and AO performance measures were suspended during FY 2020 as CMS focused on access to care and survey flexibilities to safeguard patient safety. During the extended period when overall rates of COVID-19 cases and COVID-19-related hospitalizations were at their highest nationwide, CMS allowed AOs (including TJC) to modify their on-site survey activities and to instead use virtual survey processes to ensure that facilities were still being surveyed while also minimizing the risk of transmission of the SARS-CoV-2 virus among AO surveyors and facility staff, patients, and residents.

We also note that in FY2022, TJC's Psychiatric Hospital deeming program was evaluated by CMS to determine whether it would be granted continued recognition as a CMS-approved accreditation program with deeming authority. During the course of the entire observation and review of TJC's psychiatric hospital deeming program, CMS found only minimal areas of concern that were addressed and corrected by TJC. As part of its evaluation, the CMS team also conducted an onsite survey observation of TJC's psychiatric hospital program surveyor team at a psychiatric hospital in the Washington, DC area.

CMS plans to reengage with all AOs, including TJC's psychiatric hospital deeming program, regarding AO performance after the conclusion of the PHE. CMS will continue to monitor AO certification of psychiatric hospitals to determine the accuracy with which they are citing deficiencies and completing certification responsibilities. Please see Section 6, beginning on page 87, for additional details and further discussion regarding CMS monitoring and oversight of AO performance and activities.

#### **Critical Access Hospital**

The AOs with CAH accreditation programs in FY 2020 were ACHC, DNV GL, and TJC. (See Table 12.)

F Y \$ 2018–2020										
		ACHC		]	DNV GI			TJC		Total
	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020	FYs 2018 2020
60-Day Validation Sample Surveys	1	0	0	5	4	1	11	9	11	42
SA Surveys with Condition-Level Deficiencies	*N/A	*N/A	*N/A	2	*N/A	*N/A	4	7	5	18
AO Surveys with Missed Comparable Deficiencies	*N/A	*N/A	*N/A	2	*N/A	*N/A	4	6	5	17
Overall Disparity Rate	*N/A	*N/A	*N/A	40%	*N/A	*N/A	36%	67%	45%	40%
Health and Safety Disparity Rate	*N/A	*N/A	*N/A	40%	*N/A	*N/A	18%	22%	9%	17%
Physical Environment Disparity Rate	*N/A	*N/A	*N/A	20%	*N/A	*N/A	27%	56%	36%	33%
Sampling Fraction	*N/A	*N/A	*N/A	.10	*N/A	*N/A	.08	.08	.13	.09

#### Table 12 CAH 60-Day Validation Survey Results by AO FYs 2018–2020

\*N/A: When a minimum sample size of five is not achieved for an AO, no data is reported given the lack of statistical significance.

Note: ACHC was formerly known as AAHHS/HFAP.

- ACHC: In FY 2020, the State Agency did not conduct any validation surveys for ACHC CAHs. Therefore, no additional data is reported.
- **DNV GL:** In FY 2020, due to the low number of deemed CAHs due for resurvey and the suspension of validation surveys due to the COVID-19 PHE, only one validation survey was conducted. Therefore, no additional data is reported.
- TJC: In FY 2020, the overall disparity rate was 45 percent based on the completion of 11 validation surveys. The number of surveys conducted represents a 13 percent sample of the surveys conducted by TJC. The FY 2020 overall disparity rate is 9 percentage points higher than the FY 2018 overall disparity rate. The FY 2018 disparity rate was based on an 8 percent sample of the surveys conducted during that period. In FY 2020, the PE disparity rate was 27 percentage points higher than the health and safety disparity rate. The SA cited PE at the condition level seven times. TJC missed four comparable deficiencies resulting in a 36 percent disparity rate. The FY 2020 PE disparity rate is 9 percentage points higher than the FY 2018 PE disparity rate.

#### **Home Health Agency**

The AOs with HHA accreditation programs in FY 2020 were ACHC, CHAP, and TJC. (See Table 13.)

		ACHC		CHAP			TJC			Total
	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020	FYs 2018 2020
60-Day Validation Sample Surveys	12	17	10	36	36	19	33	31	4	198
SA Surveys with Condition-Level Deficiencies	2	0	2	6	6	3	9	2	*N/A	30
AO Surveys with Missed Comparable Deficiencies	2	0	1	6	5	3	7	2	*N/A	26
Overall Disparity Rate	17%	0%	10%	17%	14%	16%	21%	6%	*N/A	13%
Sampling Fraction	.03	.04	.02	.05	.06	.03	.04	.04	*N/A	.04

#### Table 13 HHA 60-Day Validation Survey Results by AO FYs 2018–2020

\*N/A: When a minimum sample size of five is not achieved for an AO, no data is reported given the lack of statistical significance.

- ACHC: In FY 2020, the overall disparity rate was 10 percent based on the completion of 10 validation surveys. The number of validation surveys completed represents a 2 percent sample of the surveys conducted by ACHC. The FY 2020 overall disparity rate is 7 percentage points lower than the overall disparity rate for FY 2018. The overall disparity rate for FY 2018 was based on a 3 percent sample of the surveys conducted during that period. In FY 2020, the primary drivers of ACHC's overall disparity rate were Clinical Records; and Quality Assessment/Performance Improvement. The SAs cited the Clinical Records requirement two times. The SAs cited the Quality Assessment/Performance Improvement requirement one time. In both instances, ACHC missed one comparable. Both conditions yielded a 10 percent disparity rate.
- **CHAP:** In FY 2020, the overall disparity rate was 16 percent based on the completion of 19 validation surveys. The number of validation surveys completed represents a 3 percent sample of the surveys conducted by CHAP. The FY 2020 overall disparity rate is 1 percentage point lower than the overall disparity rate for FY 2018. The overall disparity rate for FY 2018 was based on a 5 percent sample of surveys conducted during that period. In FY 2020, the primary driver of CHAP's overall disparity rate was Skilled Professional Services. The SAs cited Skilled Professional Services at the condition level two times. CHAP missed two comparable deficiencies resulting in an 11 percent disparity rate.
- **TJC:** In FY 2020, due to the suspension of validation surveys related to the COVID-19 PHE, only four validation surveys were conducted. Therefore, no additional data is reported.

#### Hospice

The AOs with hospice accreditation programs in FY 2020 were ACHC, CHAP and TJC. (See Table 14.)

	-	15 201								
	ACHC			CHAP			TJC			Total
	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020	FYs 2018 2020
60-Day Validation Sample Surveys	8	8	3	17	11	7	7	13	5	79
SA Surveys with Condition-Level Deficiencies	1	2	*N/A	4	1	2	1	3	1	15
AO Surveys with Missed Comparable Deficiencies	0	2	*N/A	4	1	2	1	3	1	14
Overall Disparity Rate	0%	25%	*N/A	24%	9%	29%	14%	23%	20%	18%
Sampling Fraction	.04	.03	*N/A	.05	.03	.02	.01	.03	.02	.03

#### Table 14 Hospice 60-Day Validation Survey Results by AO FYs 2018–2020

\*N/A: When a minimum sample size of five is not achieved for an AO, no data is reported given the lack of statistical significance.

- ACHC: In FY 2020, due to the suspension of validation surveys related to the COVID-19 PHE, only four validation surveys were conducted. Therefore, no additional data is report.
- **CHAP:** In FY 2020, the overall disparity rate was 29 percent based on the completion of seven validation surveys. The number of validation surveys completed represents a 2 percent sample of the surveys conducted by CHAP. The FY 2020 overall disparity rate is 5 percentage points higher than the overall disparity rate for FY 2018. The overall disparity rate for FY 2018 was based on a 5 percent sample of surveys conducted during that period. In FY 2020, the primary drivers of CHAP's overall disparity rate were Core Services; Furnishing of Non-Core Services; and Volunteers. The SAs cited the Core Services and Furnishing of Non-Core Services requirements one time. In both instances, CHAP missed the comparable deficiencies. The SAs cited the Volunteers requirement two times. CHAP missed one comparable deficiency. Each condition yielded a 14 percent disparity rate.
- **TJC:** In FY 2020, the overall disparity rate was 20 percent based on the completion of five validation surveys. The number of validation surveys completed represents a 2 percent sample of the survey performed by TJC. The FY 2020 overall disparity rate is 6 percentage points higher than the overall disparity rate in FY 2018. The overall disparity rate for FY 2018 was based on a 1 percent sample of the surveys conducted during that period. In FY 2020, the primary driver of TJC's overall disparity rate was the Hospices that Provide Inpatient Care Directly requirement. The SAs cited the condition two times. TJC missed one comparable condition resulting in a 20 percent disparity rate.

#### **Ambulatory Surgery Center**

The AOs with ASC accreditation programs in FY 2020 were AAAASF, AAAHC, ACHC, IMQ and TJC. (See Table 15.)

#### Table 15 ASC 60-Day Validation Survey Results by AO FYs 2018–2020

	AAAASF				AAAHC			ACHC **			TJC	Total	
	FY 2018	FY 2019	FY 2020	FYs 2018–2020									
60-Day Validation Sample Surveys	7	6	8	30	39	10	0	1	0	21	21	10	153
SA Surveys with Condition-Level Deficiencies	4	3	1	12	16	2	*N/A	*N/A	*N/A	12	6	2	58
AO Surveys with Missed Comparable Deficiencies	4	3	1	11	15	2	*N/A	*N/A	*N/A	9	4	2	51
Overall Disparity Rate	57%	50%	13%	37%	38%	20%	*N/A	*N/A	*N/A	43%	19%	20%	34%
Health and Safety Disparity Rate	57%	33%	0%	30%	31%	10%	*N/A	*N/A	*N/A	14%	14%	0%	34%
Physical Environment Disparity Rate	29%	33%	13%	20%	13%	10%	*N/A	*N/A	*N/A	33%	10%	20%	29%
Sampling Fraction	.08	.06	.12	.08	.10	.03	*N/A	*N/A	*N/A	.07	.07	.07	.07

\*N/A: When a minimum sample size of five is not achieved for an AO, no data is reported given the lack of statistical significance. \*\*ACHC was formerly known as AAHHS/HFAP. Very few ACHC ASC validation survey selections have been made since FY 2012 due to the low numbers of deemed ASCs.

Note: IMQ's ASC accreditation program received initial CMS approval April 2016. No IMQ selections in FYs 2018-2020. IMQ withdrew their ASC Medicare accreditation program re-application in FY 2020.

- AAAASF: In FY 2020, the overall disparity rate was 13 percent based on the completion of eight validation surveys. The number of validation surveys completed represents a 12 percent sample of the surveys performed by AAAASF. The FY 2020 overall disparity rate is 44 percentage points lower than the overall disparity rate for FY 2018. The overall disparity rate for FY 2018 was based on an 8 percent sample of the surveys conducted during that period. In FY 2020, the SAs did not cite any health and safety requirements at the condition level. In FY 2020, AAAASF's PE disparity rate was 13 percent. The SA cited PE at the condition level one time. AAAASF missed the comparable deficiency. The FY 2020 PE disparity rate is 16 percentage points lower than the FY 2018 PE disparity rate.
- **AAAHC:** In FY 2020, the overall disparity rate was 20 percent based on the completion of 10 validation surveys. The number of validation surveys completed represents a 3 percent sample of the surveys performed by AAAHC. The FY 2020 overall disparity rate is 17 percentage points lower than the overall disparity rate for FY 2018. The overall disparity rate for FY 2018 was based on an 8 percent sample of the surveys conducted during that period. In FY 2020, AAAHC's health and safety and PE disparity rates were 10 percent. In FY 2020, the primary drivers of AAAHC's health and safety disparity rate were the following: Governing Body and Management; Nursing Services; Pharmaceutical Services; Laboratory and Radiologic Services; and Infection Control. The SAs cited the Governing Body and Management and the Laboratory and Radiologic Services requirements requirement one time. In both instances, AAAHC missed the comparable deficiency. The SAs cited the Nursing Services, Pharmaceutical Services and Infection Control requirements two times. In each instance AAAHC missed one comparable. Each condition yielded a 10 percent disparity rate. The SAs cited the PE requirement at the condition level two times. AAAHC missed one comparable deficiency resulting in a 10 percent disparity rate. The FY 2020 health and safety disparity rate is 20 percentage points lower than the FY 2018 health and safety disparity rate. The FY 2020 PE disparity rate is 10 percentage points lower than the FY 2018 PE disparity rate.
- ACHC: Due to the consistently low number of deemed ACHC ASCs, and the COVID-19 PHE survey suspension, no validation surveys were conducted in FY 2020. Therefore, no additional data is reported.
- **TJC:** In FY 2020, the overall disparity rate was 20 percent based on the completion of 10 validation surveys. The number of validation surveys completed represents a 7 percent sample of the surveys performed by TJC. The FY 2020 overall disparity rate is 23 percentage points lower than the overall disparity rate for FY 2018. The disparity rate for FY 2018 was based on a 7 percent sample of surveys conducted during that period. In FY 2020, TJC's health and safety disparity rate was 0 percent. The SA cited Infection Control at the condition level 1 time. TJC matched the comparable deficiency. In FY 2020, TJC's PE disparity rate was 20 percent. The SAs cited the PE requirement at the condition level three times. TJC missed two comparable deficiencies. The FY 2020 PE disparity rate is 33 percentage points lower than the FY 2018 PE disparity rate.

#### **Rural Health Clinic**

The AOs with RHC accreditation programs in FY 2020 were AAAASF and TCT. AAAASF's and TCT's RHC Medicare accreditation programs were initially approved by CMS in FY 2012 and FY 2014 respectively. The RHC programs were not selected by CMS to participate in the validation surveys prior to FY 2020. (See Table 16.)

	11202	0	
	AAAASF	TCT	Total
	FY 2020	FY 2020	FYs 2020
60-Day Validation Sample Surveys	5	3	8
SA Surveys with Condition-Level Deficiencies	0	*N/A	0
AO Surveys with Missed Comparable Deficiencies	0	*N/A	0
Overall Disparity Rate	0%	*N/A	0%
Sampling Fraction	.04	*N/A	.02

Table 16
RHC 60-Day Validation Survey Results by AO
FY 2020

\*N/A: When a minimum sample size of five is not achieved for an AO, no data is reported given the lack of statistical significance.

Note: CMS' validation program did not include RHCs in FY 2018 and FY 2019.

- **AAAASF:** In FY 2020, five validation surveys were completed. The number of validation surveys conducted represents a 4 percent sample of the surveys conducted by AAAASF.
- **TCT:** In FY 2020, due to the low number of deemed TCT RHCs and the suspension of validation surveys related to COVID-19, only three validation surveys were conducted. Therefore, no additional data is reported.

#### **Outpatient Physical Therapy and Speech-language Pathology**

AAAASF was the only AO with a CMS-approved OPT Medicare accreditation program in FY 2020. The OPT program was initially approved by CMS in FY 2011. The OPT programs were not selected by CMS to participate in the validation surveys prior to FY 2020. (See Table 17.)

	FY 2020
60-Day Validation Sample Surveys	2
SA Surveys with Condition-Level Deficiencies	*N/A
AO Surveys with Missed Comparable Deficiencies	*N/A
Overall Disparity Rate	*N/A
Sampling Fraction	*N/A

#### Table 17 OPT 60-Day Validation Survey Results by AO FY 2020

\*N/A: When a minimum sample size of five is not achieved for an AO, no data is reported given the lack of statistical significance.

Note: CMS' validation program did not include RHCs in FY 2018 and FY 2019.

• AAAASF: In FY 2020, due to the low number of deemed AAAASF OPTs and the suspension of validation surveys related to COVID-19, only two validation surveys were conducted. Therefore, no additional data is reported.

#### Validation Performance Results: Physical Environment vs. Other Health Conditions Cited

Examining the specific condition-level deficiencies cited by the SAs across all 60-day validation surveys provides an indication of the types of quality problems that exist in these facility types as well as the relationship between SA and AO citations for specific conditions. CMS uses two approaches for this analysis: (1) a review of the types of condition-level citations identified by SAs and the comparable AO deficiency findings; and (2) a comparison of the number of surveys with PE condition-level deficiencies and the number of surveys with other types of condition-level deficiencies. Both approaches highlight the same conclusion: SAs identify more PE condition-level deficiencies than any other type of deficiency on validation surveys; and AOs miss a significant number of these PE deficiencies. These findings are consistent with validation analysis results until FY 2014. In FYs 2014 - 2018 and FY 2020, the SAs identified more health and safety condition-level deficiencies than PE condition-level deficiencies for one or more program type. Those program types are outlined below by FY:

- FY 2014: Psychiatric hospitals
- FY 2015: Psychiatric hospitals and ASCs
- FY 2016: Psychiatric hospitals

- FY 2017: Hospitals
- FY 2018: Psychiatric hospitals
- FY 2020: Psychiatric hospitals

In FY 2019, the SAs identified more PE condition-level deficiencies than health and safety condition-level deficiencies for hospitals, psychiatric hospitals, CAHs, and ASCs.

### Comparison of State Agency and Accrediting Organization Condition-Level Citation Findings

The first analysis yields the number of facilities cited by SAs for specific condition-level deficiencies and the number of surveys where the AOs missed citing comparable deficiencies. These results are discussed below by each specific facility type. (See Tables 18-23 and Graphs 7-14.)

#### Table 18 Number and Type of Condition-Level Deficiencies Cited on 60-Day Validation Surveys Hospitals FY 2020

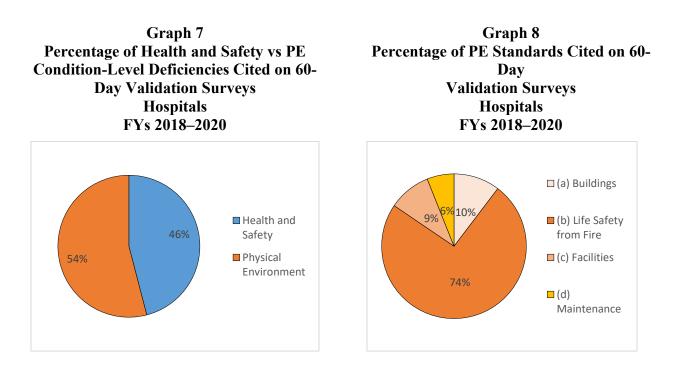
Medicare Conditions* Sample Size 40	Cited by SA	Missed by AO
Physical Environment*	33	17
Infection Control	4	1
Patient Rights	3	2
Governing Body	2	1
Anesthesia Services	1	1
Nursing Services	1	0
TOTAL	44	22

\*Most frequently cited deficiency.

Note: The PE condition includes the National Fire Protection Association (NFPA) 2012 edition of the LSC requirements that CMS has adopted as part of its health and safety standards.

In FY 2020, the hospital sample consisted of 40 validation surveys. In this sample, the SAs cited condition-level deficiencies in 19 facilities. The PE requirement was cited at the condition level by the SAs 33 times. The AOs missed 17 comparable deficiencies for PE. From FYs 2012-2019, the findings were similar.

In FY 2020, the next most frequently SA-cited conditions were as follows: Infection Control, cited four times by the SAs, and missed one time by the AOs; Patient Rights, cited three times by the SAs, and missed two times by the AOs; and Governing Body, cited two times by the SAs, and missed one time by the AOs.



From FY 2018 to FY 2020, there were 124 validation surveys cited with condition-level deficiencies for hospitals. Of the 124 surveys, 68 of the surveys had health and safety citations, 80 of the surveys had PE citations, and 24 of the surveys were cited with both. For hospitals, the PE condition consists of four standards: (a) Buildings, (b) Life Safety from Fire, (c) Facilities, and (d) Maintenance. There were 116 standards cited for the PE condition and 86 of these standards were related to Life Safety from Fire.

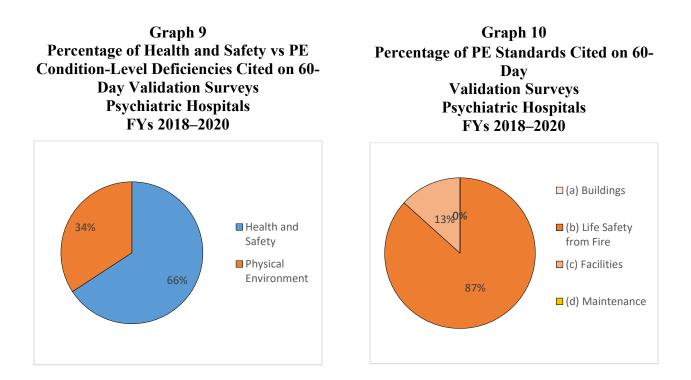
#### Table 19 Number and Type of Condition-Level Deficiencies Cited on 60-Day Validation Surveys Psychiatric Hospitals FY 2020

Medicare Conditions Sample Size 5	Cited by SA	Missed by AO
Special Medical Record Requirements for Psych Hospitals*	6	3
Patient Rights	5	3
Physical Environment	5	3
Governing Body	3	2
Special Staff Requirements for Psych Hospitals	2	2
QAPI	1	1
Nursing Services	1	1
Utilization Review	1	1
Respiratory Care Services	1	1
TOTAL	25	17

\*Most frequently cited deficiency

In FY 2020, the psychiatric hospital sample consisted of five validation surveys. In this sample, the SAs cited five facilities at the condition level. The Special Medical Record Requirements for Psychiatric Hospitals requirement was cited at the condition level by the SAs six times. The AOs missed three comparable deficiencies for Special Medical Record Requirements for Psychiatric Hospitals. In FY 2019, the PE requirement was cited most frequently at the condition level by the SAs for psychiatric hospitals. In FY 2018, the following requirements were cited most frequently by the SAs at the condition level for psychiatric hospitals: PE and Special Medical Record Requirements for Psychiatric Hospitals.

In FY 2020, the next most frequently SA-cited conditions were Patient Rights and PE, both cited five times by the SAs, and missed three times by the AOs; and Governing Body, cited three times by the SAs and missed two times by the AOs.



From FY 2018 to FY 2020, there were 30 validation surveys cited with condition-level deficiencies for psychiatric hospitals. Of the 30 surveys, 25 of the surveys had health and safety citations, 13 of the surveys had PE citations, and eight of the surveys was cited with both. For psychiatric hospitals, the PE condition consists of three standards: (a) Buildings, (b) Life Safety from Fire, and (c) Facilities. Fifteen standards were cited for the PE condition and 13 of these standards were related to Life Safety from Fire.

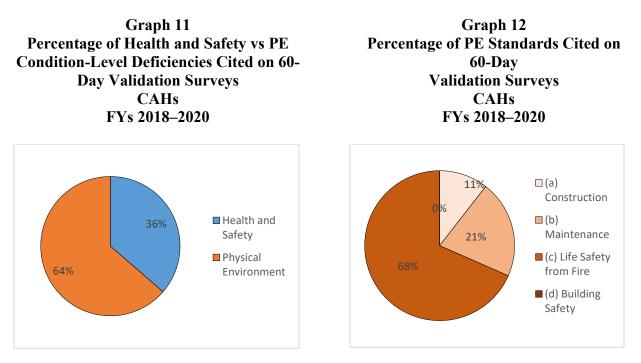
# Table 20Number and Type of Condition-Level DeficienciesCited on 60-Day Validation SurveysCAHsFY 2020

Medicare Conditions Sample Size 12	Cited by SA	Missed by AO
Physical Plant and Environment*	7	4
Provision of Services	2	1
TOTAL	9	5

\*Most frequently cited deficiency

In FY 2020, the CAH sample consisted of 12 validation surveys. In this sample, five facilities were cited at the condition level by the SAs. The Physical Plant and Environment requirement was cited by the SAs at the condition level seven times. The AOs missed four comparable deficiencies for PE, which was also the most frequently SA-cited condition in FYs 2012–2019.

In FY 2020, the next most frequently SA-cited condition for CAHs was Provision of Services, cited two times by the SAs, and missed one time by the AOs.



From FY 2018 to FY 2020, there were 19 validation surveys cited with condition-level deficiencies for CAHs. Of the 19 surveys, eight of the surveys had health and safety citations, 14 of the surveys had PE citations, and three of the surveys was cited with both. For CAHs, the PE condition consists of four standards: (a) Construction, (b) Maintenance, (c) Life Safety from Fire, and (d) Building Safety. Nineteen standards were cited for the PE condition and 13 of these standards were related to Life Safety from Fire.

# Table 21Number and Type of Condition-Level DeficienciesCited on 60-Day Validation SurveysHHAsFY 2020

Medicare Conditions Sample Size 33	Cited by SA	Missed by AO
Skilled Professional Services*	3	2
Quality Assessment/Performance Improvement	2	2
Clinical Records	2	1
Patient Rights	2	1
Care Planning, Coordination, and Quality of Care	2	1
Home Health Aide Services	2	1
Organization and Administration of Services	1	1
Reporting of OASIS Information	1	1
Infection Prevention and Control	1	1
TOTAL	16	11

\*Most frequently cited deficiency

In FY 2020, the HHA sample consisted of 33 validation surveys. In this sample, the SAs cited condition-level deficiencies in five agencies. The Skilled Professional Services requirement was cited at the condition level by the SAs three times. The AOs missed two comparable deficiencies. In FY 2019, the Care Planning, Coordination, and Quality of Care requirement was cited most frequently by the SAs at the condition level. In FY 2018, the Skilled Professional Services requirement was the most frequently SA-cited condition. In FY 2017, the Skilled Nursing Services requirement was cited most frequently by the SAs at the condition level. In FY 2016, the most frequently SA-cited condition was Acceptance of Patients, Plan of Care & Medical Supervision.

In FY 2020, the next most frequently SA-cited conditions were as follows: Quality Assessment/Performance Improvement requirement, Clinical Records requirement, Care Planning, Coordination, and Quality of Care requirement, and Home Health Aide Services requirement, each cited two times by the SAs at the condition- level, and each missed one time by the AOs; and Organization and Administration of Services requirement, Reporting of OASIS Information requirement, and Infection Prevention and Control requirement, each cited one time by the SAs at the condition level, and each missed one time by the AOs.

#### Table 22 Number and Type of Condition-Level Deficiencies Cited on 60-Day Validation Surveys Hospices FY 2020

Medicare Conditions Sample Size 15	Cited by SA	Missed by AO
Hospices that provide inpatient care directly*	2	1
Volunteers*	2	1
Core Services	1	1
Furnishing of Non-Core Services	1	1
TOTAL	6	4

\*Most frequently cited deficiency

In FY 2020, the hospice sample consisted of 15 validation surveys. In this sample, the SAs cited condition-level deficiencies in three agencies. The Hospices that Provide Inpatient Care Directly requirement and the Volunteers requirement were cited at the condition level two times by the SAs. The AOs missed one comparable deficiency for each of the requirements. In FY 2019, the most frequently cited SA condition was Care Planning, Coordination, and Quality of Care. In FY 2018, the Skilled Professional Services requirement was the most frequently SA-cited condition. In FY 2017, the Skilled Nursing Services requirement was cited most frequently by the SAs at the condition level. In FY 2016, the most frequently SA-cited condition was Acceptance of Patients, Plan of Care & Medical Supervision.

In FY 2020, the next most frequently SA-cited conditions were as follows: Core Services and Furnishing of Non-Core Services, both cited one time by the SAs, and both missed one time by the AOs.

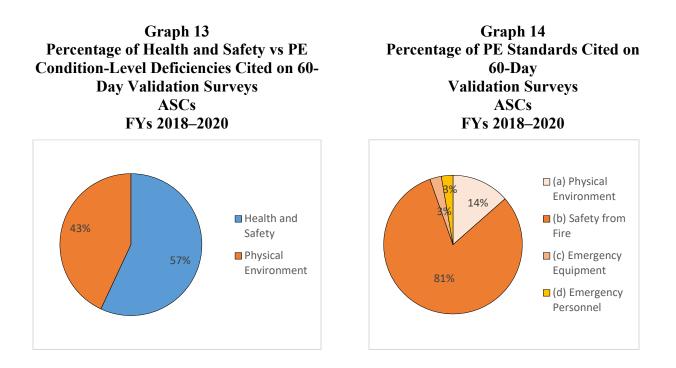
# Table 23Number and Type of Condition-Level DeficienciesCited on 60-Day Validation SurveysASCsFY 2020

Medicare Conditions Sample Size 28	Cited by SA	Missed by AO
Environment*	6	4
Infection Control	3	1
Nursing Services	2	1
Pharmaceutical Services	2	1
Laboratory and Radiologic services	1	1
Governing Body and Management	1	1
TOTAL	15	9

\*Most frequently cited deficiency

In FY 2020, the ASC sample consisted of 28 validation surveys. In this sample, the SAs cited condition-level deficiencies in five facilities. The SAs cited the PE requirement at the condition level six times. The AOs missed four comparable deficiencies for PE. In FYs 2017-2019, PE was the most frequently cited condition.

In FY 2020, the next most frequently SA-cited conditions were as follows: Infection Control, cited three times by the SAs, and missed one time by the AOs; and Nursing Services and Pharmaceutical Services, each cited two times by the SAs, and each missed one time by the AOs.



From FY 2018 to FY 2020, there were 59 validation surveys cited with condition-level deficiencies for ASCs. Of the 59 surveys, 41 of the surveys had health and safety citations, 31 of the surveys had PE citations, and 13 of the surveys were cited with both. For ASCs, the PE condition consists of four standards: (a) PE, (b) Safety from Fire, (c) Emergency equipment, and (d) Emergency Personnel. Thirty-seven standards were cited for the PE condition and 30 of these standards were related to Safety from Fire.

#### Comparison of Deficiencies for Physical Environment and Other Health Conditions

The second analysis compares the validation results for condition-level deficiencies for PE conditions with the results for condition-level deficiencies for all other conditions. It also yields two disparity rates for each type of facility and AO. (See Tables 24-25 and Graph 15.)

## Table 24Number of 60-Day Validation Surveys forFacility Types with LSC RequirementsFY 2020

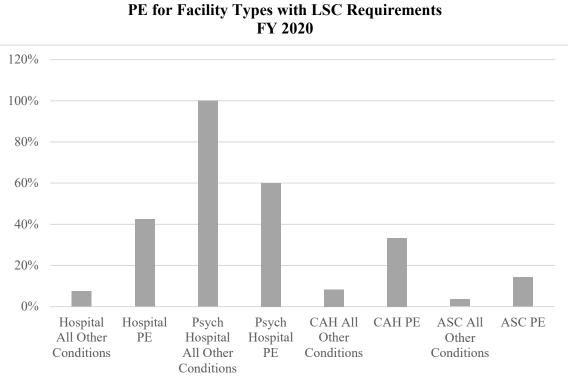
Validation Survey Analysis	Hospital*	Psych Hospital	САН	ASC
60-Day Validation Sample Surveys	40	5	12	28

\*Acute Care and LTCHs

Table 2560-Day Validation Survey ResultsComparison between All Other Conditions Cited andPE for Facility Types with LSC RequirementsFY 2020

	Hospital All Other Conditions	Hospital PE	Psych Hospital All Other Conditions	Psych Hospital PE	CAH All Other Conditions	CAH PE	ASC All Other Conditions	ASC PE
SA Surveys with Condition- Level Deficiencies	6	17	5	3	1	4	2	4
AO Surveys with Missed Comparable Deficiencies	3	17	5	3	1	4	1	4
Disparity Rate	8%	43%	100%	60%	8%	33%	4%	14%

In FY 2020, other health and safety conditions impacted the overall disparity rate for psychiatric hospitals. The disparity rate based on all other conditions for psychiatric hospitals is 40 percentage points higher than the PE disparity rate. This is an increase of 30 percentage points from FY 2019, where the difference in disparity rate was 10 percentage points. In FY 2020, the PE disparity rate for hospitals is 35 percentage points higher than the disparity rate for other health and safety conditions. In FY 2019, the PE disparity rate for hospitals was 6 percentage points lower than the disparity rate for other health and safety conditions. The PE disparity rate for other health and safety conditions compared to 23 percentage points in FY 2019, a slight increase of 2 percentage points. In FY 2020, the PE disparity rate for ASCs is 10 percentage points higher than the disparity rate for ASCs was 10 percentage points lower than the disparity rate for other health and safety conditions. In FY 2019, the PE disparity rate for ASCs was 10 percentage points lower than the disparity rate for other health and safety conditions. In FY 2019, the PE disparity rate for ASCs was 10 percentage points lower than the disparity rate for other health and safety conditions. (See Graph 15.)

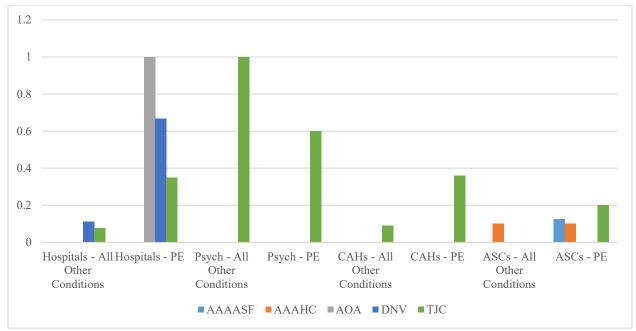


Graph 15 60-Day Validation Survey Disparity Rate Results Comparison between All Other Conditions Cited and PE for Facility Types with LSC Requirements FY 2020

The PE condition consists of PE standards which vary slightly depending upon the program type. However, the life safety from fire standard, or LSC deficiencies, is included in the PE condition for each of the program types with the exception of HHAs and in-home hospice care as previously discussed. The majority of the PE disparity rates consist of these LSC deficiencies. CMS generates a report which identifies the top disparate LSC deficiencies as determined by the validation analysis. This report is provided annually to the AOs. These top LSC disparate deficiencies are consistent with deficiencies cited in FYs 2009 through FY 2020. This report is intended to provide the AOs with an understanding of the emphasis of CMS LSC surveys, which will allow the AOs to ensure their programs are appropriately surveying the same LSC provisions. An emphasis on the top disparate LSC deficiencies should assist the AOs in their efforts to reduce LSC disparities.

In past years, the AOs have had difficulty identifying deficiencies that SAs have cited related to the requirements in the 2012 edition of the LSC, which CMS adopted by regulation. However, in FY 2020, the AO's PE disparity rates have decreased in relation to other health conditions for psychiatric hospitals. CMS has been working with the AOs to provide guidance on the source of this problem, and possible ways to improve performance and reduce their PE disparity rate. CMS has continued to discuss with the AOs their concerns as well as their performance in the area of evaluating health care facility safety from fire. (See Graph 16.)

Graph 16 60-Day Validation Survey Results Comparison between All Other Conditions Cited and PE for Facility Types with LSC Requirements by AO FY 2020



### Comparison of Deficiencies and Disparity Rates for Long-Term Care Hospitals and Acute Care Hospitals<sup>11</sup>

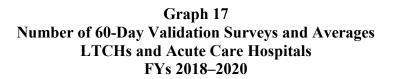
In 2010, CMS became concerned about the quality of care provided in LTCHs based on available SA survey findings. In the 2011 report to Congress, CMS reported on the analysis of mid-cycle validation surveys for 33 LTCHs. The Government Accountability Office (GAO) recommended in a September 2011 report that CMS strengthen oversight of LTCHs by, among other things, increasing the number of LTCH representative validation surveys and calculating a separate disparity rate for them.<sup>12</sup> (See Tables 26-28 and Graphs 17-20.) However, in FY 2020, CMS was unable to increase the LTCH sample size for 60-day representative sample surveys due to the COVID-19 PHE. In FY 2020, the total number of Medicare-participating LTCHs was 3,947.

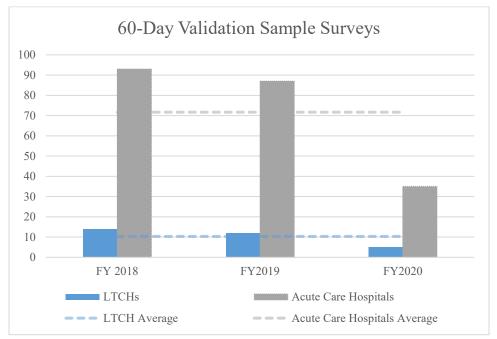
<sup>11</sup> LTCHs differ from other acute care hospitals in that they furnish extended medical and rehabilitative care to individuals with clinically complex problems, such as multiple acute or chronic conditions, who need hospital-level care for relatively extended periods. Acute care hospitals do not include psychiatric hospitals.

<sup>&</sup>lt;sup>12</sup> "Long-Term Care Hospitals: CMS Oversight is Limited and Should be Strengthened," GAO, GAO-11-810, September 2011.

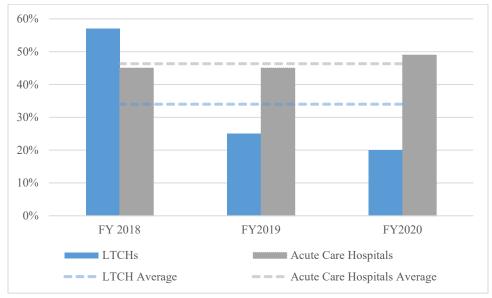
### Table 26Number of 60-Day Validation Surveys and Overall Disparity RateLTCHs and Acute Care HospitalsFYs 2018–2020

	LTCHs		Acute Care Hospitals		Average LTCHs	Average Acute Care Hospitals		
	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020	FYs 2018–2020	FYs 2018–2020
60-Day Validation Sample Surveys	14	12	5	93	87	35	10.33	71.67
Overall Disparity Rate	57%	25%	20%	45%	45%	49%	34%	46%





Note: Total number of Medicare-participating LTCHs is 365 and the total number of Medicare-participating acute care hospitals minus the LTCHs is 3,947.



Graph 18 Overall Disparity Rates and Averages LTCHs and Acute Care Hospitals FYs 2018-2020

Note: Total number of Medicare-participating LTCHs is 365 and the total number of Medicare-participating acute care hospitals minus the LTCHs is 3,947.

Table 27Comparison of 60-Day Health and PE Validation Survey Results for LTCHs and<br/>Acute Care Hospitals<br/>FYs 2018–2020

		Is All ondition		LTCHs PE		Acute Care Hospitals All Other Conditions			Acute Care Hospitals PE			
Validation Survey Analysis	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020	FY 2018	FY 2019	FY 2020
SA Surveys with Condition- Level Deficiencies	6	1	0	2	3	1	25	30	6	20	28	16
AO Surveys with Missed Comparable Deficiencies	6	1	0	2	3	1	21	29	3	27	21	16
Disparity Rate	57%	8%	0%	14%	25%	20%	45%	33%	9%	28%	24%	46%

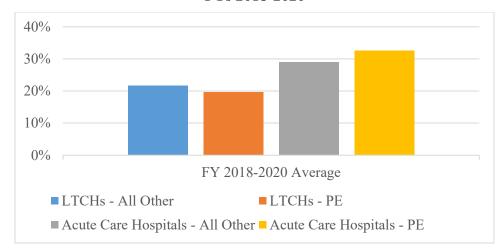
Disparity Rate 60% 50% 40% 30% 20% 10% FY 2018 FY 2019 FY 2019 FY 2020 FY 200 FY 200 FY 200 FY 200 FY 200 FY 200

# Graph 19 Comparison of 60-Day Health and PE Validation Survey Disparity Rate Results for LTCHs and Acute Care Hospitals FYs 2018-2020

# Table 28Comparison of Averages60-Day Health and PE Validation Survey Results for LTCHs and<br/>Acute Care Hospitals<br/>FYs 2018–2020

	FYs 2018 2020 Average LTCHs All Other Conditions	FYs 2018 2020 Average LTCHs PE	FYs 2018 2020 Average Acute Care Hospitals All Other Conditions	FYs 2018 2020 Average Acute Care Hospitals PE
SA Surveys with Condition-Level Deficiencies	3.00	2.00	20.33	21.33
AO Surveys with Missed Comparable Deficiencies	3.00	2.00	17.67	21.33
<b>Disparity Rate</b>	27%	20%	33%	33%

Graph 20 Comparison of Averages 60-Day Health and PE Validation Survey Disparity Rate Results for LTCHs and Acute Care Hospitals FYs 2018-2020



From FYs 2018–2020, there is a 2 percent difference between the overall average disparity rates in LTCHs' PE and other condition-level deficiencies, and a 4 percent difference in all other hospitals' PE and other condition-level deficiencies. When comparing the drivers of the average disparity rates, all other conditions is the primary driver for LTCHs and PE is the driver for acute care hospitals. In FY 2020, PE is still the primary driver for acute care hospitals, comprising 46 percent of the disparity rate. For LTCHs, PE continues to be the primary driver in FY 2020, comprising 20 percent of the disparity rate.

In FY 2020, the most frequent disparate condition-level deficiencies for acute care hospitals and LTCHs were PE, Infection Control, Governing Body, and Patient Rights.

#### Addressing Disparity Rates

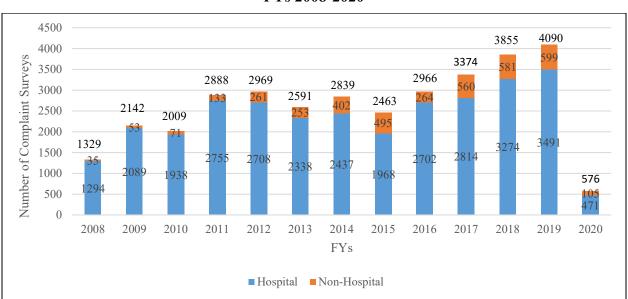
CMS has historically provided AOs with disparity rate analyses and opportunities for discussion on disparity rates across all CMS-approved accreditation programs. While CMS continues to utilize this strategy as an attempt to effect a positive change in disparity rates, CMS has determined that additional interventions are required. Due to the virtual stagnation of disparity rates over the past several years particularly related to PE and LSC, CMS has implemented a number of additional strategies to address this issue. In March 2017, CMS implemented monthly AO Liaison calls during which a number of topics are discussed, including disparity rate findings and possible solutions, as well as overall AO performance in other areas as described in Section 3. In March 2018, CMS initiated a validation redesign pilot (VRP) to overhaul the validation survey process. The VRP workgroup includes CMS central office staff and CMS SOG Location staff, as well as management and staff from State Agencies and the AOs. (See Section 6 for more details). In August 2019, CMS placed the VRP pilot on hold to assess the data and lessons learned to make enhancements as needed. The VRP pilot is tentatively scheduled to restart in FY 2023. CMS has also participated in AO surveyor training sessions, delivering analysis findings directly to the AO's survey cadre. In October 2018, CMS announced additional oversight initiatives to increase oversight of the AOs.<sup>13</sup> To increase transparency for consumers, CMS will post new information on the CMS.Gov website, including: The latest quality-of-care deficiency findings following complaint surveys at facilities accredited by AOs; a list of providers determined by CMS to be out of compliance, with information included on the provider's AO; and overall performance data for AOs themselves.

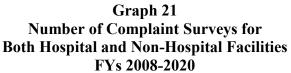
<sup>&</sup>lt;sup>13</sup> <u>https://www.cms.gov/newsroom/press-releases/cms-strengthen-oversight-medicares-accreditation-organizations</u>

# SECTION 5: Life Safety Code, Health & Safety Disparity Rates Analysis and Complaint Survey Citations

# **Background and Objectives**

As discussed in Section 4 of this report, "complaint" surveys and representative sample validation surveys are the two validation survey types that comprise the Accreditation Validation Program. When a complaint is received based on allegations of noncompliance with the Medicare CoPs and CfCs, CMS performs a complaint survey to investigate the allegations. If the CMS SOG Location determines it to be appropriate, a full survey of all the CoPs and CfCs will be conducted. In FY 2020, CMS conducted a total of 576 complaint surveys. This total comprised 471 hospital surveys, and 105 non-hospital complaint surveys. The non-hospital complaint surveys were specific to CAHs, HHAs, hospices and ASCs. (See Graph 21.)





The recent history of complaint surveys is as follows:

- 2008: 1,294 hospital and 35 non-hospital surveys totaling 1,329 surveys
- 2009: 2,089 hospital and 53 non-hospital surveys totaling 2,142 surveys
- 2010: 1,938 hospital and 71 non-hospital surveys totaling 2,009 surveys
- 2011: 2,755 hospital and 133 non-hospital surveys totaling 2,888 surveys
- 2012: 2,708 hospital and 261 non-hospital surveys totaling 2,969 surveys
- 2013: 2,338 hospital and 253 non-hospital surveys totaling 2,591 surveys
- 2014: 2,437 hospital and 402 non-hospital surveys totaling 2,839 surveys
- 2015: 1,968 hospital and 495 non-hospital surveys totaling 2,463 surveys
- 2016: 2,702 hospital and 264 non-hospital surveys totaling 2,966 surveys
- 2017: 2,814 hospital and 560 non-hospital surveys totaling 3,374 surveys

- 2018: 3,274 hospital and 581 non-hospital surveys totaling 3,855 surveys
- 2019: 3,491 hospital and 599 non-hospital surveys totaling 4,090 surveys
- 2020: 471 hospital and 105 non-hospital surveys totaling 576 surveys

Note: As discussed in Section 4, on March 4, 2020, CMS announced suspension of nonemergency surveys across the country in response to the COVID-19 threat, allowing surveyors to focus on the most serious health and safety threats (e.g., infectious diseases and abuse) and address the spreading of COVID-19. On March 23, 2020, CMS further limited survey activity to focus on complaints and facility reported incidents (FRIs) at the immediate jeopardy level, while suspending the other survey types.<sup>14</sup> This change in focus accounts for the reduction of complaint surveys in FY 2020.

The results of the complaint surveys are stored in the ASPEN Complaints Tracking System (ACTS). CMS has been reviewing and analyzing the data stored in ACTS to provide an additional data source to validate the overall performance of the AOs. Graphs 23, 25, 27, 29, 30, and 31 highlight the top five condition-level deficiencies that were cited during complaint surveys on AO accredited facilities from FYs 2018-2020.

As described in Section 4, a validation survey is a survey completed at a deemed facility by an SA within 60 days of the end date of an AO survey at the same facility. The results of the AO and SA surveys are compared, and a disparity rate is calculated. The disparity rate is the number of AO surveys where the AO did not cite deficiencies that were comparable to serious (condition-level) deficiencies identified during the SA surveys. This number is then divided by the total number of 60-day validation surveys conducted by the SA.

Since FY 2000, disparity rates have consistently been above an acceptable level for most of the program types. The PE condition, specifically LSC requirements, has consistently been the largest driver of the disparity rate for those program types with LSC requirements. This points to limitations in the AO's ability to identify non-compliance with the Medicare CoPs and CfCs LSC requirements.

The objective of this health and safety and LSC analysis is to identify the top categories that are most significantly influencing the disparity rate, identify potential root causes, and present recommendations for minimizing the overall disparity rate.

# Methodology

CMS compares the SA validation survey condition-level deficiency citations to the AO survey findings. Separate validation summary reports are then generated for the health and safety conditions, and the PE conditions cited by the SAs. The health and safety summary report identifies each SA-cited condition and identifies the comparable and non-comparable AO deficiency citations. If the AO has findings comparable to each of the identified SA findings, then the survey is determined to be a comparable survey. However, if the AO does not identify a

<sup>&</sup>lt;sup>14</sup> <u>https://www.cms.gov/medicareprovider-enrollment-and-certificationsurveycertificationgeninfopolicy-and/prioritization-survey-activities</u>

comparable deficiency for each of the SA-cited conditions, the survey is considered disparate.

The PE summary report is similar to the health and safety summary report, but the PE summary report identifies and compares LSC categories and PE CoP and CfC requirements. If the AO has comparable findings to the identified PE deficiencies and LSC Categories, then the survey is considered to be a comparable survey. If the AO does not identify the SA-identified PE condition and LSC Category deficiencies, then the survey is considered to be a disparate survey.

The data from the summary reports is collected and stored in a database for analysis. The database contains a record for each facility that identifies the AO, each separate condition and LSC category identified by the SA, and if the AO cited a comparable deficiency. Reports are generated from the analysis of this data to develop individual summaries for each program type and for each AO and the program types in which they survey. These summaries include the following: (1) the number of validation surveys in the sample; (2) the number of conditions cited by the SAs in the validation surveys; (3) the number of surveys that were not comparable; (4) the overall disparity rate; (5) each condition that was cited by the SA; (6) the number of facilities with the condition cited; (7) the number of matching surveys for each condition; (8) the number of disparate surveys for each condition; and (9) the individual condition disparity rate.

As mentioned in Section 4 of this report, the overall disparity rate is determined by dividing the number of disparate surveys by the total number of validation surveys in the sample. Each individual condition disparity rate is determined by dividing the number of disparate surveys with that individual condition, by the total number of validation surveys in the sample. The LSC Category Disparity rate is determined by dividing the number of LSC Categories that were missed by the AO, by the total number of LSC Categories that were cited by the SA.

# Limitations

There are some factors outside the control of CMS that may influence the data and disparity rates resulting from the report calculations. The AO disparity rates are based on the number of validation surveys that have been performed for each AO and program type. The disparity rate is only one way to measure AO performance. In some instances, the validation sample size is too small to provide statistically valid data. For example, if only one validation survey was performed for a particular AO and program type and that validation survey was found to be disparate, the disparity rate would be 100 percent. As previously discussed in Section 4, a validation survey is considered disparate when the AO has no comparable standard or conditionlevel finding(s) to support the SA condition-level deficiency. The AO does not receive credit for any other findings in their survey report. In order to provide a statistically valid sample size, additional validation surveys are required for each AO and program type. There are a number of factors that play into the number of representative validation surveys that can be performed. While scheduling validation surveys, CMS must consider the number of deemed facilities by state, program type and AO, the number and type of facilities on the AO schedule, the overall targeted sample size by state and program type and AO, the need to spread the survey workload over a year, and ensuring that any one state is not overloaded for any given month. Newly approved AOs also pose a challenge when it comes to increasing the sample size. Additionally, CMS resource and budget constraints, as well as state resources, both budget and human resources, may prohibit the ability to perform a greater number of validation surveys for a

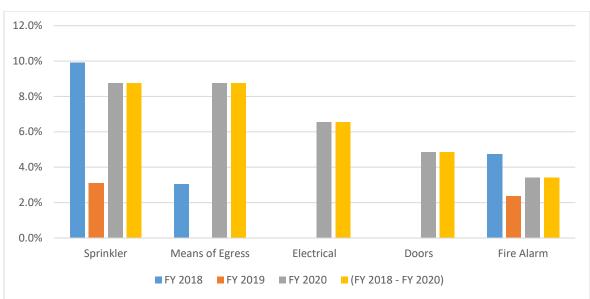
statistically valid sample. As discussed in Section 4, the FY 2020 validation surveys, nonemergent surveys, were suspended due to the COVID-19 PHE. The significant reduction in the number of validation surveys performed across all program types resulted in higher than usual disparity rates for many of the AOs and in some cases statistically invalid data.

The SA performs their validation survey within 60 days of the AO survey which may have an effect on the disparate findings. During the 60-day gap between the AO and SA survey, some factors beyond CMS' control may have changed, making it difficult to provide an accurate comparison for the facility surveys.

# Findings

In FYs 2018-2020, the PE condition was the top disparate citation for hospitals, ASCs and CAHs, and the Special Medical Record Requirements for Psychiatric Hospitals condition was the top disparate citation for psychiatric hospitals. During that same time, the Governing Body and Infection Control conditions were two of the top three disparate citations for hospitals and ASCs. The PE and Governing Body conditions were two of the top three disparate citations for psychiatric hospitals. The Provision of Services and Surgical Services conditions were two of the top three disparate citations for CAHs. The PE condition contains multiple standards; however, a large majority of the PE citations were comprised of the LSC standard within the condition. Within the LSC standard categories, Means of Egress was in the top five missed citations for hospitals, psychiatric hospitals and CAHs. The LSC category descriptions can be found in Appendix C. The graphs below present, by program type, the top LSC disparity rates and the top condition-level deficiencies found during complaint surveys. (See Graphs 22-31.)

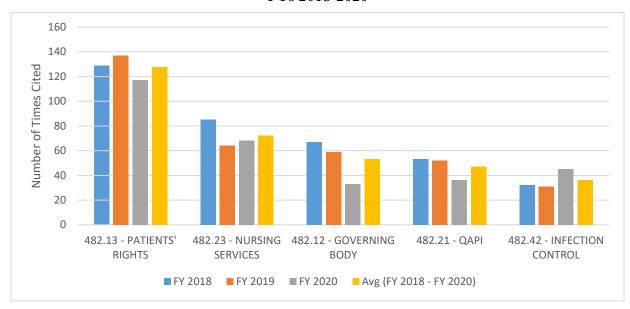
# Hospital and Long-Term Care Hospital



Graph 22 Top Five Hospital and LTCH LSC Category Disparity Rates FYs 2018–2020

In FYs 2018-2020, 246 hospital and LTCH validation surveys were performed and 412 LSC categories were cited by the SAs. The top two most frequently cited LSC categories during that time were Sprinkler, Means of Egress and Electrical. The SA cited the Sprinkler category 70 times. The AOs missed 36 comparable citations resulting in a disparity rate of 9 percent. The SA cited the Means of Egress and Electrical categories 54 times. The AOs missed 36 Means of Egress comparable citations and 27 Electrical comparable citations resulting in a 9 and 7 percent disparity rate respectively. In FY 2020, the most frequently cited LSC category was Sprinkler, cited 70 times by the SA and missed 36 times by the AOs resulting in a disparity rate of nine percent. The FY 2020 Sprinkler disparity rate is 1 percentage point lower than the FY 2018 Sprinkler disparity rate.

The top five disparate LSC categories found during LSC surveys for hospitals and LTCHs account for 67 percent of all the LSC category disparities cited in FYs 2018-2020.

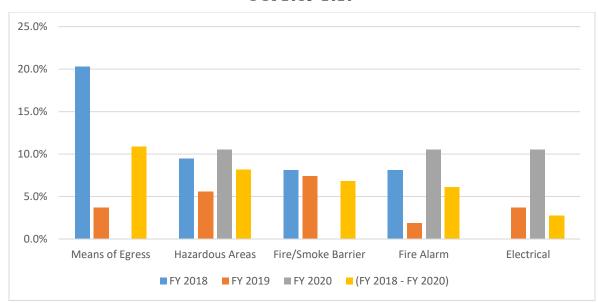


Graph 23 Top 5 Hospital and LTCH Condition-Level Deficiencies Cited During Complaint Surveys FYs 2018-2020

In FYs 2018-2020, there were 1,356 condition-level deficiencies cited for AO accredited hospital and LTCH facilities during complaint surveys. During that time, the most frequently cited condition was Patients' Rights, cited 383 times. The next most frequently cited conditions were Nursing Services, cited 217 times; and Governing Body, cited 159 times. In FY 2020, the most frequently cited condition was Patients' Rights, cited 117 times. In FY 2018 and FY 2019, the Patients' Rights requirement was cited at the condition level 129 times and 137 times respectively.

The top five condition-level deficiencies found during complaint surveys for hospitals and LTCHs account for 74 percent of all the conditions cited in FYs 2018-2020.

# **Psychiatric Hospital**



#### Graph 24 Top Five Psychiatric Hospital LSC Category Disparity Rates FYs 2018–2020

In FYs 2018-2020, 46 psychiatric validation surveys were performed and 147 LSC category citations were cited by the SAs. The top two most frequently cited LSC categories during that time were Means of Egress and Hazardous Areas. The SA cited Means of Egress 23 times. TJC missed 16 comparable citations resulting in a disparity rate of 11 percent. The SA cited Hazardous Areas 13 times. TJC missed 12 comparable citations resulting in a disparity rate of 8 percent. In FY 2020, the most frequently cited LSC category was Electrical, cited 5 times by the SA. TJC missed two comparable citations resulting in a disparity rate of 11 percent. The FY 2020 Electrical disparity rate is 7 percentage points higher than the FY 2019 Electrical disparity rate. The Electrical LSC category was not cited by the SA in FY 2018.

The top five disparate LSC categories found during LSC surveys for psychiatric hospitals accounts for 89 percent of all the LSC category disparities cited in FYs 2018-2020.

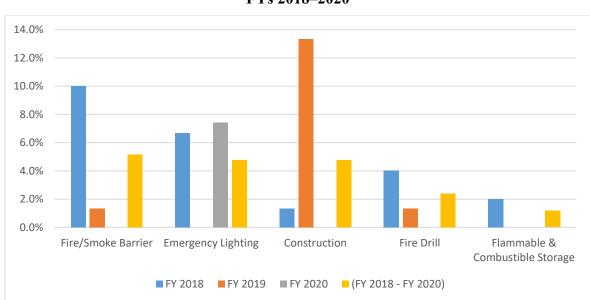
70 60 Number of Times Cited 50 40 30 20 10 0 482.13 - PATIENTS' 482.12 - GOVERNING 482.21 - QAPI 482.42 - INFECTION 482.23 - NURSING RIGHTS SERVICES BODY CONTROL FY 2018 FY 2019 FY 2020 Avg (FY 2018 - FY 2020)

Graph 25 Top 5 Psychiatric Hospital Condition-Level Deficiencies Cited During Complaint Surveys FYs 2018–2020

In FYs 2018-2020, there were 365 condition-level deficiencies cited for AO accredited psychiatric hospital facilities during complaint surveys. During that time, the most frequently cited condition was Patients' Rights, cited 145 times. The next most frequently cited conditions were Nursing Services, cited 65 times; and Governing Body, cited 52 times. In FY 2020, the most frequently cited condition was Patients' Rights, cited at the condition level 52 times and 60 times respectively.

The top five condition-level deficiencies found during complaint surveys for psychiatric hospitals accounts for 83 percent of all the conditions cited in FYs 2018-2020.

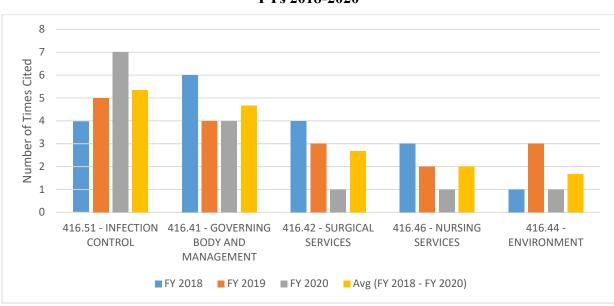
# **Ambulatory Surgery Center**



Graph 26 Top Five ASC LSC Category Disparity Rates FYs 2018–2020

In FYs 2018-2020, 153 ASC validation surveys were performed and 252 LSC categories were cited by the SAs. The top two most frequently cited LSC categories during that time were Fire/Smoke Barrier and Emergency Lighting. The SA cited the Fire/Smoke Barrier category 54 times. The AOs missed 13 comparable citations resulting in a disparity rate of 5 percent. The SA cited the Emergency Lighting category 19 times. The AOs missed 12 comparable citations resulting in a disparity rate of 5 percent. In FY 2020, the most frequently cited LSC categories were Emergency Lighting, Fire Alarm, and Fire/Smoke Barrier, each cited four times by the SAs. The AOs missed two comparable citations for the Emergency Lighting category, resulting in a disparity rate of 7 percent. The AOs matched the citations cited by the SAs for the Fire Alarm and Fire/Smoke Barrier categories. In FY 2018, the disparity rates for the Fire Alarm and Fire/Smoke Barrier categories were 2 percent and 10 percent respectively. The disparity rate for Emergency Lighting in FY 2018 was also 7 percent.

The top five disparate LSC categories found during LSC surveys for ASCs accounts for 96 percent of all the LSC category disparities cited in FYs 2018-2020.

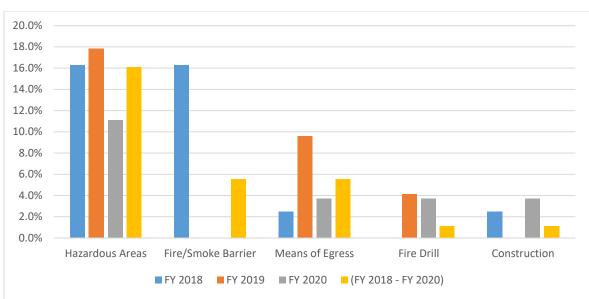


Graph 27 Top 5 ASC Condition-Level Deficiencies Cited During Complaint Surveys FYs 2018-2020

In FYs 2018-2020, there were 64 condition-level deficiencies cited for AO accredited ASCs during complaint surveys. During that time, the most frequently cited condition was Infection Control, cited 16 times. The next most frequently cited condition was Governing Body and Management, cited 14 times. In FY 2020, the most frequently cited condition-level deficiency was Infection Control, cited seven times. In FY 2018 and FY 2019, the Infection Control requirement was cited at the condition level four times and five times respectively.

The top five condition-level deficiencies found during complaint surveys for ASCs accounts for 77 percent of all the conditions cited in FYs 2018-2020.

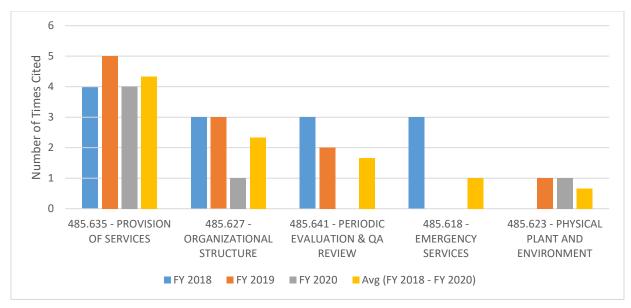
# **Critical Access Hospital**



Graph 28 Top Five CAH LSC Category Disparity Rates FYs 2018–2020

In FYs 2018-2020, 42 CAH validation surveys were performed and 27 LSC categories were cited by the SAs. The top two most frequently cited LSC categories were Fire/Smoke Barrier and Hazardous Areas. The SA cited the Fire/Smoke Barrier category 30 times. The AOs missed 10 comparable citations resulting in a disparity rate of 6 percent. The SA cited the Hazardous Areas category 29 times. The AOs missed 29 comparable citations resulting in a disparity rate of 16 percent. In FY 2020, the most frequently cited LSC category was Fire/Smoke Barrier, cited five times by the SA and matched each time by the AOs. The FY 2018 Fire/Smoke Barrier category disparity rate was 16 percent.

The top five disparate LSC categories found during LSC surveys for CAHs accounts for 91 percent of all the LSC category disparities cited in FYs 2018-2020.

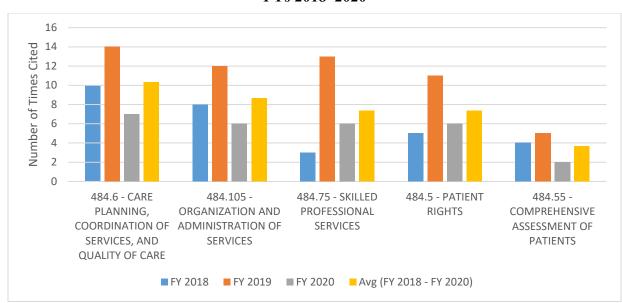


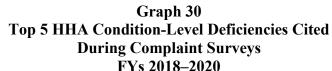
Graph 29 Top 5 CAH Condition-Level Deficiencies Cited During Complaint Surveys FYs 2018–2020

In FYs 2018-2020, there were 34 condition-level deficiencies cited for AO accredited CAHs during complaint surveys. During that time, the most frequently cited condition was Provision of Services, cited 13 times. The next most frequently cited conditions were Organizational Structure, cited seven times; and Periodic Evaluation and QA Review, cited five times. Provision of Services was the most frequently cited condition in all three of the fiscal years depicted in the graph. In FYs 2018 and 2019, Organizational Structure was cited three times. In FYs 2018 and 2019, Periodic Evaluation and QA Review was cited three times and twice respectively.

The top five condition-level deficiencies found during complaint surveys for CAHs accounts for 88 percent of all the conditions cited in FYs 2018-2020.

# **Home Health Agency**

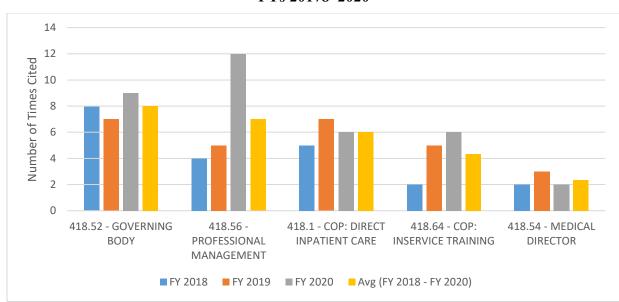


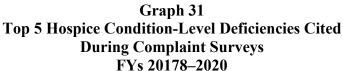


In FYs 2018-2020, there were 147 condition-level deficiencies cited for AO accredited HHAs during complaint surveys. During that time, the most frequently cited condition was Care Planning, Coordination of Services, and Quality of Care, cited 31 times. The next most frequently cited condition was Organization and Administration of Services, cited 26 times. In FYs 2018 and 2019, the number of Care Planning, Coordination of Services, and Quality of Care requirement citations was 10 and 14 respectively. In FYs 2018 and 2019, the number of Organization of Services requirement citations was eight and 12 respectively.

The top five condition-level deficiencies found during complaint surveys for HHAs accounts for 76 percent of all the conditions cited in FYs 2018-2020.

# **Hospice**





In FYs 2018-2020, there were 116 condition-level deficiencies cited for AO accredited hospice facilities during complaint surveys. During that time, the most frequently cited condition was Governing Body, cited 24 times. The next most frequently cited conditions were Professional Management, cited 21 times; and COP: Direct Inpatient Care, cited 18 times. In FY 2020, the most frequently cited condition was Professional Management, cited 12 times.

The top five condition-level deficiencies found during complaint surveys for hospice facilities accounts for 72 percent of all the conditions cited in FYs 2018-2020.

# Conclusion

CMS has identified the top conditions and LSC categories driving the disparity rate. The PE/Environment requirement is one of the leading disparate conditions, accounting for 19 to 28 percent of all disparate surveys from FY 2018 to FY 2020 throughout all the program types except for HHAs and hospices. The largest portion of the PE/Environment condition-level findings are LSC related. The SA and AO LSC survey validation findings are divided into various categories for analysis and comparison, yielding the top five disparate LSC categories. In FYs 2018-2020, Fire/Smoke Barrier remains the top disparate LSC category which accounts for nearly 21% of all the missed LSC category citations for the three years. Hazardous Areas is the second highest top disparate LSC category in FYs 2018-2020 and accounts for nearly 19 percent of the missed LSC category citations during that time. Fire/Smoke Barrier, Hazardous Areas, Sprinkler, Fire Alarm, and Means of Egress are the top five missed LSC citations for the PE/Environment conditions. These top five disparities account for 76 percent of all the missed LSC category citations. In FYs 2018-2020, among the AOs with a CMS-approved hospital accreditation program and LTCHs, TJC has the highest average health and safety disparity rate, 22 percent, and ACHC has the highest average PE disparity rate, 70 percent. In FYs 2018-2020, among the AOs with a CMS-approved ASC accreditation program, AAAASF has the highest average health and safety disparity rate, 30 percent, and the highest average PE disparity rate, 25 percent. In FYs 2018-2020, among the AOs with a CMS-approved CAH accreditation program, TJC is the only AO with a valid sample size. TJC's average health and safety and PE disparity rates for FYs 2018-2020 are 16 percent and 40 percent respectively.

# Recommendations

# Accrediting Organizations Need to Focus Their Interventions on Their Top Disparate Conditions.

Each AO needs to develop interventions focusing on their high-volume disparate conditions. If the AOs were to focus on their top disparate conditions, they would have an opportunity to positively impact their disparity rate. For example, for FY 2019, if the AOs would address the top five disparate conditions for hospitals, they could potentially eliminate 78 percent of the disparate citations.

CMS will monitor the disparate findings on a quarterly basis concurrent with the FY in which the validation surveys are conducted. Trending of the conditions involved as well as identification of the problem facilities will be discussed on the individual monthly AO liaison calls. Action plans to address identified trends and disparity rates will be required of each AO.

Detailed information for each program type and AO for this section can be found in Appendix B of this report.

# **SECTION 6: Centers for Medicare & Medicaid Services Improvements**

The volume of facilities that participate in the Medicare programs through accreditation from a CMS-approved accreditation program continued to grow in FY 2020. Currently, 33 percent (14,651 facilities) of all Medicare-participating facilities that have an approved accreditation program option demonstrate compliance with the Medicare requirements and participate in the Medicare program via their deemed status. There are currently nine CMS-recognized AOs and 23 approved accreditation programs.

CMS has worked to enhance systems and processes to ensure a robust and consistent approach to its monitoring and oversight of CMS-recognized AO performance and activities of their approved accreditation programs. In FY 2020, CMS focused on the following key areas in order to continue to refine and maintain an effective oversight infrastructure:

- CMS/AO Communication and Relationship Building
- AO Education
- Standards Update in Response to Changes in CMS Requirements
- Deemed Facility Data (See Section 2 for more information)
- AO Performance Measures (See Section 3 for more information)

# Validation Redesign Project (VRP) Centers for Medicare & Medicaid Services/Accrediting Organization Communication and Relationship Building

#### Communication

CMS embarked upon the implementation of a new model in FY 2017 for supporting the vital work that the national AOs provide. This model, which was began in March 2017, included a dedicated CMS central office AO liaison team that interacts with the Medicare AOs on a monthly basis addressing key issues as they arise. CMS believes this new model will support and strengthen the relationship between CMS and the AOs. CMS will continue its periodic meetings with the AOs, including quarterly teleconferences. These meetings serve to foster communication between the AOs and CMS and serve as a forum to: discuss any issues as they arise, communicate and discuss regulatory changes, assure ongoing deemed facility compliance with Medicare conditions, and provide information and education for AO staff. CMS CO, SOG Location's staff, and individual AOs communicate on a weekly, if not daily, basis either by email or telephone to address a wide variety of issues, including, but not limited to: specific deemed facility deficiencies, certification issues, program operations, surveys, requirements, interpretation of regulations, and data.

#### **Consultation**

CMS increased opportunities for AOs as well as other stakeholders to provide input into the development of sub-regulatory guidance concerning Medicare standards and survey processes. AOs and other key stakeholders are provided the opportunity to review and provide comment on guidance prior to release. CMS has committed to ongoing consultation with the AOs and the stakeholders in an effort to improve the resulting guidance.

# Accrediting Organization Education

CMS affords AO staff many opportunities for education. CMS provides detailed written and verbal feedback to the AOs as part of the deeming application and data review processes. This feedback includes specific references to Medicare regulatory requirements as well as the SOM references and attachments. Formal education is provided periodically at the request of individual AOs. AOs are also provided the opportunity to participate in face-to-face as well as online SA surveyor training which can be accessed at <a href="https://qsep.cms.gov/welcome.aspx">https://qsep.cms.gov/welcome.aspx</a>. In addition to quarterly AO liaison calls, at the beginning of the COVID-19 PHE, CMS held weekly to biweekly calls to discuss survey activities and provide guidance.

# Standards Update in Response to Changes in Centers for Medicare & Medicaid Services Requirements

# Burden Reduction & Discharge Planning

On September 30, 2019, CMS published two Final Rules in the *Federal Register* which revised the CoPs and CfCs:

1) Medicare and Medicaid Programs; Regulatory Provisions to Promote Program Efficiency, Transparency, and Burden Reduction; Fire Safety Requirements for Certain Dialysis Facilities; Hospital and Critical Access Hospital Changes to Promote Innovations, Flexibility, and Improvement in Patient Care (CMS-3346-F, CMS-3334-F and CMS-3295-F). This final rule revised requirements for Ambulatory Surgical Centers (ASCs) at 42 C.F.R. Part 416; Hospices at 42 C.F.R. Part 418; Hospitals at 42 C.F.R. Part 482; Home Health Agencies (HHA) at 42 C.F.R. Part 484; Critical Access Hospitals at 42 C.F.R. Part 485; Rural Health Clinics (RHCs) at 42 C.F.R. Part 491; and End Stage Renal Disease (ESRD) Facilities at 42 C.F.R. Part 494, as well as changes to all providers and suppliers for Emergency Preparedness. This final rule can be accessed at

https://www.federalregister.gov/documents/2019/09/30/2019-20736/medicare-and-medicaid-programs-regulatory-provisions-to-promote-program-efficiency-transparency-and-burden-reduction.

2) Medicare and Medicaid Programs; Revisions to Requirements for Discharge Planning for Hospitals, Critical Access Hospitals, and Home Health Agencies, and Critical Access Hospital Changes to Promote Innovation, Flexibility, and Improvement in Patient Care (CMS-3317-F and CMS-3295-F). This final rule revised requirements for Hospitals at 42 C.F.R. Part 482; HHAs at 42 C.F.R. Part 484 and CAHs at 42 C.F.R. Part 485. This final rule can be accessed at <u>https://www.federalregister.gov/documents/2019/09/30/2019-</u> 20732/medicare-and-medicaid-programs-revisions-to-requirements-for-discharge-planning-forhospitals.

While these Final Rules were published within FY 2019, CMS did not begin review of AO standards in response to these changes until FY 2020. (See Table 1.)

# Swing Beds requirements for Hospitals and CAHs

The final rule entitled, "Medicare and Medicaid Programs; Reform of Requirements for Long Term Care Facilities," was published in the *Federal Register* on October 4, 2016, revising the requirements that Long-Term Care facilities must meet to participate in the Medicare and Medicaid programs, including provisions of the special requirements for hospitals and CAHs with swing beds. The effective date of the final rule was November 28, 2016. The final rule can be accessed at <u>https://www.gpo.gov/fdsys/pkg/FR-2016-10-04/pdf/2016-23503.pdf</u>. On July 13, 2017, CMS published revisions to that final rule correcting technical and typographical errors identified in the October 4, 2016 final rule. The published revisions can be accessed at <u>https://www.gpo.gov/fdsys/pkg/FR-2017-07-13/pdf/2017-14646.pdf</u>.

# Home Health Agency Regulations

CMS published a final rule on July 10, 2017 delaying the effective date for the final rule entitled "Medicare and Medicaid Programs: Conditions of Participation for Home Health Agencies" published in the Federal Register on January 13, 2017 (82 FR 4504). The published effective date for the final rule was July 13, 2017, and this rule delays the effective date for an additional 6 months until January 13, 2018. This final rule also includes two conforming changes to dates that are included in the regulations text. The CoPs include several major changes for home health care agencies, including Quality Assurance Performance Improvement (QAPI). Performance improvement projects will be phased in slower than other QAPI requirements, with a phase-in date of July 13, 2018. The published delay can be accessed at https://www.gpo.gov/fdsys/pkg/FR-2017-07-10/pdf/2017-14347.pdf.

# Life Safety Code Regulations

CMS published a final rule entitled, "Medicare and Medicaid Programs; Fire Safety Requirements for Certain Health Care Facilities," in the *Federal Register* on May 4, 2016, which amended the fire safety standards for Medicare and Medicaid participating hospitals, CAHs, long-term care facilities, intermediate care facilities for individuals with intellectual disabilities (ICF-IID), ASCs, hospices which provide inpatient services, religious non-medical health care institutions (RNHCIs), and programs of all-inclusive care for the elderly (PACE) facilities. This final rule adopted the 2012 edition of the LSC and eliminated references in regulations to all earlier editions of the LSC. It also adopted the 2012 edition of the Health Care Facilities Code (HCFC), with some exceptions. The effective date of the final rule was July 5, 2016. The final rule can be accessed at <u>https://www.gpo.gov/fdsys/pkg/FR-2016-05-04/pdf/2016-10043.pdf</u>.

CMS began surveying facilities for compliance with the 2012 edition of the LSC and HCFC on November 1, 2016. This allowed CMS the opportunity to train existing surveyors, revise fire safety survey forms, update the ASPEN program, and review associated updates to AO standards. CMS reviewed and approved 11 AO programs to ensure consistency with CMS regulatory adoption of the 2012 edition of the LSC and HCFC.

CMS developed a web-based transitional training course on the changes that occurred between the 2000 and 2012 editions of the LSC and HCFC for existing surveyors.

In addition, CMS developed new comprehensive web-based training on the 2012 editions of the LSC and HCFC required for new surveyors. These courses were made accessible to the public and AOs to ensure that all stakeholders had the opportunity to receive the same training in support of CMS regulatory adoption of the 2012 editions of the LSC and HCFC, and further reduce LSC disparity through education.

Regulation permits CMS to waive specific provisions of the LSC and HCFC, which would result in unreasonable hardship upon a facility if the waiver will not adversely affect the health and safety of patients. In order to manage waiver requests received by deemed facilities and ensure these regulatory conditions are achieved, CMS created an AO LSC/HCFC waiver SharePoint site. CMS continues to make system upgrades to improve the functionality of this site. These upgrades improve the efficiency and consistency of AO deficiency citation and waiver processing.

CMS continues to have regular meetings with the CMS SOG LSC Branch, SOG Locations and AOs to discuss current LSC and HCFC issues and opportunities for improvement.

# Validation Redesign Project

In March 2018, CMS appointed a workgroup to redesign the validation survey process. The overall goal of the validation redesign pilot (VRP) is to redesign the validation program where the SAs evaluate the ability of the AO surveyors to survey for compliance to CMS conditions versus conducting a second survey of the facility, as is the current practice. Facilities will be surveyed simultaneously by the AO and SA, using the same Medicare certification full survey process (e.g., surveying for compliance with the Medicare CoPs or CfCs). Using the CMS/AO Observation Worksheet and Rating Guide developed by CMS, the SA surveyor team evaluates the skill, knowledge, and performance of the AO's survey process and score the AO accordingly. There will be no separate SA validation survey conducted. SA surveyors/observers will complete an AO Observation worksheet and abbreviated 2567 upon completion of the AO survey. The AO will provide the survey report with the POCs going to the SOG Locations. The data from the CMS/AO Observation worksheet will be used for the disparity data report. During the FY 2019 reporting period, there were a total of 24 VRP direct observation validation surveys conducted. In August 2019, CMS placed the VRP pilot on hold to assess the data and lessons learned to make enhancements to the process as needed. The VRP pilot is tentatively scheduled to restart in FY 2023.

# SECTION 7: Clinical Laboratory Improvement Amendments Validation Program

# Introduction

CLIA of 1988 expanded survey and certification of clinical laboratories from interstate commerce laboratories to most facilities testing and reporting out human specimens, regardless of location. CMS regulates laboratory testing by these laboratories whether the testing is provided to beneficiaries of CMS programs or to others, including certain testing performed in physicians' offices, for a total of 274,757 CLIA certified facilities at the end of calendar year (CY) 2020. The CLIA standards are based on the complexity of testing; thus, the more complex the test is to perform, the more stringent the requirements. There are three categories of tests: waived, moderate, and high complexity. Laboratories that perform only waived tests are not subject to the quality standards under CLIA or routine oversight. Laboratories which perform moderate and high complexity testing are subject to routine on-site surveys. These laboratories have a choice of the agency they wish to survey their laboratory. They can select CMS via the SAs or a CMS-approved AO. CMS partners with the states to certify and inspect approximately 17,967 laboratories every 2 years. CMS-approved AOs conduct on-site surveys of an additional 15,910 laboratories every 2 years as well. Data from these inspections reflect significant improvements in the quality of testing over time. The CLIA program is 100 percent user-fee financed, and is jointly administered by three HHS components: (1) CMS manages the financial aspects, contracts and trains state surveyors to inspect labs, and oversees program administration including enrollment, fee assessment, regulation and policy development, approval of AOs, exempt states and proficiency testing providers, certificate generation, enforcement and data system design; (2) the Centers for Disease Control and Prevention (CDC) conducts research, provides scientific and technical support, jointly develops regulations with CMS, develops and disseminates educational materials, and coordinates the Secretary's Clinical Laboratory Improvement Advisory Committee (CLIAC); and (3) the Food and Drug Administration (FDA) performs test categorization, including waiver approvals.

This report on the Clinical Laboratory Improvement Validation Program covers the evaluations of FY 2020 performance by the seven AOs approved by CMS under CLIA. The seven organizations are:

- AABB
- American Association for Laboratory Accreditation (A2LA)
- ACHC (formerly AAHHS/HFAP)
- American Society for Histocompatibility and Immunogenetics (ASHI)
- COLA
- College of American Pathologists (CAP)
- TJC

CMS appreciates the cooperation of all the organizations in providing their inspection schedules and results. While an annual performance evaluation of each approved AO is required by law, this is an opportunity to present information about, and dialogue with, each organization as part of a mutual interest in improving the quality of testing performed by clinical laboratories across the nation.

# Legislative Authority and Mandate

Section 353 of the Public Health Service Act and the implementing regulations in 42 CFR part 493 require any laboratory that performs testing or assessment of human specimens for the diagnosis, prevention or treatment of a disease or impairment of, or the assessment of the health of, human beings to meet the requirements established by the CLIA statute and regulations including maintenance of an appropriate certificate. The CLIA certificate requirements include the option to meet the standards of an approved AO, in which case they would be issued a CLIA Certificate of Accreditation. Under the CLIA Certificate of Accreditation provisions, the laboratory is not routinely subject to direct Federal oversight by CMS. Instead, the laboratory receives an inspection by the AO in the course of maintaining its accreditation, and by virtue of this accreditation, is "deemed" to meet the CLIA requirements. The CLIA requirements pertain to QA and quality control programs, records, equipment, personnel, proficiency testing, and other areas to assure accurate and reliable laboratory examinations and procedures, and the AO's requirements must meet or exceed those CLIA requirements.

In Section 353(e)(2)(D), the Secretary is required to evaluate each approved AO by inspecting a sample of the laboratories they accredit and by "such other means as the Secretary determines appropriate." In addition, Section 353(e)(3) requires the Secretary to submit to Congress an annual report on the results of the evaluation. This section of this report is submitted to satisfy that requirement.

Regulations implementing Section 353 are contained in 42 CFR Part 493 "Laboratory Requirements." Subpart E of Part 493 contains the requirements for validation inspections, which are conducted by CMS or its agent to ascertain whether an accredited laboratory is in compliance with the applicable CLIA requirements. Validation inspections for clinical laboratories are conducted no more than 90 days after the AO's inspection, on a representative sample basis or in response to a complaint. The results of these validation inspections provide:

- On a laboratory-specific basis, insight into the effectiveness of the AO's standards and accreditation process; and
- In the aggregate, an indication of the organization's capability to assure laboratory performance equal to or more stringent than that required by CLIA.

The CLIA regulations, at 42 CFR § 493.575, provide that if the validation inspection results over a 1-year period indicate a rate of disparity<sup>15</sup> of 20 percent or more between the findings in the AO's results and the findings of the CLIA validation surveys, CMS will re-evaluate whether the AO continues to meet the criteria for an approved AO (also called "deeming authority"). Section 493.575 further provides that CMS has the discretion to conduct a review of an AO program if validation review findings, irrespective of the rate of disparity, indicate such widespread or

<sup>&</sup>lt;sup>15</sup> The methodology for the CLIA Rate of Disparity is calculated the same as in Figure 2 of this report. The only difference is that CLIA validation surveys are performed up to 90 days after an AO inspection instead of 60 days.

systematic problems in the organization's accreditation process that the AO's requirements are no longer equivalent to CLIA requirements.

# Validation Reviews

The validation review methodology focuses on the actual implementation of an organization's accreditation program, which is described in its request for approval as an AO. Those standards are reviewed as a whole, and, if appropriate, are approved by CMS as being equivalent to or more stringent than the CLIA condition-level requirements.<sup>16</sup> This equivalency is the basis for CMS granting the AO its deeming authority.

In evaluating an organization's performance during a validation review, it is important to examine whether the organization's inspection findings are similar to the CLIA validation survey findings. It is also important to examine whether the organization's inspection process sufficiently identifies, brings about correction, and monitors for sustained correction, of laboratory practices and outcomes that do not meet their accreditation standards, so that those accredited by the programs continue to meet or exceed the CLIA program requirements.

The organization's inspection findings are compared, case-by-case for each laboratory in the sample, to the CLIA validation survey findings at the condition level. If it is reasonable to conclude that one or more of those condition-level deficiencies were present in the laboratory's operations at the time of the organization's inspection, yet the inspection results did not note them, the case is a disparity. When all the cases in each sample have been reviewed, the rate of disparity for each organization is calculated by dividing the number of disparate cases by the total number of validation surveys, in the manner prescribed by Section 493.2 of the CLIA regulations.

# Number of Validation Surveys Performed

As directed by the CLIA statute, Section 353(e)(2)(D)(i), the number of validation surveys should be sufficient to "allow a reasonable estimate of the performance" of each AO. A representative sample of more than 15,000 accredited laboratories received a validation survey in 2020. Laboratories seek and relinquish accreditation on an ongoing basis, so the number of laboratories accredited by an organization during any given year fluctuates. Moreover, many laboratories are accredited by more than one organization. Each laboratory holding a Certificate of Accreditation, however, is subject to only one validation survey for the AO it designates for CLIA compliance, irrespective of the number of accreditations it attains.

Nationwide, fewer than 500 of the accredited laboratories used AABB, A2LA, ACHC (formerly known as HFAP), or ASHI accreditation for CLIA purposes. Given these proportions, combined with the challenge the COVID-19 PHE presented for surveyors to complete a minimal sample size, very few validation surveys were performed in laboratories accredited by those organizations. The overwhelming majority of accredited laboratories in the CLIA program used

<sup>&</sup>lt;sup>16</sup> A condition-level requirement pertains to the significant, comprehensive requirements of CLIA, as opposed to a standard-level requirement, which is more detailed and more specific. A condition-level deficiency is an inadequacy in the laboratory's quality of services that adversely affects, or has the potential to adversely affect, the accuracy and reliability of patient test results.

their accreditation by COLA, CAP, or TJC, thus the sample sizes for these organizations were larger. Due to the COVID-19 PHE, CLIA validations surveys were placed "on hold" from March through August 2020. Typically, sample sizes are roughly proportionate to each organization's representation in the universe of accredited laboratories; however, true proportionality is not always possible due to the complexities of scheduling. The results presented in this section represent a partial year.

The number of validation surveys performed for each organization is specified below in the summary findings for the organization.

# **Results of the Validation Reviews of Each Accrediting Organization**

# AABB

Rate of disparity: N/A

In FY 2020, approximately 186 laboratories used their AABB accreditation for CLIA program purposes. One validation survey was conducted during this survey cycle. Due to the low number of validation surveys conducted, no additional data is reported. (See Table 32.)

# American Association for Laboratory Accreditation

Rate of disparity: N/A

On March 25, 2014, A2LA was the seventh AO to receive deeming authority by CMS. The organization has a total of three deemed facilities. One validation survey was conducted during this survey cycle. Due to the low number of validation surveys conducted, no additional data is reported. (See Table 32.)

# Accreditation Commission for Health Care (formerly known as AAHHS/HFAP)

Rate of disparity: N/A

For CLIA purposes, approximately 127 laboratories used their ACHC accreditation. One validation survey was conducted during this survey cycle. Due to the low number of validation surveys conducted, no additional data is reported. (See Table 32.)

# American Society for Histocompatibility and Immunogenetics

Rate of disparity: N/A

Approximately 111 laboratories used their ASHI accreditation for CLIA purposes. One validation survey was conducted during this survey cycle. Due to the low number of validation surveys conducted, no additional data is reported. (See Table 32.)

# COLA

Rate of disparity: 11.3 percent

In FY 2020, 5,965 laboratories used their COLA accreditation for CLIA program purposes. A total of 73 validation surveys were conducted in COLA-accredited laboratories. Two surveys were removed for administrative purposes. Ten of the 71 remaining laboratories were cited with condition-level deficiencies. In eight laboratories, however, COLA noted comparable findings for only some or none of the CLIA condition-level deficiencies cited; thus, there were eight disparate cases yielding a disparity rate of 11.3 percent. (See Table 32.)

# **College of American Pathologists**

Rate of disparity: 2.6 percent

In FY 2020, 6,339 laboratories used their CAP accreditation for CLIA program purposes. A total of 42 validation surveys were conducted in CAP-accredited laboratories. Four surveys were removed for administrative purposes. Two of the 38 remaining laboratories were cited with CLIA condition-level deficiencies. CAP findings weren't comparable to the CLIA condition-level deficiencies cited in one of the two laboratories; thus, there was one disparate case for a disparity rate of 2.6 percent. (See Table 32.)

# The Joint Commission

Rate of disparity: 30.0 percent

In FY 2020, 1,927 laboratories used their TJC accreditation for CLIA program purposes. During this validation period, a total of 10 validation surveys were conducted in TJC-accredited laboratories. Four laboratories were cited with CLIA condition-level deficiencies. TJC findings were comparable to the CLIA condition-level deficiencies cited in one survey; thus, there were three disparate cases yielding a disparity rate of 30.0 percent.

Although this disparity rate reflects only partial year data due to the COVID-19 PHE, because it exceeds the allowable regulatory limit, CMS will be closely following up with TJC on their response and root cause analysis used to determine the source of the disparities and their action plan to implement programs to ensure more effective laboratory oversight to enable CMS to determine whether the accreditation organization continues to meet the criteria for an approved accreditation organization. (See Table 32.)

Number of	AABB	A2LA	ACHC**	ASHI	CAP	COLA	TJC	Total
Accredited Labs	186	3	127	111	6,339	5,965	1,927	14,658
Validation	1	1	1	1	38	71	10	123
Surveys	1	1	1	1	58	/1	10	123
Surveys with								
Condition-Level	*N/A	*N/A	*N/A	*N/A	2	10	4	16
Deficiencies								
Surveys with								
One or More								
Condition-Level	*N/A	*N/A	*N/A	*N/A	1	8	3	12
Deficiencies								
Missed by AO								
<b>Disparity Rate</b>	*N/A	*N/A	*N/A	*N/A	2.6%	11.3%	30.0%	14.6%

Table 32
Validation Survey Results for Clinical Laboratories
FY 2020

\*N/A: When a minimum sample size of five is not achieved for an AO, no data is reported given the lack of statistical significance.

\*\*ACHC was formerly known as AAHHS/HFAP.

# Conclusion

CMS has performed this statutorily mandated validation review in order to evaluate and report to Congress on the performance of the seven laboratory AOs approved under CLIA. This endeavor is two-fold: to verify each organization's capability to assure laboratory performance equal to, or more stringent than, that required by CLIA ("equivalency"); and to gain insight into the effectiveness of the AO's standards and accreditation process on a laboratory-specific basis.

CMS recognizes that similarity of AO findings to CLIA validation survey findings is an important measure of the organization's capability to ensure and sustain equivalency and effectiveness of oversight. When an accredited laboratory's practices and outcomes fail to conform fully to the accreditation standards, it is important that the AO's inspection protocol sufficiently identifies the deficiencies, brings about correction, and monitors for sustained compliance, so that the laboratory is again in full conformance with the accreditation standards and equivalency is sustained.

In the interest of furthering the mutual goal of promoting quality testing in clinical laboratories and furthering the goal of sustained equivalency, CMS hosts an annual meeting of all CMSapproved AOs for CLIA. The group meets to discuss and resolve issues of mutual interest and to share best practices. The group endeavors to improve their overall consistency in application of laboratory standards, coordination, collaboration, and communication in both routine and emergent situations. Through these efforts, CLIA hopes to further improve the level of laboratory oversight and ultimately, patient care.

# **APPENDIX A: Performance Measures**

# Appendix A Table 1 Performance Measure Results (Percentage) by AO for FYs 2019-2020

	AAA	ASF	AAA	МС	AC	НС	AAHH	S/HFAP	СН	AP	СП	łQ	DNV	/ GL	IN	IQ	ND	AC	T	CT	ŢĴ	JC
	FY19	FY20	FY19	FY20	FY19	FY20	FY19	FY20	FY19	FY20	FY19	FY20	FY19	FY20	FY19	FY20	FY19	FY20	FY19	FY20	FY19	FY20
ASSURE D	atabas	e																				
CMS notified timely of withdrawals	96	95	93	87	86	85	88	***NA	83	71	**NA	100	100	83	*NA	NA†	**NA	100	97	88	100	100

NA<sup>†</sup>: IMQ withdrew their ASC Medicare accreditation program re-application in FY 2020; therefore, isn't included in the FY 2020 performance measure results.

\*NA: No information available for calculation.

\*\*NA: Not applicable due to sample size less than five.

\*\*\*In FY 2020, ACHC acquired AAHHS/HFAP (CHOW).

# **APPENDIX B:** Fiscal Year 2020 Life Safety Code and Health & Safety **Disparity Rates**

# **Accrediting Organizations**

# American Association for Accreditation of Ambulatory Surgery Facilities, Inc.

# **Ambulatory Surgery Centers**

AAAASF (FY 2020 ASC Surveys)	All CfCs	PE	Health & Safety
Number of 60-Day Validation Surveys	8	8	8
Number of Surveys with Conditions Missed by AO	1	1	0
Disparity Rate	12.50%	12.50%	0.00%

Appendix B Table 1: AAAASF ASC Disparity Rate FY 2020

CfCs	Facilities with CfC(s)	Matching Surveys	Disparate Surveys	<b>Disparity Rate</b>					
Environment	1	0	1	13%					
Appendix B Table 2: AAAASF									
Top Disparate CfC(s) for ASCs									

# 100 Percent of all Disparate Findings

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
Fire Alarm	3	3	75.00%
HVAC	1	1	25.00%

Appendix B Table 3: AAAASF Top Two Missed LSC Citations for ASCs 100 Percent of all Missed Citations

# Accreditation Association for Ambulatory Health Care, Inc

# **Ambulatory Surgery Centers**

AAAHC (FY 2020 ASC Surveys)	All CfCs	PE	Health & Safety
Number of 60-Day Validation Surveys	10	10	10
Number of Surveys with Conditions Missed by AO	2	1	1
Disparity Rate	20.00%	10.00%	10.00%

#### Appendix B Table 4: AAAHC ASC Disparity Rate FY 2020

CfCs	Facilities with CfC(s)	Matching Surveys	Disparate Surveys	Disparity Rate
Environment	2	1	1	10.00%
Nursing Services	2	1	1	10.00%
Pharmaceutical Services	2	1	1	10.00%
Governing Body and				
Management	1	0	1	10.00%
Laboratory and Radiologic				
services	1	0	1	10.00%

Appendix B Table 5: AAAHC

Top Five Disparate CfCs for ASCs

83 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
Fire Plan	1	1	16.67%
Emergency Lighting	1	1	16.67%

Appendix B Table 6: AAAHC

Top Two Missed LSC Citations for ASCs

100 Percent of all Missed Citations

#### **Accreditation Commission for Health Care**

(Note: ACHC hospital, CAH and ASC programs were formerly accredited by AAHHS/HFAP)

#### Hospice

ACHC (FY 2020 Hospice Surveys)	All CoPs	Health & Safety
Number of 60-Day Validation Surveys	0	0
Number of Surveys with Conditions Missed by AO	N/A	N/A
Disparity Rate	N/A	N/A

Appendix B Table 7: ACHC Hospice Disparity Rate FY 2020

Category	Total Cited by SA	Missed by AO	Disparity Rate
N/A	N/A	N/A	N/A

#### Appendix B Table 8: ACHC Top Disparate CoPs for Hospice

# Hospitals

ACHC (FY 2020 Hospital Surveys)	All CoPs	PE	Health & Safety
Number of 60-Day Validation Surveys	2	2	2
Number of Surveys with Conditions Missed by AO	2	2	N/A
Disparity Rate	100.00%	100.00%	N/A

#### Appendix B Table 9: ACHC Hospital Disparity Rate FY 2020

СоР	Facilities with CoP	Matching Surveys	Disparate Surveys	<b>Disparity Rate</b>
Physical Environment	4	2	2	100.00%

Appendix B Table 10: ACHC Top Disparate CoP(s) for Hospitals 100 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	Disparity Rate
Sprinkler	10	8	14.29%
Electrical	7	6	10.71%
Means of Egress	4	4	7.14%
Doors	4	3	5.36%
Fire Drill	3	3	5.36%
Anesthetizing Location	2	2	3.57%
Construction	2	2	3.57%
Cooking Facility	2	2	3.57%
Fire Extinguisher	2	2	3.57%
Interior Finish	2	2	3.57%

Appendix B Table 11: ACHC Top Ten Missed LSC Citations for Hospitals 89 Percent of all Missed Citations

# **Ambulatory Surgery Center**

ACHC (FY 2020 ASC Surveys)	All CfCs	PE	Health & Safety
Number of 60 Day Validation Surveys	0	0	0
Number of Surveys with Conditions Missed by AO	N/A	N/A	N/A
Disparity Rate	N/A	N/A	N/A

#### Appendix B Table 12: ACHC ASC Disparity Rate FY 2020

CfC	Facilities with CfC	Matching Surveys	Disparate Surveys	<b>Disparity Rate</b>	
N/A	N/A	N/A	N/A	N/A	

Appendix B Table 13: ACHC Top Disparate CfC(s) for ASCs

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
N/A	N/A	N/A	N/A
	ppendix B Table 14: ACHC		

Missed LSC Citation for ASCs

# **Community Health Accreditation Partner**

# **Home Health Agency**

CHAP (FY 2020 HHA Surveys)	All CoPs	Health & Safety
Number of 60-Day Validation Surveys	19	19
Number of Surveys with Conditions Missed by AO	3	3
Disparity Rate	15.79%	15.79%

Appendix B Table 15: CHAP HHA Disparity Rate FY 2020

CoPs	Facilities with CoP(s)	Matching Surveys	Disparate Surveys	Disparity Rate
Skilled Professional Services	2	0	2	10.53%
Organization and Administration of				
Services	1	0	1	5.26%
Reporting of OASIS Information	1	0	1	5.26%
Patient Rights	2	1	1	5.26%
Care Planning, Coordination, and				
Quality of Care	2	1	1	5.26%
Quality Assessment/Performance				
Improvement	1	0	1	5.26%
Infection Prevention and Control	1	0	1	5.26%
Home Health Aide Services	1	0	1	5.26%

#### Appendix B Table 16: CHAP Top Eight Disparate CoPs for HHAs 67 Percent of all Disparate Surveys

# Hospice

CHAP (FY 2020 Hospice Surveys)	All CoPs	Health & Safety
Number of 60-Day Validation Surveys	7	7
Number of Surveys with Conditions Missed by AO	2	2
Disparity Rate	28.57%	28.57%

# Appendix B Table 17: CHAP Hospice Disparity Rate FY 2020

CoPs	Facilities with CoP(s)	Matching Surveys	Disparate Surveys	Disparity Rate
Core Services	1	0	1	14.29%
Furnishing of Non-Core				
Services	1	0	1	14.29%
Volunteers	2	1	1	14.29%

Appendix B Table 18: CHAP Top Three Disparate CoPs for Hospice 100 Percent of all Disparate Surveys

# **DNV GL-Healthcare**

## Hospitals

DNV GL (FY 2020 Hospital Surveys)	All CoPs	PE	Health & Safety
Number of 60-Day Validation Surveys	9	9	9
Number of Surveys with Conditions Missed by AO	6	6	1
Disparity Rate	66.67%	66.67%	11.11%

#### Appendix B Table 19: DNV GL-Healthcare Hospital Disparity Rate FY 2020

CoPs	Facilities with CoP(s)	Matching Surveys	Disparate Surveys	Disparity Rate
Physical Environment	11	5	6	66.67%
Anesthesia Services	1	0	1	11.11%

Appendix B Table 20: DNV GL-Healthcare

Top Two Disparate CoPs for Hospitals

100 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
Sprinkler	21	20	15.87%
Electrical	15	13	10.32%
Fire/Smoke Barrier	14	13	10.32%
Doors	13	10	7.94%
Medical Gas	9	8	6.35%
Flammable & Combustible Storage	7	7	5.56%
Hazardous Areas	8	6	4.76%
Fire Drill	7	6	4.76%
Means of Egress	14	5	3.97%
Fire Alarm	5	4	3.17%

Appendix B Table 21: DNV GL-Healthcare Top Ten Missed LSC Citations for Hospitals 92 Percent of all Missed Citations

# The Joint Commission

# Hospitals

TJC (FY 2020 Hospital and LTCH Surveys)	All CoPs	PE	Health & Safety
Number of 60-Day Validation Surveys	26	26	26
Number of Surveys with Conditions Missed by AO	10	9	2
Disparity Rate	38.46%	34.62%	7.69%

#### Appendix B Table 22: TJC Hospital and LTCH Disparity Rate FY 2020

CoPs	Facilities with CoPs	Matching Surveys	Disparate Surveys	Disparity Rate
Governing Body	2	1	1	3.85%
Patient Rights	3	1	2	7.69%
Nursing Services	1	1	0	0.00%
Physical Environment	18	9	9	34.62%
Infection Control	4	3	1	3.85%

# Appendix B Table 23: TJC Top Five Disparate CoPs for Hospitals and LTCHs 100 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
Means of Egress	36	27	11.74%
Fire Alarm	17	9	3.91%
Sprinkler	39	8	3.48%
Electrical	32	8	3.48%
Doors	23	7	3.04%
Hazardous Areas	14	6	2.61%
EES	6	6	2.61%
HVAC	7	4	1.74%
Emergency Lighting	4	4	1.74%
Interior Finish	2	2	0.87%

Appendix B Table 24: TJC Top Ten Missed LSC Citations for Hospital 99 Percent of all Missed Citations

# **Psychiatric Hospitals**

TJC (FY 2020 Psychiatric Hospital Surveys)	All CoPs	PE	Health & Safety
Number of 60-Day Validation Surveys	5	5	5
Number of Surveys with Conditions Missed by AO	5	3	5
Disparity Rate	100.00%	60.00%	100.00%
	able 25. TIC		

#### Appendix B Table 25: TJC Psychiatric Hospital Disparity Rate FY 2020

CoPs	Facilities with CoPs	Matching Surveys	Disparate Surveys	Disparity Rate
Patient Rights	5	2	3	60.00%
Physical Environment	5	2	3	60.00%
Special Medical Record Requirements for				
Psych Hospitals	6	3	3	60.00%
Governing Body	3	1	2	40.00%
Special Staff Requirements for Psych				
Hospitals	2	0	2	40.00%

#### Appendix B Table 26: TJC Top Five Disparate CoPs for Psychiatric Hospitals 76 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	Disparity Rate
Electrical	5	2	10.53%
Fire Alarm	3	2	10.53%
Hazardous Areas	2	2	10.53%
Fire Plan	1	1	5.26%
Interior Finish	1	1	5.26%

Appendix B Table 27: TJC

Top Five Missed LSC Citations for Psychiatric Hospitals 100 Percent of all Missed Citations

#### **Ambulatory Surgery Center**

TJC (FY 2020 ASC Surveys)	All CfCs	PE	Health & Safety
Number of 60-Day Validation Surveys	10	10	10
Number of Surveys with Conditions Missed by AO	2	2	0
Disparity Rate	20.00%	20.00%	0.00%
	able 20. TIC		

#### Appendix B Table 28: TJC ASC Disparity Rate FY 2020

CfCs	Facilities with CfC(s)	Matching Surveys	Disparate Surveys	<b>Disparity Rate</b>
Environment	3	1	2	20.00%
Infection Control	1	1	0	0.00%

#### Appendix B Table 29: TJC Top Two Disparate CfCs for ASCs 100 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
Fire/Smoke Barrier	4	3	17.65%
Emergency Lighting	3	3	17.65%
Sprinkler	2	2	11.76%
Generator	3	1	5.88%
Fire Extinguisher	1	1	5.88%
Means of Egress	1	1	5.88%

Appendix B Table 30: TJC

Top Six Missed LSC Citations for ASCs 100 Percent of all Missed Citations

# **Home Health Agency**

TJC (FY 2020 HHA Surveys)	All CoPs	Health & Safety
Number of 60-Day Validation Surveys	0	0
Number of Surveys with Conditions Missed by AO	N/A	N/A
Disparity Rate	N/A	N/A

#### Appendix B Table 31: TJC HHA Disparity Rate FY 2020

CoPs	Facilities with CoP(s)	Matching Surveys	Disparate Surveys	<b>Disparity Rate</b>	
N/A	N/A	N/A	N/A	N/A	
Appendix B Table 32: TJC					

Top Disparate CoPs for HHAs

#### Hospice

TJC (FY 2020 Hospice Surveys)	All CoPs	Health & Safety
Number of 60-Day Validation Surveys	5	5
Number of Surveys with Conditions Missed by AO	1	1
Disparity Rate	20.00%	20.00%
	TIC	•

#### Appendix B Table 33: TJC Hospice Disparity Rate FY 2020

CoPs	Facilities with CoP(s)	Matching Surveys	Disparate Surveys	Disparity Rate
Hospices that provide inpatient care				
directly	2	1	1	20.00%

Appendix B Table 34: TJC Top Disparate CoP(s) for Hospice 100 Percent of all Disparate Surveys

# **Critical Access Hospital**

TJC (FY 2020 CAH Surveys)	All CoPs	PE	Health & Safety	
Number of 60-Day Validation Surveys	11	11	11	
Number of Surveys with Conditions Missed by AO	5	4	1	
Disparity Rate	45.45%	36.36%	9.09%	
Appendix B Table 35: TJC				

# CAH Disparity Rate FY 2020

CoPs	Facilities with CoP(s)	Matching Surveys	Disparate Surveys	Disparity Rate
Physical Plant and				
Environment	7	3	4	36.36%
Provision of Services	2	1	1	9.09%

Appendix B Table 36: TJC Top Two Disparate CoPs for CAHs

100 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
Hazardous Areas	3	3	11.11%
Fire Plan	2	2	7.41%
Construction	2	1	3.70%
Fire Drill	2	1	3.70%
Means of Egress	2	1	3.70%
Flammable & Combustible Storage	1	1	3.70%

Appendix B Table 37: TJC Top Six Missed LSC Citations for CAHs 100 Percent of all Missed Citations

# **Program Types**

# <u>Hospital</u>

ALL AOs (FY 2020 Hospital and LTCH Surveys)	All CoPs	PE	Health & Safety
Number of 60-Day Validation Surveys	40	40	40
Number of Surveys with Conditions Missed by AO	18	17	3
Disparity Rate	45.00%	42.50%	7.50%

Appendix B Table 38: Hospital Disparities FY 2020

CoPs	Facilities with CoPs	Matching Surveys	Disparate Surveys	<b>Disparity Rate</b>
Physical Environment	33	16	17	43%
Patient Rights	3	1	2	5%
Infection Control	4	3	1	3%
Governing Body	2	1	1	3%
Anesthesia Services	1	0	1	3%

Appendix B Table 39: Top Five Disparate CoPs for Hospitals 100 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
Sprinkler	70	36	8.74%
Means of Egress	54	36	8.74%
Electrical	54	27	6.55%
Doors	40	20	4.85%
Fire Alarm	25	14	3.40%
Hazardous Areas	22	12	2.91%
Fire/Smoke Barrier	49	11	2.67%
EES	8	8	1.94%
Flammable & Combustible Storage	12	7	1.70%
Emergency Lighting	8	7	1.70%

Appendix B Table 40: Top 10 Missed LSC Citations for Hospitals 89 Percent of all Missed Citations

# **Psychiatric Hospital**

ALL AOs (FY 2020 Psychiatric Hospital Surveys)	All CoPs	PE	Health & Safety
Number of 60-Day Validation Surveys	5	5	5
Number of Surveys with Conditions Missed by AO	5	3	5
Disparity Rate	100.00%	60.00%	100.00%

Appendix B Table 41: Psychiatric Hospital Disparities FY 2020

CoPs	Facilities with CoPs	Matching Surveys	Disparate Surveys	Disparity Rate
Special Medical Record Requirements for				
Psych Hospitals	6	3	3	60.00%
Patient Rights	5	2	3	60.00%
Physical Environment	5	2	3	60.00%
Governing Body	3	1	2	40.00%
Special Staff Requirements for Psych				
Hospitals	2	0	2	40.00%

Appendix B Table 42: Top Five Disparate CoPs for Psychiatric Hospitals 76 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
Electrical	5	2	10.53%
Fire Alarm	3	2	10.53%
Hazardous Areas	2	2	10.53%
Fire Plan	1	1	5.26%
Interior Finish	1	1	5.26%

Appendix B Table 43: Top Five Missed LSC Citations for Psychiatric Hospitals 100 Percent of all Missed Citations

# **Ambulatory Surgery Center**

ALL AOs (FY 2020 ASC Surveys)	All CfCs	PE	Health & Safety
Number of 60-Day Validation Surveys	28	28	28
Number of Surveys with Conditions Missed by AO	5	4	1
Disparity Rate	17.86%	14.29%	3.57%

#### Appendix B Table 44: ASC Disparities FY 2020

CfCs	Facilities with CfCs	Matching Surveys	Disparate Surveys	Disparity Rate
Governing Body and				
Management	1	0	1	3.57%
Environment	6	2	4	14.29%
Nursing Services	2	1	1	3.57%
Pharmaceutical Services	2	1	1	3.57%
Laboratory and Radiologic				
services	1	0	1	3.57%

Appendix B Table 45: Top Five Disparate CfCs for ASCs 89 Percent of all Disparate Surveys

Category	<b>Total Cited by SA</b>	Missed by AO	<b>Disparity Rate</b>
Emergency Lighting	4	2	7.41%
Fire Plan	1	1	3.70%
Fire Extinguisher	1	1	3.70%
HVAC	1	1	3.70%

Appendix B Table 46: Top Four Missed LSC Citations for ASCs 100 Percent of all Missed Citations

# **Critical Access Hospital**

ALL AOs (FY 2020 CAH Surveys)	All CoPs	PE	Health & Safety
Number of 60-Day Validation Surveys	12	12	12
Number of Surveys with Conditions Missed by AO	5	4	1
Disparity Rate	41.67%	33.33%	8.33%

Appendix B Table 47: CAH Disparities FY 2020

CoPs	Facilities with CoP(s)	Matching Surveys	Disparate Surveys	Disparity Rate
Physical Plant and				
Environment	7	3	4	33.33%
Provision of Services	2	1	1	8.33%

Appendix B Table 48: Top Two Disparate CoPs for CAHs 100 Percent of all Disparate Surveys

Category	Total Cited by SA	Missed by AO	<b>Disparity Rate</b>
Hazardous Areas	3	3	11.11%
Fire Plan	2	2	7.41%
Construction	2	1	3.70%
Fire Drill	2	1	3.70%
Means of Egress	2	1	3.70%
Flammable & Combustible Storage	1	1	3.70%

Appendix B Table 49: Top Six Missed LSC Citations for CAHs 100 Percent of all Missed Citations

# **Hospice**

ALL AOs (FY 2020 Hospice Surveys)	All CoPs	Health & Safety
Number of 60-Day Validation Surveys	15	15
Number of Surveys with Conditions Missed by AO	3	3
Disparity Rate	20.00%	20.00%

#### Appendix B Table 50: Hospice Disparities FY 2020

CoPs	Facilities with CoP(s)	Matching Surveys	Disparate Surveys	Disparity Rate
Hospices that provide inpatient care directly	2	1	1	7%
Core Services	1	0	1	7%
Furnishing of Non-Core Services	1	0	1	7%
Volunteers	2	1	1	7%

Appendix B Table 51: Top Four Disparate CoPs for Hospice Facilities 100 Percent of all Disparate Surveys

# **Home Health Agency**

ALL AOs (FY 2020 HHA Surveys)	All CoPs	Health & Safety
Number of 60-Day Validation Surveys	33	33
Number of Surveys with Conditions Missed by AO	4	4
Disparity Rate	12.12%	12.12%

#### Appendix B Table 52: HHA Disparities FY 2020

CoPs	Facilities with CoP(s)	Matching Surveys	Disparate Surveys	Disparity Rate
Skilled Professional Services	3	1	2	6%
Quality Assessment/Performance Improvement	2	0	2	6%
Clinical Records	2	1	1	3%
Patient Rights	2	1	1	3%
Care Planning, Coordination, and Quality of Care	2	1	1	3%

Appendix B Table 53: Top Five Disparate CoPs for HHAs 64 Percent of all Disparate Surveys

# **APPENDIX C: Life Safety Code Category Definitions**

Anesthetizing Location: Location where inhalation agents are used to produce sedation, analgesia, or general anesthesia.

**Construction:** Buildings should be classified to their type of construction based on the five different construction types: Type I, Type II, Type III, Type IV, and Type V with fire-resistive ratings.

**Cooking Facility:** An area for food preparation and commercial cooking operations requiring protection for exhaust and automatic extinguishing system.

**Doors:** The door assembly including any combination of a door, frame, hardware, and other accessories that is placed in an opening in a wall that is intended primarily for access or for human entrance or exit.

**Electrical:** Electrically connected energized with a source of voltage and general term of equipment, including fitting, devices, appliances, luminaires, apparatus, machinery and the like used as part of electrical installation.

**Elevator:** A machine used for carrying people and things to different levels in a building and components, machinery, and shaft.

**Fire Plan:** A fire or emergency management program that is documented and shall include four phases: mitigation, preparedness, response, and recovery.

**Emergency Lighting:** Emergency illumination provided for means of egress in designated areas and the performance of the system in relation to length of operation and testing.

**Essential Electrical System (EES):** A system comprised of alternate sources of power and all connected distribution systems and ancillary equipment, designed to ensure continuity of electrical power to designated areas and functions of a health care facility during interruption of normal power sources, and to minimize disruption within the internal wiring system.

**Eye Wash:** An apparatus for irrigating the eyes after exposure to dust or other debris or chemical contamination. The shower directs one or two streams of water so that they flush over the eyes and lids and must be inspected and maintained.

**Fire Alarm:** A system or portion of a combination system that consist of components and circuits arranged to monitor and annunciate the status of fire alarm or supervisory signal initiating device to initiate the proper response to those signals.

**Fire Drill:** Practice of the fire plan to evacuate or relocate persons in the event of a fire, to be conducted quarterly for each shift.

**Fire Extinguisher:** A portable device, carried or on wheels and operated by hand, containing an extinguishing agent that can be expelled under pressure for the purpose of suppressing or extinguishing a fire.

**Fire/Smoke Barrier:** Fire compartment or Smoke compartment within a building enclosed by either a fire or smoke barrier on all sides including the top and bottom.

**Flammable & Combustible Storage:** Storage area for combustible materials that have a flash point at or above a 100° F and flammable materials that have a flash point at or below 100° F.

**Furnishings and Decorations:** Draperies, curtains, and other loosely hanging fabrics and films servicing as furnishings or decorations in health care occupancies.

**Generator:** A complete emergency power system coupled to a system of conductors, disconnecting means and overcurrent protective devices, transfer switches, and all control, supervisory, and support devices up to and including the load terminals of the transfer equipment needed for the system to operate as a safe and reliable source of electrical power.

**Hazardous Areas:** An area of a structure or building that poses a degree of hazard greater than that normal to the general occupancy of the building or structure.

**Heating Venting Air Conditioning (HVAC):** System components and air distribution; integration of ventilation of air conditioning system with building construction, including air handling rooms, protection of openings, and fire, smoke, and ceiling dampers; and automatic controls and acceptance testing.

Interior Finish: The exposed surfaces of walls, ceilings, and floors in a building.

**Means of Egress:** A continuous and unobstructed way of travel from any point in a building or structure to a public way consisting of three separate and distinct parts: (1) the exit access, (2) the exit, and (3) the exit discharge.

**Medical Gas:** A patient medical gas or support gas. An assembly of equipment and piping for the distribution of nonflammable medical gases such as oxygen, nitrous oxide, compressed air, carbon dioxide, and helium.

**Smoking Regulations:** Regulations adopted pertaining to locations prohibited, signs, and containers permitted for disposal.

**Sprinkler:** A system that consists of an integrated network of piping designed in accordance with fire protection engineering standards that includes a water supply source, a water control valve, a water flow alarm, and a drain. The system is normally activated from a fire and discharges water over the fire area through sprinkler heads.