Wyoming's Prevention Framework to Reduce the Misuse of Alcohol

Community Needs Assessment Workbook 2007

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Workbook is Available Online
http://spfsig.preved.org/news.php

Community Needs Assessment Workbook Contributors

List the names of people in your community, the organizations they represent, and the contributions they made to completing this workbook in Table 1 below.

Table 1. Workbook Contributors

Name	Organization	Contribution
Dennis Zowada	NCHS	Review, input
Randi Ross	NCLHC	Review, input, data collection
Cary Gill	NCSO	Review, input, data collection
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Mike Estes	LEMS Principal	Review, data
Joe Tully	NCHS Principal	Review, input, data
Lisa Mellot	PHNS	Review, input
Marcie Bruegger	Helpmate	Review, input
Pat Smith	Town Council	Review, input
Richard Ladwig	County Commissioner	Review, input, policy
Rick Zerbe	NCSO, Sheriff	Review, policy, data
Richard Luchsinger	NCSD Superintendent	Review, policy, data
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Local Data Sources

In Table 2 below list all the local data sources used in this workbook as well as a description of the data, and where it came from.

Table 2. Local Data Sources

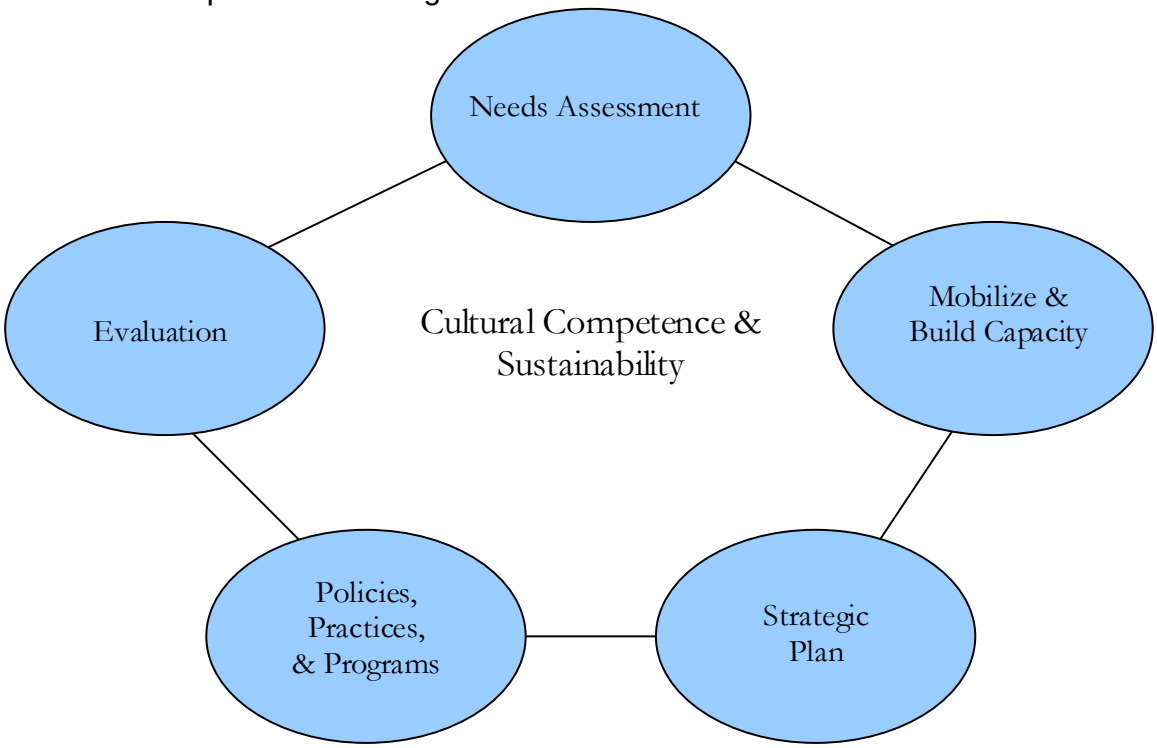
Data Source	Data Description	Data Location
Lusk Police Department	Offense information	Town of Lusk
Niobrara Life and Health Center	Medical and ER data	Regional
Circuit Court	County criminal/adjudication	County
Helpmate	DV information	County
SFL	County survey on substances	County
WFL community assessment	Primarily town info on alcohol	Town

Introduction

Wyoming received the Strategic Prevention Framework State Incentive Grant (SPF SIG) from the Federal Substance Abuse Mental Health Services Administration (SAMSHA) on September 30, 2004, along with 20 other states and territories.

The purpose of the project is to implement the five components of the SPF planning model at both state and community levels in Wyoming. The following diagram details this process (Center for Substance Abuse Prevention, 2005).

Figure 1. Five Steps of the Strategic Prevention Framework Process

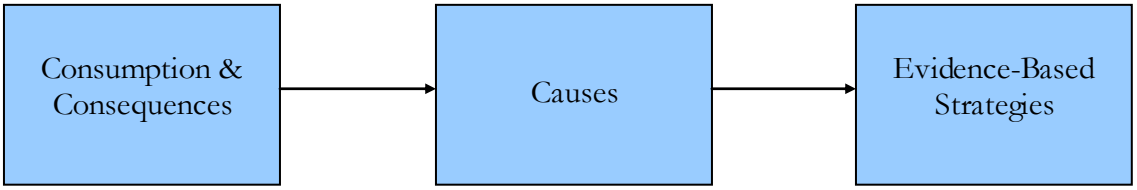


At the state level, Wyoming has completed the needs assessment and funding allocation plan. Mobilization and capacity building take place throughout the project. Wyoming's needs assessment identified the targeted problem as the misuse of alcohol and its consequences, and Wyoming's allocation strategy funds all 23 counties and the Wind River Reservation as Prevention Framework (PF) community grantees. The first step for grantees is to complete a comprehensive needs assessment for their communities.

Outcome-Based Prevention

The foundation of the PF process is the outcome-based prevention model (Lowther & Birckmayer, 2006).

Figure 2. PF Needs Assessment Logic Model



In this model a community details its substance-related consumption and consequence data, researches the causal areas that may impact these problems, and chooses evidence-based policies, practices, and programs to address the identified causal areas.

Purpose

The purpose of this workbook is to help PF funded communities go through the outcome-based prevention model. The first step is to complete a comprehensive needs assessment. This means that grantees, and the community partnerships, must accurately assess their problems using epidemiological data, and they must do research to understand what may influence these problems. To be effective, you should not complete this workbook alone. Instead, you and your Community Advisory Council (CAC) should work together to complete this task.

Keep in mind that Wyoming has already identified the targeted need for this project—the misuse of alcohol.

"Misuse of alcohol" means that:

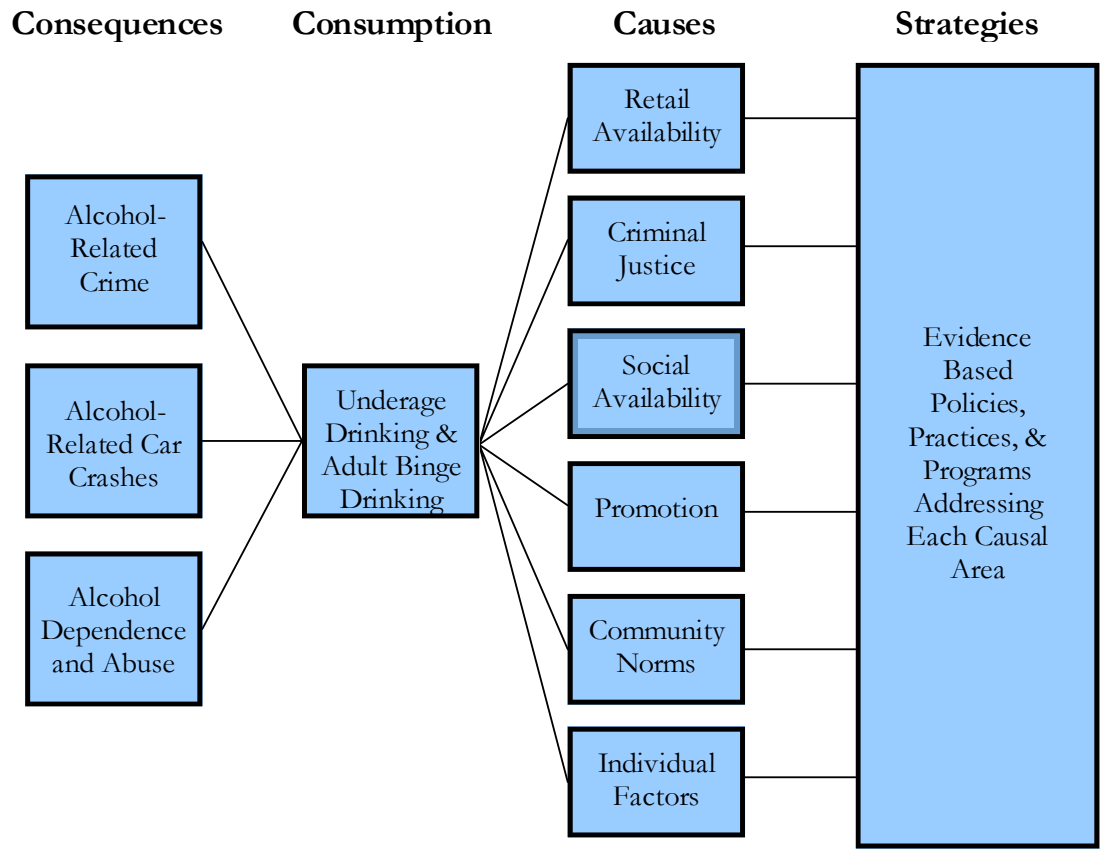
1. The primary target for the PF is underage drinking, and adult binge drinking. Underage drinking refers to any use of alcohol by anyone under the age of 21, while adult binge drinking refers to those 18 years and older who have five of more drinks on any one occasion.

2. The secondary target for the PF is the most significant consequences of the misuse of alcohol in Wyoming: alcohol-related crime, alcohol-related motor vehicle crashes, and alcohol dependence and abuse.

Workbook Organization

The tasks that follow are based on the outcome-based prevention model and recent research detailing the causal areas of substance-related problems. There are four major sections (problems, causes, prioritization, and resource assessment). Within each there are data to collect and questions to answer. Following from Wyoming's targeted need (the misuse of alcohol) and the known causal areas, the previous model can be expanded to include evidence based strategies, as illustrated in Figure 3 (Birckmayer, Holder, Yacoubian, & Friend, 2004).

Figure 3. Outcome-Based Prevention Model



Each grantee must complete the tasks that follow to detail the problems and influences surrounding the misuse of alcohol in their community. This will lead to focused mobilization and capacity building, as well as aid in the prioritization of evidence-based strategies within the community's strategic plan.

The work that follows involves gathering data to illuminate both the problem(s) and the casual area(s) that contribute to the problems in your community. This is achieved by answering a series of questions. Most of the data you gather will exist in various data sources, but you will also have to do some original research. Data gathering includes:

- Existing survey results
- Original data collection
- Interviews with key partners and stakeholders
- A town hall meeting with interested community members and leaders

It must be noted that most of the existing local level data used in this workbook are available at the county level. Therefore, completion of this workbook may be more challenging for the Wind River Indian Reservation than for other communities. The Reservation will certainly have to collaborate with the Fremont County project, and at times alternative measures may need to be used. Grantee communities should complete this workbook as thoroughly as possible working with their Community Advisory Council and WYSAC researchers.

Collection of Existing Survey Results

Much of the data that will be used in this workbook will already have been publicly reported. When possible, you will be referred to a website or other public data source to find your community's information. In other areas, where local level data is less available, WYSAC has placed the existing survey results within this workbook's tables and appendices. Point estimates are used for simplicity, and it is acknowledged that these estimates may vary according to their margin of error. The instructions in each section will direct you and provide guidance on how to interpret the results from existing data sources.

In addition to the existing data sources that are specifically outlined in this workbook, local surveys or other local data are encouraged to be used as sources of auxiliary information to aid in the decision making process. For instance, many community colleges may have results from the National College Health Assessment (NCHA). In addition, your community may have already gathered survey results from businesses or from local law enforcement that may help in the needs assessment.

Interviews with Key Partners and Stakeholders

You will also interview key partners and stakeholders in your community to help provide a better picture of their concerns within your community regarding the misuse of alcohol. One particular set of stakeholders that you will be asked to interview are the law enforcement officials in your community. A sample protocol for these law enforcement interviews is given in this workbook's Appendix B, and a brief description of the information that is to be gathered in the law enforcement interviews is provided in the law enforcement section. Interviews with other stakeholders will provide local information in other areas of this workbook.

Town Hall Meeting

As part of the data collection, you will conduct a town hall meeting to gather community views regarding what factors influence the misuse of alcohol in your community. In particular, you will need to find out how the community thinks social availability, community norms, and individual factors impact the misuse of alcohol in your community. A description on how to conduct the town hall meeting, and the types of information that will need to be gathered from the town hall meeting is provided in Appendix C.

Collection of Original Data

In several areas of this workbook you will be asked to gather information using specified designs. This data collection will include such things as counting the number of billboards which advertise alcohol, or counting the number of events where alcohol companies or distributors are sponsors. The point of this data collection is to gather information directly from your community by observation or library research. In all cases, the original data collection will be measures that are

easily gathered. The original data that you collect will be sent to WYSAC by April 30, 2007. The WYSAC researchers will use the data from all 24 grantees to derive state level comparisons and, where appropriate, grantee rankings. The results from this original research will be returned to you by May 15, 2007, so you can integrate that information into this workbook. Table 3 below provides a quick reference for the deadlines for the collection of original data as well as the workbook itself.

Table 3. Deadlines for Original Data Submission, Return of Aggregate Results, and Final Workbook Completion

Due Date	Product
April 30, 2007 Send the following products to WYSAC	Percentage of drive-up liquor windows, percentage of convictions for alcohol-related crime, number of officers assigned to alcohol-related issues and crimes, percentage of community events and festivals with alcohol-related sponsors, and number of billboards advertising alcohol, number of advertisements in local newspapers advertising alcohol
May 15, 2007	Aggregate data with state level results sent back to communities for comparison
June 15, 2007	Community Needs Assessment Workbook completed and sent to the Substance Abuse Division

A final copy of the Community Needs Assessment Workbook should be submitted electronically to:

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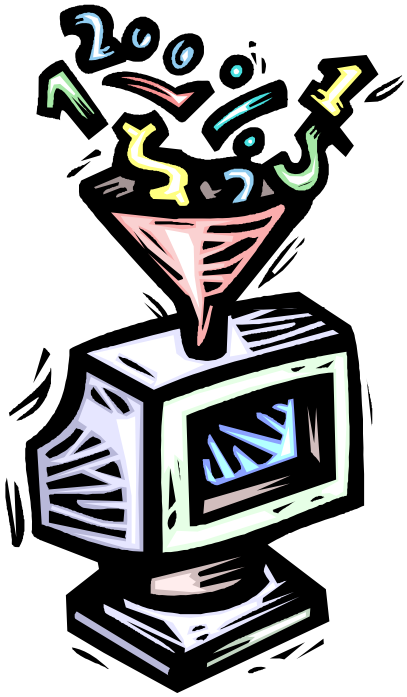
Problems



Task One:
Explore Alcohol Consequences and Consumption Data in Your Community in Order to Identify What Problems are of Greatest Concern

Consequences

This first section looks at alcohol-related consequence data and will help you identify which alcohol-related consequences are of greatest concern in your community. Alcohol-related consequences are defined as the social, economic, and health problems associated with the use of alcohol, such as crime and car crashes. It is recognized that not all communities will experience exactly the same problems, and to help identify individual community problems, you will conduct a needs assessment in relation to alcohol misuse and its consequences.

Alcohol-Related Crime

One of the major consequences of drinking alcohol is alcohol-related crime. Your task will be to obtain information on alcohol-related arrest rates in your community by going to the following website: http://attorneygeneral.state.wy.us/dci/. Once you have arrived at this website, the following directions will allow you to find your county's arrest results.

- In the middle of the page, click the link titled "Crime in Wyoming Reports."
- In the middle of the page, click and select the year in which you are interested (you will need information from the six most recent annual reports.)
- Select the county in which you are interested (county information starts about page 33 in each of the annual reports.)
- Find your county's arrest numbers for each individual year. Record in Tables 4 through 9, the number of arrests for driving under the influence, liquor law violations, and drunkenness (within the annual reports, adult information can be found in the left hand column, while juvenile information in the right hand column.) For Tables 4, 5, and 6 add adult males and females together and put the totals in the Tables. For Tables 7, 8, and 9 add juvenile males and females together and put the totals in the Tables.)
- Tables 4 through 9 also request your county population estimates. These numbers are available in the workbook Appendix A (Tables B and C) using numbers from the US Census Bureau. Adult crime estimates will be based on the population estimates of people who are over 18 (Table B). The juvenile population will use the results in Table C for people who are 10 to 17.
- To obtain the totals from 2000-2005, sum all six years together.
- To work out the rate per 100,000 population, divide the number of county arrests for the year(s) by the county population for those years and multiply by 100,000.
- Under the rate comparison column use a "+" if your county rate is higher than the Wyoming rate, use "–" if your county rate is lower than the Wyoming rate, and use "=" if the rates are about the same.

For Wyoming's rate per 100,000 population, the calculations would look like this:

$$\text{Adult DUI rate (2000-2005)} = \frac{\text{Number of Adult DUI Arrests in Wyoming}}{\text{Wyoming Adult Population for the Time Period}} * 100{,}000$$

$$= \frac{26{,}490}{2{,}277{,}429} * 100{,}000$$

$$= 1163.15$$

Table 4. Driving under the Influence (Adults)

Year	Number of County Arrests	County Population	Rate per 100,000 Population	Wyoming Number of Arrests	Wyoming Rate per 100,000 Population	Rate Comparison
2000	7	1852	377.97	4,386	1197.48	-
2001	6	1814	330.76	4,357	1178.21	-
2002	2	1788	111.86	4,164	1108.06	-
2003	1	1800	55.56	4,207	1101.64	-
2004	5	1845	271.00	4,469	1149.69	-
2005	11	1868	588.87	4,907	1242.36	-
2000-05	32	10,967	291.78	26,490	1163.15	-

Table 5. Liquor Law Violations (Adults)

Year	Number of County Arrests	County Population	Rate per 100,000 Population	Wyoming Number of Arrests	Wyoming Rate per 100,000 Population	Rate Comparison
2000	3	1852	161.99	3,896	1063.70	-
2001	10	1814	551.27	3,501	946.74	-
2002	0	1788	0	3,193	849.67	-
2003	0	1800	0	3,016	789.77	-
2004	6	1845	325.20	2,892	744.00	-
2005	7	1868	374.73	2,763	699.54	--
2000-05	26	10,967	237.07	19,261	845.73	-

Table 6. Drunkenness (Adults)

Year	Number of County Arrests	County Population	Rate per 100,000 Population	Wyoming Number of Arrests	Wyoming Rate per 100,000 Population	Rate Comparison
2000	0	1852	0	1,387	378.68	-
2001	0	1814	0	1,277	345.32	-
2002	0	1788	0	1,204	320.39	-
2003	0	1800	0	1,430	374.46	-
2004	0	1845	0	1,370	352.45	-
2005	3	1868	160.60	1,709	432.69	-
2000-05	3	10,967	27.35	8,377	367.83	-

Table 7. Driving under the Influence (Juveniles)

Year	Number of County Arrests	County Population	Rate per 100,000 Population	Wyoming Number of Arrests	Wyoming Rate per 100,000 Population	Rate Comparison
2000	0	285	0	80	126.17	-
2001	0	271	0	81	131.55	-
2002	0	262	0	68	112.15	-
2003	0	252	0	71	121.49	-
2004	0	240	0	81	143.72	-
2005	0	222	0	104	192.30	-
2000-05	0	1,532	0	485	136.82	-

Table 8. Liquor Law Violations (Juveniles)

Year	Number of County Arrests	County Population	Rate per 100,000 Population	Wyoming Number of Arrests	Wyoming Rate per 100,000 Population	Rate Comparison
2000	3	285	1052.63	1,731	2730.03	-
2001	0	271	0	1,349	2190.86	-
2002	0	262	0	1,304	2150.71	-
2003	0	252	0	1,193	2041.41	-
2004	5	240	2083.33	1,141	2024.52	+
2005	1	222	450.45	1,117	2065.42	-
2000-05	9	1,532	587.47	7,835	2210.21	-

Table 9. Drunkenness (Juveniles)

Year	Number of County Arrests	County Population	Rate per 100,000 Population	Wyoming Number of Arrests	Wyoming Rate per 100,000 Population	Rate Comparison
2000	1	285	350.88	66	104.09	+
2001	6	271	2214.02	53	86.08	+
2002	0	262	0	23	37.93	-
2003	0	252	0	30	51.33	-
2004	0	240	0	22	39.04	-
2005	0	222	0	42	77.66	-
2000-05	7	1,532	456.92	236	66.57	+

Other Local Data

Feel free to consider and analyze other local data that will help identify and detail problems around the consequences of alcohol-related crime. For example, you may have information from local surveys, you may know about trouble spots, or specific alcohol-related strategies that the police are implementing. You may have local data on Minors in Possession (MIP) arrests and/or citations. If you have other local data describe the results here.

The local domestic violence agency reports approximately 55% of the incidents they were involved with in 2006 involve alcohol, either on the part of the offender or the victim. In 2006 they reported 23 incidents.

According to the Niobrara County Attorney's Office, MIP offenses were as follows:

2003- 9

2004- 7
2005- 0
2006- 2

This indicates a concern regarding the apprehension and adjudication of juvenile offenders for alcohol violations. Reasons for lack of enforcement of existing ordinances and statutes need to be investigated and determined.

Circuit Court data for the years	2005 and	2006
31-5-233biiA Driver in control of vehicle to degree	2	11
31-5-234b(1) <21 w/ BAC >.02	3	1
31-5-233bi DUI w/ BAC >.10	4	1
12-6-101b MIP	13	1
TOTAL	22	14

2006 saw an increased number of alcohol related driving violations. This may indicate a more aggressive enforcement of such laws than in the year before. Yet overall, the citations between those two years showed a decrease, specifically in reference to the juvenile MIP offenses. This information reinforces the concern relative to juvenile alcohol offenses. These youthful offenders are not being caught and being held responsible for their choices.

Question 1.
Based on Tables 4 through 9 and other local data, how does alcohol-related crime in your community compare to alcohol-related crime across the state? Is your problem bigger, smaller or about the same? Discuss the differences. Do you think the arrest data accurately reflects the related problems in your community, why or why not?
By the raw data, it would appear that Niobrara County's rates do not indicate a problem in the targeted areas. However, this data may be misleading. In that, the prevalence rates as reported by the YRBS, PNA, and the BRFSS concerning use of alcohol, would seem to indicate that the reported rates of associated crime would be higher. In nearly all data for these tables, this county's rates were significantly lower than the state's. Where this county was extremely greater than the state was in comparison in Table 9, Juvenile drunkenness; in 2000 Niobrara's rate was 337.5% of the state's, 2001 it was 2574% and then there were no juveniles cited or arrested for drunkenness in subsequent years. The period comparison was still 682.1% of the state's.
In review of the crime numbers, there appears to be less enforcement of existing laws than expected given the reported usage rates of consumption. Adult percentages of enforcement compared to state percentage indicate this county's enforcement rates are less than 30% of the states for the period 2000-2005.
In conversations and contacts with area law enforcement agencies and the court officials, there is a lack of reasonable and effective consequences to deter such misuse. Frustration is expressed by both of those entities regarding their effectiveness in being able to effectively address offenders.

To provide another set of estimates for your county, the Youth Risk Behavior Survey (YRBS) data may often be obtained from your local schools and/or school districts. If you can obtain this information you will want to include this in Tables 10 through 13.

- Under the percentage comparison column in Tables 10 and 12 use a "+" if your county percentage is higher than the Wyoming percentage, use "–" if your county percentage is lower than the Wyoming percentage, and use "=" if the percentages are about the same.

- In Tables 11 and 13, record whether the time trend is increasing using a "+" symbol, a "–" symbol for a decreasing trend, a "=" symbol for a stable trend, and a "?" for an unclear trend.

Table 10. Percentage of Students That Said They Rode in a Car or Other Vehicle Driven by Someone Who Had Been Drinking Alcohol One or More Times during the past 30 Days (2005 YRBS)

Grade	County	Wyoming	Percentage Comparison
9th		27.5%	
10th		28.2%	
11th		33.3%	
12th		30.2%	
9th-12th	No '05 report	29.7%	
9th-12th 2003	31.1%	32.2%	Less than state
LEMS 6th-8th	50%	39.1%	Greater than state

Table 11. Percentage of Students That Said They Rode in a Car or Other Vehicle Driven by Someone Who Had Been Drinking Alcohol One or More Times during the past 30 Days (2001-2005 YRBS)

Grade	2001 County Data	2003 County Data	2005 County Data	Trend
9th				
10th				
11th				
12th				
9th-12th	23%	31.1	No report	
LMS,	No report	No report	No report	

Table 12. Percentage of Students That Said They Drove a Car or Other Vehicle When They Had Been Drinking Alcohol One or More Times during the past 30 Days (2005 YRBS)

Grade	County	Wyoming	Percentage Comparison
9th		6.4%	
10th		13.3%	
11th		21.0%	
12th		21.3%	
9th-12th		15.3%	No 2005 report for NCHS
9-12th 2003	20.3%	19%	+
LMS 2005	NA	NA	

Table 13. Percentage of Students That Said They Drove a Car or Other Vehicle When They Had Been Drinking Alcohol One or More Times during the past 30 Days (2001 - 2005 YRBS)

Grade	2001 County Data	2003 County Data	2005 County Data	Trend
9th				
10th				
11th				
12th				
9th-12th	13%	20.3%	No report	
LMS 2005	No report	No report	NA	

Question 2.
Based on Tables 10 and 12, how does student drinking and driving in your community compare to student drinking and driving across the state? Is your problem bigger, smaller, or about the same? Discuss the differences. From Tables 11 and 13, discuss whether the trends in your community are increasing, decreasing, remaining stable or are unclear? Discuss the differences.
The data indicates that these behaviors are slightly greater than statewide. And the MS students reported a significantly greater rate than their peers concerning riding in vehicle driven by someone who had been drinking. Although there is no specific trend data, if historical information is taken into account, there appears to be an upward trend although this assumption must be taken with some qualification due to the small population size.
These reported behaviors indicate that in our county, alcohol misuse issues are of great concern with our youth and only adds to the social norming issues within this county.
Further, anecdotally, it is expressed that youth perceive little deterrence to alcohol consumption within the community and furthermore, there appears to be a culture within the schools and youth that associates some degree of prestige with such offenses.

Alcohol-Related Car Crashes

Another targeted consequence of the misuse of alcohol for Wyoming's PF project is car crashes related to alcohol use.

For your community assessment, you will need to obtain information on the percentage of alcohol-related motor vehicle fatalities in your community by going to the following website: http://www-fars.nhtsa.dot.gov/

- From the website, select states, under the report list on the left hand side.
- Then click alcohol.
- The first table from this website is titled "Persons Killed, by State and Highest Blood Alcohol Concentration in Crashes;" from this table, click Wyoming which will give you the county rates.
- In Table 14 record the following three numbers under your county column. First report the number from the website column headed "total killed in alcohol-related crashes," second report the percentage from the website column headed "total killed in alcohol-related crashes," and third report the number from the website column headed "total killed."
- Using the look-up box just above the right hand corner of the website table, change the year and repeat the previous step until you have recorded all the annual information in Table 14.
- To obtain the percentage from 2000 to 2005, you will need to sum the number of alcohol-related fatalities across the listed years, and also sum the total number of fatalities across the listed years. To obtain the percentage, simply divide the total number of alcohol-related fatalities in your county by the total number of crash fatalities, and then multiply by 100.
- Under the percentage comparison column use a "+" if your county percentage is higher than the Wyoming percentage, use "–" if your county percentage is lower than the Wyoming percentage, and use "=" if the percentages are about the same.

Table 14. Percentage of Alcohol-Related Fatalities

Year	County			Wyoming	Percentage Comparison
	# that were Alcohol- Related	Percent Alcohol-Related	Total # Killed	Percent	
2000	0	0	6	30%	-
2001	1	(25%) report 18%	4	44%	-
2002	0	0	0	38%	-
2003	5	71%	7	38%	+
2004	0	0	0	36%	-
2005	2	50%	4	38%	+
2000-2005	8	38%	21	38%	=

- To complete Table 15 you will need to return to the state alcohol rates by either clicking the back button on your web browser or by repeating the first bulleted steps above.
- After returning to the state rates, scroll down to the table titled, "Drivers Involved in Fatal Crashes, by State and Blood Alcohol Concentration of the Driver." Then click on the Wyoming link within that table to get to the county level results.
- For your county, record the following results in Table 15:
    - First report the number and percent listed under "Any Alcohol (BAC=0.01+)."

- Second report the number from the column headed "Total Drivers Involved in Fatal Crashes."

- Using the look-up box just above the right hand corner of the website table, change the year and repeat the previous step until you have recorded all the annual information in Table 15.
- To obtain the percentage from 2000 to 2005, you will need to sum the number of drivers with BAC levels greater than 0.01, and sum the total number of drivers involved in fatal crashes across the listed years. To obtain the percentage, divide the number of drivers who had been drinking by the total number of drivers who had been involved in a fatal crashes, then multiply by 100.
- Under the percentage comparison column use a "+" if your county percentage is higher than the Wyoming percentage, use "–" if your county percentage is lower than the Wyoming percentage, and use "=" if the percentages are about the same.

Table 15. Percentage of Drivers Involved in Fatal Crashes That Have Had a Drink

Year	County			Wyoming	Percentage Comparison
	# with BAC >= 0.01	Percent Alcohol-Related	Total # Involved in Fatal Crashes	Percent	
2000	0	0	6	22%	-
2001	1	18% (25%)	4	31%	-
2002	0	0	0	28%	-
2003	2	40%	5	26%	+
2004	0	0	0	26%	-
2005	1	25%	4	31%	-
2000-2005	3	20%	15	28%	-

To complete Tables 16 and 17 you will need to obtain information on the number and rate of alcohol-related crashes from 2002 to 2005. Like the previous tables in the workbook, you will need to compile numbers from several annual reports and then calculate the percentage across all the requested years. The following directions will help explain how to do this.

- In your internet web browser go to the following website: http://dot.state.wy.us/Default.jsp?sCode=hwycr.
- Click on the year in which you are interested on the right hand side.
- Click the link titled "Alcohol and Wyoming Crashes."
- On approximately page number 114 there is a table titled "Alcohol Involved Fatal Crashes."
- In Table 16 record the number of alcohol-related fatalities for your county.
- In Table 17 record the number of alcohol-related crashes for your county.
- For 2002-2005 sum all the years together.
- For information on county population see Appendix A (Table A) of this workbook, and use these figures for county population.
- To work out the rate per 100,000 population, divide the number of county arrests for the year(s) by the county population for those years and multiply by 100,000.
- Under the rate comparison column use a "+" if your county rate is higher than the Wyoming rate, use "–" if your county rate is lower than the Wyoming rate, and use "=" if the rates are about the same.

Table 16. Alcohol-Related Fatalities

Year	Number of County Fatalities	County Population	Rate per 100,000 Population	Number of Wyoming Fatalities	Rate per 100,000 Population	Rate Comparison
2002	0	2268	0	58	11.62	-
2003	5	2252	222.0	50	9.96	+
2004	0	2285	0	53	10.48	-
2005	0	2286	0	54	10.60	-
2002-2005	5	9091	55	215	10.66	+

Table 17. Alcohol-Related Fatal Crashes

Year	Number of County Fatal Crashes	County Population	Rate per 100,000 Population	Number of Wyoming Fatal Crashes	Rate per 100,000 Population	Rate Comparison
2002	0	2268	0	53	10.62	-
2003	2	2252	88.8	43	8.57	+
2004	0	2285	0	50	9.88	-
2005	0	2286	0	51	10.01	-
2002-2005	2	9091	22	197	9.77	+

To complete Tables 18 and 19, you will be using the same website: http://dot.state.wy.us/Default.jsp?sCode=hwycr. The following directions explain how to obtain the needed information about Alcohol-Related Injury Crashes, and Alcohol-Related Property Crashes.

- After going to the website listed above, click the year in which you are interested.
- Click on the link about "Alcohol Involved Injury Crashes."
- On approximately page number 125 there is a table titled "Alcohol Involved Injury Crashes."
- In Table 18 record the number of alcohol-related injury crashes for your county.
- To complete Table 19 select alcohol-involved PDO (property damage only) crashes and from about page 137 find your county's number of alcohol-related property crashes and record those numbers in Table 19.
- For both tables sum 2003-2005 together.
- For information on county population see Appendix A (Table A) of this workbook and use these figures for county population.
- To work out the rate per 100,000 population, divide the number of county arrests for the year(s) by the county population for those years and multiply by 100,000.
- Under the rate comparison column use a "+" if your county rate is higher than the Wyoming rate, use "–" if your county rate is lower than the Wyoming rate, and use "=" if the rates are about the same.

Table 18. Alcohol-Related Injury Crashes

Year	# of County Injuries	County Population	Rate per 100,000	# of Wyoming Injuries	Rate per 100,000	Rate Comparison
2003	1	2252	44.4	471	93.84	-
2004	3	2285	131.4	422	83.42	+
2005	0	2286	0	493	96.80	-
2003-2005	4	6823	58.63	1,386	91.36	-

Table 19. Alcohol-Related Property Crashes

Year	# of County Property Crashes	County Population	Rate per 100,000	# of Wyoming Property Crashes	Rate per 100,000	Rate Comparison
2003	1	2252	44.4	508	101.21	-
2004	1	2285	43.8	473	93.50	-
2005	3	2286	131.2	576	113.10	+
2003-2005	4	6823	58.63	1,557	102.63	-

Other Local Data

Feel free to consider and analyze other local data that will help identify and detail problems around the consequences of alcohol and motor vehicles. For example, you may have information from local surveys, or you may know about certain trouble spots. If you have other local data describe the results here.

Question 3.

Based on Tables 14 through 19 and your local level data, how do alcohol-related car crashes in your community compare to alcohol-related car crashes across the state? Is your problem bigger, smaller or about the same? Discuss the differences.

Concerning fatalities, this county's rate is greater than the state's overall. These deaths have a greater impact in Niobrara due to the small population and the close knit nature of the residents. Each death has a greater impact than that told by the raw numbers, even if those fatalities are not residents of the county.

Although property damage and alcohol-related injuries rates are lower than the state's the fact that in such accidents, our county experiences a greater rate of fatalities over shadows that statistic.

Alcohol Dependence and Abuse

Consider Table 20 below showing the rate by county of residence for treatment admissions for alcohol as the primary or secondary drug. This data comes from the Wyoming Mental Health and Substance Abuse Services Division (MHSASD) for Fiscal Year 2005. Those counties at the top of Table 20 have the largest rates. The Wyoming rate has been included in the table and is shaded to provide a comparison. Anything above this shaded line is higher than the state average and anything below this shaded line is lower than the state average.

Table 20. Rate of Referrals per 100,000 Population for Alcohol Treatment in Wyoming by County of Referral (MHSASD, 2005)

County	Number Referred	County Population	Rate per 100,000 Population
Platte	184	8,619	2134
Fremont	769	36,491	2107
Hot Springs	91	4,537	2006
Teton	366	19,032	1923
Sheridan	506	27,389	1847
Albany	536	30,890	1735
Washakie	134	7,933	1689
Laramie	1,299	85,163	1525
Campbell	570	37,405	1524
Natrona	1,052	69,799	1507
Sublette	101	6,926	1458
Wyoming	7,358	509,294	1445
Carbon	219	15,331	1428
Sweetwater	509	37,975	1340
Goshen	159	12,243	1299
Big Horn	146	11,333	1288
Niobrara	**28**	**2,286**	**1225**
Weston	79	6,671	1184
Converse	130	12,766	1018
Lincoln	122	15,999	762
Johnson	50	7,721	648
Uinta	129	19,939	647
Crook	39	6,182	630
Park	140	26,664	525

Other Local Data

Feel free to consider and analyze other local data that will help identify and detail problems around the consequences of alcohol dependence and abuse. For example, you may have information from local surveys, or you may have information from treatment facilities in your communities. If you have other local data describe the results here.

SFL treatment information includes both Converse and Niobrara County numbers. However historically the distribution of cases has been approximately 80% Converse County and 20% in Niobrara County. Data collected for clients under the age of 18 years old; for the year 2005 only one was seen for SA treatment who was considered an adult, and 29 youth were in services for SA treatment. In 2006 there were no clients under the age of 18 considered adult, but this agency saw 12 youth for SA treatment services. The county distribution would be Niobrara seeing approximately 6 youth for SA treatment in 2005 and in 2006 3 such clients. Jane Stearns, private

counselor, estimates she sees 20 youth for services, but not just for alcohol related issues. Most of those clients are dual diagnosis. Just by these numbers it would seem to show that few of the youth are being identified and referred to this agency for SA treatment services. It could be conjectured that by the numbers of youth reporting either experimentation or use of varied substances, including alcohol according to both the YRBS and PNA, there should be a greater number of referrals for treatment services.

Question 4.
Based on Table 20 and your local level data, how does alcohol dependence and abuse in your community compare to alcohol dependence and abuse across the state? Is your problem bigger, smaller or about the same? Discuss the differences.
Although the county rate is not that far from the state's rate, this data can be misleading. Again refer back to the consumption information as reported by youth surveys and the adult reporting per the BRFSS. Given those consumption rates it would be reasonable to deduce treatment rates would be greater.
Youth and adults do not appear to be referred for substance treatment, or at the least they are not following up locally or as ordered.
Contact was made with the adjacent county of Goshen to find out whether there are any county residents receiving substance abuse treatment with Peak Wellness. If was found there were no residents currently receiving such services in Goshen County. And SFL data reflects treatment for residents of both Niobrara an Converse County.

Final Consequences Question

Question 5.
Based on your answers to Questions 1 through 4, what are your community's major concerns surrounding the consequences of the misuse of alcohol? Justify your decision.
The prevalence rates of use of alcohol by the youth seem to reflect a higher rate compared to statewide peers. Of particular concern are the reported numbers for middle school youth. Still high school rates are at best equal to state reporting. For the small population in this county, the impact of use/misuse has a greater effect than in a larger population. As the saying goes "one bad apple can spoil the whole barrel". Anonymity is not as available, community members are more aware of events that occur in this community of 2250 folks. This is exaggerated in grade levels that total 25-30 students. The social consequences are more apparent.
Liquor law violation rates are statistically less than state comparisons. It can be argued that this is not a result of our populations drinking less alcohol given the usage data reported for this county. There appears to be less consistent enforcement of existing laws concerning alcohol. The adult violation rates are significantly less than state rates, and

Consumption

This section looks at consumption data and will help you identify any consumption concerns in your community. Consumption data includes information about the percentage or number of underage people who drink alcohol, the percentage or number who engage in binge drinking (five or more drinks in one sitting), or the percentage or number of adults who engage in heavy drinking (more than 60 drinks a month for males, and more than 30 drinks a month for females).

Underage drinking

Complete Tables 21 through 24 using the Prevention Needs Assessment (PNA) data for your county. To obtain your county's 2006 Prevention Needs Assessment (PNA) report go to the following website: http://www.uwyo.edu/wysac/HealthEducation/PNA/Reports.aspx

- After going to the website, click the link titled "open" next to your county's name.
- After downloading the report, go to Appendix A (Table 12-Table 15), and record the 30-day substance use alcohol data for 2006 in Table 21, and binge drinking rates for your community for 2006 in Table 23.
- To obtain your county's quartile, find Table 1 in the report (should be around page 10), find alcohol under 30-day substance use and record the quartiles for each grade level in Table 21; next find binge drinking under heavy substance use and record the quartiles for each grade level in Table 23 of this workbook. Note, if you are in the 1st quartile then your rate is lower than 75% of the other counties in Wyoming. If you are in the 4th quartile then your rate is in the top 25% of all counties in Wyoming.
- Under the percentage comparison column in Tables 21 and 23 use a "+" if your county percentage is higher than the Wyoming percentage, use "–" if your county percentage is lower than the Wyoming percentage, and use "=" if the percentages are about the same.
- Using information from Appendix A in your County's PNA Report, record in Table 22, the 30-Day Alcohol Use rates for 2001, 2004, and 2006. Record the Binge Drinking rates in 2001, 2004 and 2006 in Table 24. In both tables, record whether the time trend is increasing using a "+" symbol, a "–" symbol for a decreasing trend, a "=" symbol for a stable trend, and a "?" for an unclear trend.

Table 21. Percentage of Students Who Have Had a Drink in the past 30 Days (2006 PNA)

These PNA tables combines 6th & 8th, and 10th & 12th grades rather than listing individual grades

Grade	County	Wyoming	County Quartile	Percentage Comparison
6th	26.4 (MS)	6.7%	Not reported	
8th		27.1%		
10th	48.8 (HS)	39.9%	Not reported	
12th		48.2%		

Table 22. Percentage of Students Who Have Had a Drink in the past 30 Days (2001 - 2006 PNA)

Grade	2001 County Data	2004 County Data	2006 County Data	Trend
6th	8.6 (MS)	26.5	26.4	+
8th				
10th	28.2 (HS)	44.3	48.8	+

12th				

Table 23. Percentage of Students Who Have Had More Than Five Drinks in a Row in the past Two Weeks (2006 PNA)

Grade	County	Wyoming	County Quartile	Percentage Comparison
6th	23.8 (MS)	4.1%	Not reported	
8th		16.2%		
10th	24.9 (HS)	25.2%	Not reported	
12th		32.3%		

Table 24. Percentage of Students Who Have Had More Than Five Drinks in a Row in the past Two Weeks (2001- 2006 PNA)

Grade	2001 County Data	2004 County Data	2006 County Data	Trend
6th	1.9 (MS)	18.6	23.9	+
8th				
10th	18.9 (HS)	27.3	24.9	+
12th				

To provide another set of estimates for your county, the Youth Risk Behavior Survey (YRBS) data may often be obtained from your local schools and/or school districts. If you can obtain this information you will want to include this in Tables 25 through 28.

Table 25. Percentage of High School Students Who Have Had a Drink in the past 30 Days (2005 YRBS)

Grade	County	Wyoming	Percentage Comparison
9th		33.7%	
10th		45.7%	
11th		48.6%	
12th		55.0%	
9th-12th		45.4%	
9th-12th 2003	46.3%	49	-
LEMS 6-8, 2005	25.08%	20.17%	+

Table 26. Percentage of High School Students Who Have Had a Drink in the past 30 Days (2001 - 2005 YRBS)

Grade	2001 County Data	2003 County Data	2005 County Data	Trend
9th				
10th				
11th				
12th				
9th-12th	51%	46.3%		
LEMS 6-8			25.08%	

Table 27. Percentage of High School Students Who Have Had More Than Five Drinks in a Row in the past 30 Days (2005 YRBS)

Grade	County	Wyoming	Percentage Comparison
9th		22.4%	
10th		30.0%	
11th		35.8%	
12th		41.4%	
9th-12th	No data	32.0%	
9-12 2003	35%	34.6%	+

9-12 2001	28%	38.1%	-

Table 28. Percentage of High School Students Who Have Had More Than Five Drinks in a Row in the past 30 Days (2001 - 2005 YRBS)

Grade	2001 County Data	2003 County Data	2005 County Data	Trend
9th				
10th				
11th				
12th				
9th-12th	28%	35%	No Data	

Other Local Data

Feel free to consider and analyze other local data that will help identify and detail problems around underage drinking. A few examples include, (a) your community may have its own specific alcohol survey involving underage drinking, or (b) your community may want to consider college data like the National College Health Assessment (NCHA) data if there is a community college or university in your community, or (c) data from alternative schools if there is one in your community. If you have other local data describe the results here.

Question 6.

Based on Tables 21 and 25, and your community's own local data, how does student 30-day use of alcohol in your community compare to student 30-day use of alcohol across the state? Discuss the differences. Is your problem bigger, smaller, or about the same? From Tables 22 and 26, discuss how the trends in your community are increasing, decreasing, remaining stable or unclear? Discuss the differences.

Concerning overall student usage, the county's youth usage is not significantly greater. However the MS rates seem higher than state's. Again regarding longitudinal change, the MS rates are increasing while the HS rates are fairly static.

Question 7.
Based on Tables 23 and 27, along with your community's own local data, how does student binge drinking in your community compare to student binge drinking across the state? Discuss the differences. Is your problem bigger, smaller, or about the same? From Tables 24 and 28, discuss how the trends in your community are increasing, decreasing, remaining stable or unclear? Discuss the differences.
As with the previous question, MS rates are greater than state peers. Whereas, HS rates are very similar. This reinforces concerns for the MS population. Although the local high school rates are similar to state reporting, this behavior choice can have a greater impact in a smaller community due to the social influences of behaviors.

Adult drinking

Consider the following two tables for adult binge drinking and heavy drinking rates taken from the 2001-2005 Behavioral Risk Factor Surveillance Survey (BRFSS). To compare individual counties to Wyoming as a whole, Wyoming has been included in the tables and is shaded. Anything above this shaded line is higher than the state average and anything below this shaded line is lower than the state average.

Table 29. Percentage of Adults (18 Years and Older) Who Report Binge Drinking, Defined as Having Five or More Drinks in a Row in the past 30 Days (2001-2005 BRFSS)

County	Percentage
Albany	23.0%
Sublette	21.9%
Teton	21.8%
Campbell	19.9%
Sweetwater	19.2%
Niobrara	**16.9%**
Laramie	16.8%
Wyoming	16.5%
Johnson	16.4%
Crook	16.3%
Big Horn	15.8%
Natrona	15.8%
Converse	15.4%
Carbon	15.3%
Fremont	14.7%
Hot Springs	14.4%
Park	14.4%
Goshen	13.9%
Washakie	13.1%
Platte	12.9%
Weston	12.9%
Sheridan	12.8%
Lincoln	12.6%
Uinta	12.4%

Table 30. Percentage of Adults (18 Years and Older) Who Report Heavy Drinking, 60 Drinks in the past 30 Days for Men and 30 Drinks in the past 30 Days for Women (2001-2005 BRFSS)

County	Percentage
Teton	9.1%
Albany	8.7%
Sublette	7.7%
Converse	6.0%
Campbell	5.7%
Crook	5.7%
Johnson	5.5%
Natrona	5.5%
Sweetwater	5.4%
Carbon	5.3%
Fremont	5.2%
Niobrara	**5.2%**
Wyoming	5.2%
Park	4.9%
Laramie	4.5%
Platte	4.3%
Big Horn	4.1%
Lincoln	3.9%
Washakie	3.9%
Weston	3.7%
Goshen	3.3%
Sheridan	3.2%
Uinta	3.2%
Hot Springs	3.0%

Other Local Data

Feel free to consider and analyze other local data that will help identify and detail problems around adult drinking. For example, your community may have its own specific alcohol survey, or your community may want to consider college surveys like the National College Health Assessment (NCHA) data if there is a community college or university in your community. If you have other local data describe the results here.

SFL conducted a county wide survey of residents in Niobrara County. This was a random mail survey with recipients chosen from the post office mail boxes in Lusk. A box number was chosen and then every tenth box was listed to receive a survey. In Niobrara County 120 surveys were delivered and 16 were returned giving a return rate of 13.33%. Briefly results were:

81.25% thought is wrong for youth to consume any alcohol before the age of 21.

43.75% thought the community supported law enforcement in substance abuse related issues.

62.5% expressed individual support for law enforcement in those issues.

87.5% thought the community could do more to support law enforcement with such issues.

81.25% understood and supported the social hosting statute in Wyoming.

81.25% supported courts imposing more significant sanctions on youth guilty of use, possession of or attempting to obtain alcohol.

81.25% thought alcohol is the primary substance of abuse and the primary source of problems in the community.

50% agreed with WY raising the excise sales tax on alcohol products and earmarking those funds for treatment and prevention services.

Question 8.

Based on Tables 29 and 30, along with your community's other local data, how does adult binge drinking, and adult heavy drinking in your community compare to adult binge drinking, and adult heavy drinking across the state? Is your problem bigger, smaller, or about the same? Discuss the differences.

The county's rates are slightly higher than statewide relative to binge drinking, although not to a significant degree. Heavy drinking is comparable to the state's rate.

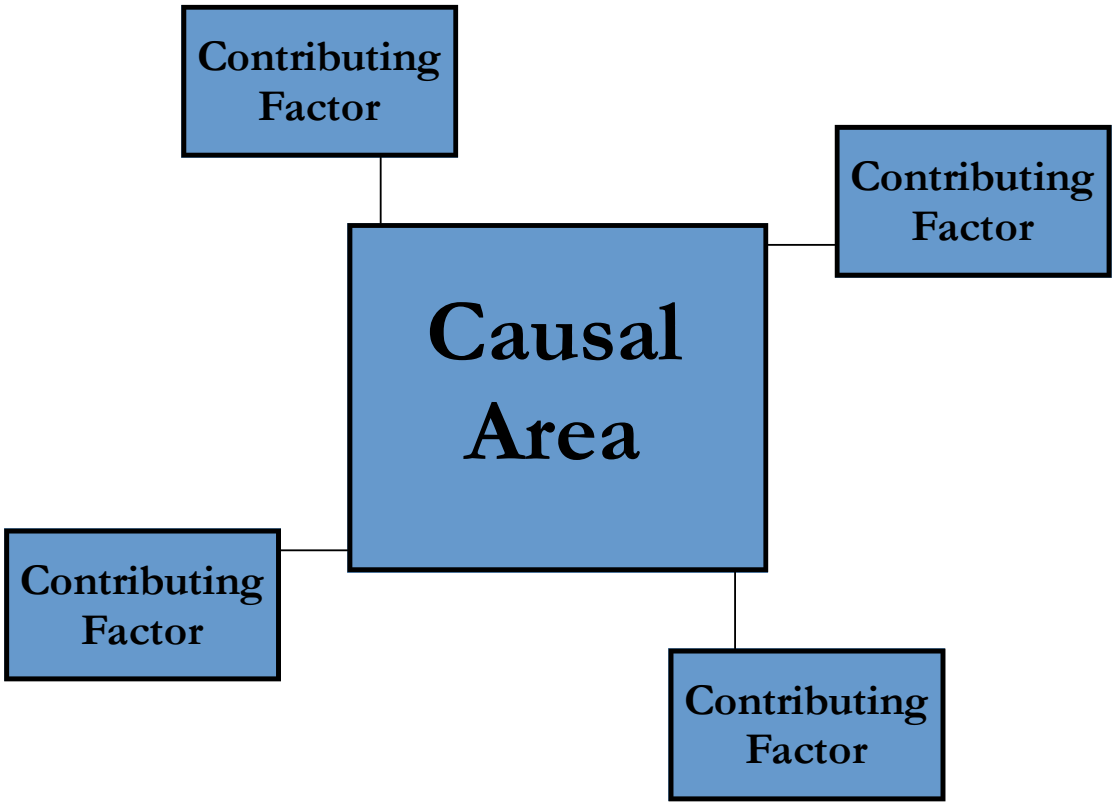
By this data, there would not appear to be a significant concern that this county's behaviors are out of line to state percentages.

Relative to this are community perceptions that indicate support (readiness) for changing how this county does business. The community indicated support for enhanced/increased enforcement of alcohol related laws. This would provide LEA and the courts a window of opportunity and justification to become more "aggressive" with enforcement and change individual and community behaviors and attitudes towards alcohol.

Final Consumption Question

Question 9.
Based on the consumption data analyzed here and on your answers to Questions 6 through 8, what are your community's major concerns surrounding the problem of underage drinking, adult binge drinking, and adult heavy drinking? Justify your decision.
Underage drinking behaviors are of high concern. This population is at greater risk for short and long term consequences to use than the adult population. This concern is especially with the MS students. The reported high school behaviors are not excessively out of line with their state age peers. And the adult behaviors are not that much greater than statewide.
Paramount concern lies with the MS youth. It will be interesting to track in subsequent surveys that group's responses and reporting relative to other community data.
As noted, SFL conducted a community survey which found citizen support for law enforcement and the courts, indicated support for the laws and an attitude that underage drinking was wrong. This shows a degree of readiness on the part of the community to implement changes to how enforcement is done, and what types of sanctions that would be supported within the courts.

Causal Areas



Task Two:
Gather Data on Six Causal Areas

Retail Availability

Liquor Licenses Per Capita

The most fundamental way to understand retail availability is the number of opportunities people have to buy alcohol. Consider the following table which lists the number of liquor licenses issued in each county. Counties are ordered based on their rates of liquor licenses per 100,000 population over the age of 14. The population of those 14 years and older is used to be consistent with research done by the National Institute on Alcohol Abuse and Alcoholism regarding sales per gallon of ethanol. To compare individual counties to Wyoming as a whole, Wyoming has been included in the table and is shaded. Anything above this shaded line has rates that are higher than the state average and anything below this shaded line have rates that are lower than the state average. This table includes all liquor license types except special event and malt beverage licenses. The included license types are:

- Retail liquor licenses
- Restaurant liquor licenses
- Limited liquor licenses
- Resort licenses
- Microbrewery permits
- Winery permits

Table 31. Liquor Licenses per 100,000 Population over 14 Years Old (2005 Department of Revenue and US Census Bureau)

County	Liquor Licenses	Population	Rate per 100,000 Population
Teton	102	16396	622.10
Niobrara	**11**	**1991**	**552.49**
Sublette	32	5851	546.92
Crook	28	5268	531.51
Carbon	61	13006	469.01
Hot Springs	18	3987	451.47
Johnson	27	6644	406.38
Platte	29	7352	394.45
Weston	22	5771	381.22
Big Horn	33	9339	353.36
Lincoln	46	13113	350.80
Park	79	22887	345.17
Washakie	23	6700	343.28
Fremont	96	30015	319.84
Converse	34	10674	318.53
Goshen	32	10366	308.70
Sheridan	69	23250	296.77
Uinta	45	15809	284.65
Wyoming	1185	423760	279.64
Sweetwater	82	30887	265.48
Albany	67	26843	249.60
Natrona	108	57611	187.46
Campbell	49	30244	162.02
Laramie	90	69756	129.02

According to comments from the County Commissioners, there are two liquor licenses within the county that have not been issued during the past 5 years.
Some community members indicated belief that availability has contributed to the misuse of alcohol and the various problems experienced according to data collected in 12/05. However in this current process other causal factors have been identified.

Question 10.
Based on Table 31, how does the number of liquor licenses per person in your community compare to the number of liquor licenses per person across the state? Is your rate bigger, smaller, or about the same? Discuss the differences.
This piece of information was rather surprising. For a county with the least population in the least populated state in the nation, our county has the second greatest number of liquor licenses per 100,000 in population. This county is second only to Teton County. In fact, this county has twice the density of licenses than statewide. How this county maintains that number should be looked at, given the distribution is based on population and past population numbers.
This effort is not against business by any means, but this does indicate there is ample opportunity for access to and availability of alcohol in Niobrara County.

Compliance Check Failure Rate

The selling of alcohol to minors can contribute to the misuse of alcohol in your community. One measure of this is the failure of compliance checks by retail outlets. Consider the following table that has been ordered based on compliance check failure rate. Wyoming's rate has been included in Table 32 and is shaded as a point of comparison. Anything above this shaded line is higher than the state average and anything below this shaded line is lower than the state average.

Table 32. Percentage of Liquor License Holders That Failed a Compliance Check (Wyoming Association of Sheriffs and Chiefs of Police, 2006)

County	Number visited	Percentage
Carbon	16	37.50%
Hot Springs	16	37.50%
Platte	9	33.33%
Uinta	71	26.76%
Albany	65	26.15%
Goshen	38	23.68%
Teton	85	23.53%
Fremont	67	22.39%
Laramie	174	21.84%
Sweetwater	51	21.57%
Wyoming	1073	20.41%
Campbell	83	18.07%
Natrona	186	17.74%
Lincoln	69	14.49%
Converse	30	13.33%
Park	104	12.50%
Big Horn	9	0%
Crook	Did not conduct checks in 2006	
Johnson	Did not conduct checks in 2006	
Niobrara	**Did not conduct checks in 2006**	
Sheridan	Did not conduct checks in 2006	
Sublette	Did not conduct checks in 2006	
Washakie	Did not conduct checks in 2006	
Weston	Did not conduct checks in 2006	

Question 11.
Based on Table 32, how does your community's alcohol compliance failure rate compare to the alcohol compliance failure rate across the state? Is your rate bigger, smaller, or about the same? Discuss the differences.
No compliance checks have been conducted in the County in recent years. However, both the Lusk Police Department and the Niobrara County Sheriff Office in the past year have been attempting to implement such a check. SFL SA Prevention Coordinator has been working with primarily the LPD to get this effort implemented. All information packets have been distributed to the area outlets. In a recent conversation with the sheriff, his office is planning on taking the lead in this effort and is attempting to locate resources for this activity. SFL will partner with and support this campaign by helping to arrange requested resources. In conversations with LEA personnel, a check had been arranged for the weekend of May 12th, due to circumstances, that compliance check was not conducted.

Percentage of Drive-up Liquor Windows

The percentage of drive-up liquor windows in your community can contribute to alcohol-related concerns because drive-up liquor windows make alcohol more easily obtainable and may encourage drinking and driving. This section will help you determine both the number of establishments with drive-up liquor windows and also what percentage of the liquor license holders in your community have them. The first step is to list all the liquor licenses by name in your community. A list of the liquor license holders can be obtained from the City Clerk's Office for establishments within municipalities and from the County Clerk's Office for establishments in unincorporated county areas. Compile these lists in Table 33 of this workbook, by recording the name of the establishment in the first column. Next, find out how many of these establishments have drive-up liquor windows and in the column headed drive-up liquor window write yes if there is a drive-up liquor window and no if there is not. You may already know if an establishment has a drive-up liquor window or not, in which case simply record a yes or a no immediately. Those establishments which are not known may require a visit or a phone call to determine whether or not they have a drive-up liquor window. Based on this research, calculate the percentage of establishments in your community that have a drive-up liquor window. This data must be collected and submitted to Dr. Rodney Wambeam at WYSAC (rodney@uwyo.edu) no later than April 30, 2007. Data for all 24 grantee communities will be compiled and returned to each grantee no later than May 15, 2007 in order for you to compare your results to the rest of the state.

Table 33. Drive-up Liquor Windows and Liquor Licenses in your Community

Establishment	Drive-up liquor window
The Liquor Store (Lusk)	Yes
The Silver Dollar (Lusk)	Yes
Three Sisters (Manville)	Yes
The Pub (Lusk)	No
Elks Club (Lusk)	No
Lusk Country Club (Lusk)	No
El Jarro Restaurant (Lusk)	Beer license only
Pizza Shop (Lusk)	Beer license only
Lance Creek Store (Lance Creek)	No

Community drive-up liquor window percentage =___33%_____

State drive-up liquor window percentage = ___23.2%_____

Question 12.
Based on Table 33, how does your community's drive-up liquor windows percentage compare to the drive-up liquor windows percentage across the state? Is your percentage bigger, smaller, or about the same? Discuss the differences.
There is a greater percentage of drive up liquor windows compared to state percentages. Access to point of sales is greater and as noted in Table 32, there is a greater number of licenses available in this county compared to state, having twice the density than statewide. It would appear that for the size of this county, availability is greater.

Other Local Data

Feel free to consider and analyze other local data that will help you better understand how, and to what extent retail availability may influence alcohol-related problems in your community. For example, you may have data on the density of retail outlets, or anecdotal data on specific outlets that are known for selling to minors, or intoxicated persons. You may also want to consider local laws surrounding retail availability. If you have other local data describe the results here.
Concerning availability, the Town of Lusk ordinances allow beverage serving from the hours of 6am until 2am. The density of alcohol outlets has four businesses in a two block area in the immediate down town area. Fresh Start, a local convenience store, was seeking to obtain an available liquor license and if awarded, plans on opening a full retail operation adjacent to the convenience store. Area law enforcement are against this effort, indicating there are enough retail businesses providing access to alcohol products. The Town Council denied that application in May.

Retail Availability Questions

Question 13.
Based on information gathered about liquor licenses per 100,000 population 14 years and older, alcohol compliance check failure rates, drive-up liquor window percentage, and other local data, what are the concerns around retail availability that might contribute to the misuse of alcohol and its consequences in your community? Justify your decision.
The opportunities to obtain alcohol through legal means is certainly great. One doesn't have to go far or even get out of one's vehicle to purchase alcohol in this county. Access to points of sale are greater than statewide. And the fact that these retailers are not being checked via compliance checks is a concern. This points to a need for law enforcement to conduct activities that monitor and ensure retailers comply with state statutes and reduce the potential for underage access to alcohol via retail businesses.

Question 14.
Based on the above considerations, to what degree does your CAC believe retail availability is impacting the misuse of alcohol and its consequences in your community? Justify your decision. (place an "x" next to a number from 0 to 10) Although access to alcohol has an impact, in considering the other causal factors, this one rates in the middle of the pack.

No impact										Major impact
0	1	2	3	4	5X	6	7	8	9	10

Criminal Justice

The next causal area researched in this needs assessment has to do with the criminal justice system. Again, this will mean some original research and the submission of data to WYSAC for state level analysis.

Conviction Rates

To understand how the criminal justice system in your community addresses the misuse of alcohol in your community, you will need to visit the clerk of court for all circuit courts in your community. Each clerk should be able to provide you a listing of the 2006 convictions for the alcohol-related crimes listed below. You will need to fill in Table 34 and return to WYSAC a copy of the list provided by the clerk of circuit court. WYSAC will in turn use that information to provide you with the conviction rates across Wyoming for each of the different types of crimes.

Table 34. Percentage of Convictions for Alcohol-Related Crime within the Circuit Court

Alcohol-related Crime	# of Filings	# Found Guilty	Dismissed by Prosecution	Dismissed	Deferred	Not Guilty	Pending
Minor in Possession	2 (Lusk Muni crt)	2	0	0	0	0	0
Adult DUI (BAC>0.08)	1	0	0	0	1	0	0
Juvenile DUI (BAC > 0.02)	2	2	0	0	0	0	0
DUI to a degree	11	6	1	0	1	0	0
DWUI 2nd	0						
Open Container	4	2	1	0	0	0	1
Other	2	2	0	0	0	0	0
Total	22	14	2	0	2	0	1

For the offense of "DUI to a degree", 3 filings had no disposition listed
The "Other" is the offense of Pedestrian under the influence.

- To obtain the percentage you will need to sum the number of filings, and also sum the number of guilty convictions. To obtain the percentage, simply divide the total number of guilty convictions in your county by the total number of filings, and then multiply by 100.

Community conviction percentage =__63.6%_____

State conviction percentage = ____74.5%_____

After gathering data from each clerk of court submit a copy of the list and your completed Table 34 to Dr. Rodney Wambeam at WYSAC (rodney@uwyo.edu) no later than April 30, 2007. WYSAC researchers will calculate the conviction percentage statewide for comparison to your own conviction percentage. Data for all 24 grantee communities will be returned to each grantee no later than May 15, 2007 in order for you to compare your results to the rest of the state.

Question 15.
Based on the data in Table 34, how does your community's conviction rate for alcohol-related crimes compare to the alcohol-related conviction rate across the state? Is your rate bigger, smaller, or about the same? Discuss the differences.
Also please see page 14 Other local data.
The record shows there had been few citations written for alcohol offenses compared to the reported rates of use for both the youth and adult population. Anecdotally it is reported the population consumes it's share of alcohol and one would reasonably project more offenses being caught by area law enforcement. Example, in 2005 there were 13 youth appearing in Circuit Court for MIP, whereas, only one youth appeared in Circuit Court in 2006 for that offense. In 2005 4 adults appeared in Circuit Court for DUI, and in 2006 only one was seen. Statutorily there is a difference between DUI 31-5-233bi and Driver in control of vehicle to degree 31-5-233biiA. In Municipal Court in 2005 no youth were seen for MIP and in 2006 two were before that court.

Wyoming Alcohol Use Issues Survey 2006

In 2006, the Wyoming Department of Health Substance Abuse Division, the Wyoming Association of Sheriffs and Chiefs of Police, and the Wyoming Department of Transportation funded an alcohol opinion survey. Within that survey, participants were asked about how strongly they felt underage drinking laws should be enforced, and whether adults who provide alcohol to minors should be prosecuted. The results for each county are reproduced in Tables 35 and 36. Counties have been ranked according to how strongly they disagree or somewhat disagree with the enforcement of the laws

Table 35. Percentage of Survey Participants Who Agreed or Disagreed with the Statement: “Local Law Enforcement Should Strongly Enforce Laws Regulating Alcohol Use by Youth under Age 21” (Wyoming Alcohol Use Issues Survey 2006)

County	Somewhat or strongly agree	Neither agree nor disagree	Somewhat or strongly disagree
Hot Springs	93.2%	1.0%	5.9%
Converse	93.9%	0.5%	5.7%
Platte	92.5%	1.9%	5.7%
Niobrara	**92.4%**	**1.9%**	**5.7%**
Albany	92.2%	2.5%	5.4%
Teton	93.3%	1.3%	5.3%
Sublette	93.9%	1.0%	5.1%
Fremont	92.7%	2.3%	5.0%
Campbell	93.7%	1.5%	4.9%
Sheridan	93.8%	1.4%	4.7%
Natrona	92.9%	2.5%	4.5%
Uinta	94.3%	1.4%	4.2%
Crook	93.4%	2.5%	4.1%
Wyoming	94.6%	1.4%	4.0%
Carbon	93.0%	3.0%	4.0%
Weston	96.2%	0.5%	3.4%
Sweetwater	95.8%	1.0%	3.1%
Johnson	96.5%	0.5%	3.0%
Goshen	96.0%	1.0%	3.0%
Lincoln	95.9%	1.0%	3.0%
Washakie	96.0%	1.5%	2.5%
Laramie	97.5%	0.0%	2.4%
Park	97.0%	1.0%	2.0%
Big Horn	97.0%	1.5%	1.5%

Table 36. Percentage of Survey Participants Who Agreed or Disagreed with the Statement: "Adults Who Supply Alcohol to Youth under Age 21 in Violation of Wyoming Law Should Be Prosecuted" (Wyoming Alcohol Use Issues Survey 2006)

County	Somewhat or strongly agree	Neither agree nor disagree	Somewhat or strongly disagree
Albany	89.7%	3.4%	6.9%
Sweetwater	91.5%	2.6%	5.8%
Johnson	91.2%	3.1%	5.6%
Niobrara	**94.2%**	**0.5%**	**5.3%**
Platte	93.9%	0.9%	5.2%
Sublette	93.8%	1.0%	5.2%
Uinta	94.0%	0.9%	5.1%
Weston	92.4%	2.8%	4.8%
Carbon	94.0%	1.5%	4.5%
Natrona	92.3%	3.0%	4.5%
Wyoming	93.9%	2.0%	4.2%
Crook	95.4%	0.5%	4.1%
Teton	93.9%	2.0%	4.1%
Park	93.8%	2.0%	4.1%
Washakie	95.0%	1.0%	4.0%
Laramie	95.5%	0.8%	3.7%
Lincoln	95.9%	0.5%	3.5%
Campbell	94.0%	2.5%	3.5%
Fremont	94.9%	1.8%	3.2%
Hot Springs	96.6%	0.5%	3.0%
Goshen	95.5%	1.5%	3.0%
Sheridan	95.3%	2.4%	2.4%
Converse	94.7%	2.9%	2.4%
Big Horn	98.0%	0.5%	1.5%

Question 16.
Based on Tables 35 and 36, are there any concerns in your community regarding the use of alcohol by minors, or the supplying of alcohol to minors? Are your concerns bigger, smaller, or about the same? Discuss the differences.
Residents who responded to the state survey overwhelmingly agree to enforcement of existing statutes pertaining to underage alcohol usage.
These results are consistent with a survey conducted by this agency, SFL, in December of 2006. These results indicate a degree of readiness on the part of the community to support environmental changes and how the community currently addresses such issues. A majority of respondents indicated that alcohol was the primary source of problems in the community. A majority of respondents indicated agreement with law enforcement and courts taking a more significant stance concerning alcohol statutes.

Out of Home Placements

Consider Table 37 that has been ordered based on the average rate per 100,000 population for the number of children in 2005 that were in out of home placements. Wyoming's rate has been included in Table 37 and is shaded as a point of comparison. Anything above this shaded line is higher than the state average and anything below this shaded line is lower than the state average.

Table 37. Average Rate of out of Home Placements during 2005 (WYCAPS, 2005)

	Average Number	Population under 18	Rate per 100,000 population
Fremont	220.0	8,636	2547.476
Hot Springs	17.5	784	2232.143
Platte	33.5	1,766	1896.942
Carbon	53.75	3,083	1743.432
Goshen	42.5	2,561	1659.508
Converse	44.0	2,858	1539.538
Sweetwater	139.50	9,344	1492.937
Laramie	244.75	20,085	1218.571
Wyoming	1343.50	114,321	1175.2
Natrona	186.0	16,126	1153.417
Campbell	99.0	9,549	1036.758
Sheridan	54.25	5,686	954.0978
Washakie	16.50	1,808	912.6106
Park	45.0	5,264	854.8632
Niobrara	**3.5**	**418**	**837.3206**
Weston	9.75	1,249	780.6245
Albany	36.75	5,114	718.6156
Uinta	36.50	5,553	657.3024
Sublette	7.75	1,484	522.2372
Crook	6.25	1,277	489.4283
Johnson	7.25	1,506	481.4077
Lincoln	16.0	3,969	403.1242
Teton	13.75	3,464	396.94
Big Horn	9.75	2,737	356.2294

Average Juvenile Probation Cases

Consider Table 38 that has been ordered based on the average number of juvenile probation cases (rate per 100,000 people) for 2005. Wyoming's rate has been included in Table 38 and is shaded as a point of comparison. Anything above this shaded line is higher than the state average and anything below this shaded line is lower than the state average.

Table 38. Average Rate of Juvenile Probation Cases during 2005 (WYCAPS, 2005)

	Average Number	Population under 18	Rate per 100,000 population
Hot Springs	13.67	784	1743.197
Platte	29.58	1,766	1675.16
Laramie	280.40	20,085	1396.046
Goshen	34.67	2,561	1353.638
Fremont	97.75	8,636	1131.89
Sheridan	64.25	5,686	1129.968
Teton	38.83	3,464	1121.055
Sweetwater	97.83	9,344	1047.018
Washakie	18.58	1,808	1027.839
Converse	28.83	2,858	1008.864
Crook	12.75	1,277	998.4338
Park	52.25	5,264	992.5912
Wyoming	1096.06	114,321	958.7587
Albany	43.75	5,114	855.4947
Carbon	23.33	3,083	756.8386
Natrona	113.92	16,126	706.4161
Lincoln	28.0	3,969	705.4674
Big Horn	16.92	2,737	618.0733
Campbell	57.33	9,549	600.4119
Uinta	30.75	5,553	553.7547
Weston	5.25	1,249	420.3363
Johnson	4.92	1,506	326.4719
Niobrara	**1.00**	**418**	**239.2344**
Sublette	1.50	1,484	101.0782

Question 17.
Based on Tables 37 and 38, are there any concerns in your community regarding out of home placements and juvenile probation cases? Are your concerns bigger, smaller, or about the same? Discuss the differences.
This data is somewhat vague. First the numbers in this county are so slight it does not provide any significant input to the issue of misuse of alcohol. Second, the out of home placements and probation cases are not specified as to be resultant to any type (if any) substance use/abuse.

Key Law Enforcement Interviews

As part of this needs assessment you will need to conduct interviews of key law enforcement officers. You are encouraged to do at least one interview with the Chief of Police and one with the County Sheriff, but consider what interviews would be the most appropriate and informative for your community. You may also want to consider interviews with emergency room staff, school officials, or treatment facility administrators about their interactions with the justice system. A sample protocol for the law enforcement interviews and ideas on how to gather and analyze qualitative data from these interviews can be found in Appendix B.

Officers Assigned to Alcohol-Related Issues

During the interviews with key law enforcement personnel you need to find out how many officers are assigned directly to alcohol-related issues and crimes. Questions about this appear on the interview protocol in Appendix B. Submit the data to Dr. Rodney Wambeam at WYSAC (rodney@uwyo.edu) no later than April 30, 2007. Once again, the data will be used to create state averages for comparison. Data for all 24 grantee communities will be returned to each grantee no later than May 15, 2007 in order for you to compare your results to the rest of the state. Use these numbers to answer the next question.

Law Enforcement Officers Assigned to Alcohol-Related Issues and Crime (County) = ___0____

Law Enforcement Officers Assigned to Alcohol-Related Issues and Crime (State) = ___0____

Concerning manpower and personnel issues the Lusk Police Department currently has three officers in the department, with the Town of Lusk seeking a Chief. That position probably will not be filled until late spring or early summer. There is limited coverage in the Town itself and typically there is no patrol during the late night and early morning hours.

The Niobrara County Sheriff Office has a total of 17 personnel. The distribution is as follows:

- 5 Dispatch
- 5 Detention
- 3 Patrol deputies
- 1 Sheriff
- 1 Office administrative assistant

The Lusk Police Department currently has three officers and are in the process of hiring a chief.

Coverage within the Town of Lusk and in the county is limited.

Question 18.
Based on your interviews with law enforcement officers and the number of officers in your community assigned specifically to alcohol-related issues, what efforts are your law enforcement agencies pursuing or not pursuing when it comes to the misuse of alcohol?
Comments from both the Lusk Police Department and Niobrara County Sheriff Office express some degree of frustration with the behaviors within the community. There is concern expressed about the level of enforcement within the community by their respective agencies. But that is qualified with equal concerns about the judicial sanctions that are available to the area court system. Manpower and fiscal issues are given as reasons there is not the degree of enforcement that would be optimal. Limited opportunities for updated and current training is another. And community attitudes are also brought up as an impediment to enforcement.
LEA personnel indicated a desire to be more active and expand activities. They recognize their efforts are short of what they would desire. Some discussion was held in those meetings concerning roadside sobriety checks. Both the SO and PD expressed support for that activity.

Other Local Data

Feel free to consider and analyze other local data that will help you better understand how, and to what extent criminal justice issues in your community may contribute to the misuse of alcohol and its consequences in your community. For example, you may have information on unique policies or strong enforcement of underage drinking laws in your community, or specific laws relating to your community. You may be able to assess information from your local drug courts, if you have one. If you have other local data describe the results here.

Comments from law enforcement personnel, the County Attorney and Circuit Court judge, indicate this community has few resources or options at their disposal, particularly when it comes to adjudicating underage offenders. There is a juvenile diversion program administered by the Sheriff Office, but resources (funding) is limited, options for community service are limited or non-existent, and should revocation be recommended, enhanced consequences are as just as scarce. In fact that juvenile diversion program has recently been defunded and is currently non existent. Consensus is there needs to be detention availability. However this is predicated in the funding mechanism to pay for this option for the courts, for which there are no resources dedicated for this.
A year ago, this agency contacted various community stakeholders to complete the FACE "Community Alcohol Personality Survey". Six respondents answered and returned that tool. Briefly the community identified underage drinking, drinking and driving and property damage/vandalism as the top three problems related to alcohol use. The contributing factors identified were; social acceptance/norms, law enforcement and judicial issues, parental role modeling and condoning misuse of alcohol, availability of alcohol, and lack of alternatives to drinking.

Criminal Justice Questions

Question 19.
Based on information gathered from alcohol conviction rates, alcohol use issues survey, out of home placements, juvenile probation cases, key law enforcement interviews, officers assigned to alcohol-related issues, and other local data, what are the concerns around criminal justice that might contribute to the misuse of alcohol and its consequences in your community? Justify your decision.
There is significant concern that without an active enforcement and subsequent judicial sanctions that are meaningful and appropriate, efforts at changing the culture, attitudes and behaviors associated with alcohol use and misuse are not going to result in desired change. Discussion and comments indicate the community and particularly the youth, do not perceive any deterrence to alcohol use or misuse due to the apparent lack of enforcement or judicial outcomes. This perception renders any effort by any sector of the community, whether it be enforcement, the courts, the schools or any prevention effort somewhat moot.
The school district had convened a meeting earlier in the year to specifically discuss the perceptions held by youth concerning the lack of deterrence within the community and their attitude that an alcohol related offense and conviction was seen as some type of prestige. That dialogue continues and this PF process can and will enhance that problem solving.

Question 20.
Based on the considerations in Question 19, to what degree does your CAC believe the concerns around criminal justice are contributing to the misuse of alcohol and its consequences in your community? Justify your decision.
(place an "x" next to a number from 0 to 10) The consensus of the community is that issues around criminal justice are the primary contributor to the misuse of alcohol. Without enforcement and subsequent meaningful sanctions, the system does not work. It is felt if efforts are focused on this factor, more impact and change will happen within this community. Related to this is the concurrent effects of social norms. But with more effective enforcement and court outcomes, social norms will change.

No impact										Major impact
0	1	2	3	4	5	6	7	8	9X	10

Social Availability

Social availability includes the obtaining of alcohol from friends, associates, and family members, but it also refers to the availability of alcohol gatherings such as parties and other social events where the alcohol is provided as part of the event.

Prevention Needs Assessment

The 2006 Prevention Needs Assessment (PNA) asked youth where they obtained and consumed their alcohol in some very specific questions. This data provides a starting point for understanding the social availability of alcohol for youth.

Complete Tables 39 and 40 below using the data from the 2006 PNA, available in Appendix D of this workbook. For smaller counties it may be appropriate to only consider 6th through 12th grades combined because those estimates tend to be more stable.

Table 39. Percentage of Students Obtaining Their Last Drink of Alcohol from Six Different Sources (2006 PNA)

Grade	Parent(s)	Parent of a Friend	Adult 21 or over	Someone under 21	Took It	Licensed Retailer
County 6th Grade	**50%**	**0**	**50%**	**0**	**0**	**0**
Wyoming 6th Grade	54.4%	7.2%	13.9%	11.0%	12.3%	1.2%
County 8th Grade	**47.1%**	**17.6%**	**5.9%**	**23.5%**	**5.9%**	**0**
Wyoming 8th Grade	33.7%	9.7%	20.6%	20.0%	14.5%	1.5%
County 10th Grade	**16.7%**	**5.6%**	**33.3%**	**33.3%**	**11.1%**	**0**
Wyoming 10th Grade	18.7%	8.2%	36.8%	26.9%	7.2%	2.2%
County 12th Grade	**4.0%**	**0**	**76.0%**	**20.0%**	**0**	**0**
Wyoming 12th Grade	12.0%	4.5%	52.0%	22.6%	3.1%	5.9%
County 6th - 12th Grade	**21.4%**	**6.2%**	**43.9%**	**23.7%**	**4.8%**	**0**
Wyoming 6th - 12th Grade	26.6%	7.6%	32.8%	21.3%	8.9%	2.8%

Table 40. Percentage of Students Who Attended a Gathering with Large Amounts of Available Alcohol (2006 PNA)

Grade	County	Wyoming
6th Grade	36.8%	19.5%
8th Grade	66.7%	32.3%
10th Grade	45.8%	48.5%
12th Grade	89.3%	62.2%
6th – 12th Grade	62.4%	37.3%

Question 21.
Based on Tables 39 and 40, where are youth in your community getting their alcohol, and are they attending gatherings with large amounts of alcohol available? How do these rates compare to the rates across the state? Is your community higher, lower, or about the same? Discuss the differences. 8th and 6th graders report the most frequent supplier are parents. As youth age, a good percentage obtain from another adult. Concerning youth attending some event with alcohol available, Niobrara reports a significantly greater percentage of youth attending such an environment. This county's youth are being exposed to alcohol and its usage more so than statewide peers. With all the exposure and the pervasive culture, some basic actions have to be implemented to begin changing the acceptance level of alcohol.

Wyoming Alcohol Use Issues Survey 2006

In 2006, the Wyoming Department of Health Substance Abuse Division, the Wyoming Association of Sheriffs and Chiefs of Police, and the Wyoming Department of Transportation funded an alcohol opinion survey. Within that survey, the question that was specific to social availability is, "Whether or not you are a parent, at what age would you allow your child to first drink alcohol other than a few sips?" The results for each county are reproduced in Table 41.

Table 41. Percentage of Adult Respondents Who Would Allow Their Child to First Drink Alcohol by Age Category (2006 Alcohol Use Issues Survey)

County	15 or younger	16 to 17	18 to 20	21 and over	Never	Total for under 21
Teton	2.9%	9.3%	38.6%	46.4%	2.9%	50.8%
Carbon	3.1%	9.8%	32.6%	51.8%	2.6%	45.5%
Johnson	2.1%	7.9%	35.1%	53.4%	1.6%	45.1%
Sublette	0.0%	6.4%	36.2%	54.8%	2.7%	42.6%
Weston	2.5%	6.4%	28.1%	61.1%	2.0%	37.0%
Sweetwater	2.7%	6.0%	27.3%	60.1%	3.8%	36.0%
Sheridan	1.5%	8.0%	26.4%	60.2%	4.0%	35.9%
Platte	2.4%	4.8%	28.4%	61.5%	2.9%	35.6%
Albany	2.5%	4.5%	27.7%	61.4%	4.0%	34.7%
Natrona	0.5%	7.3%	26.7%	63.9%	1.6%	34.5%
Wyoming	2.2%	5.6%	26.7%	62.2%	3.3%	34.5%
Laramie	3.4%	2.5%	28.3%	64.6%	1.3%	34.2%
Converse	1.5%	6.5%	25.4%	61.7%	5.0%	33.4%
Campbell	4.0%	5.4%	23.3%	64.4%	3.0%	32.7%
Goshen	1.6%	8.8%	21.2%	64.8%	3.6%	31.6%
Hot Springs	4.5%	5.0%	22.1%	65.3%	3.0%	31.6%
Park	2.1%	5.7%	22.9%	66.7%	2.6%	30.7%
Uinta	3.3%	2.8%	24.2%	58.3%	11.4%	30.3%
Crook	1.6%	5.3%	23.3%	65.1%	4.8%	30.2%
Fremont	0.5%	5.3%	23.9%	67.5%	2.9%	29.7%
Lincoln	1.0%	4.2%	23.4%	61.5%	9.9%	28.6%
Niobrara	**3.4%**	**3.4%**	**21.8%**	**65.0%**	**6.3%**	**28.6%**
Washakie	1.0%	5.2%	20.8%	65.6%	7.3%	27.0%
Big Horn	3.5%	3.5%	19.7%	68.7%	4.5%	26.7%

Counties in Table 32 are ranked based on the total percentage of adults who would allow a child under 21 to first drink alcohol.

Question 22.
Based on Table 41, how do adult attitudes toward allowing minors to drink alcohol compare to the rest of the state? Is your community higher, lower, or about the same? Discuss the differences.
Only 28.6% of respondents indicated they would allow youth to drink before the age of 21. Given some of the prevalence data concerning youth reporting of consumption, one would think this information is inaccurate. If this information is taken at value, Niobrara ranked as one of the more pro-law counties and would not allow children under the age of 21 years old to drink alcohol.

Town Hall Meeting

As part of the town meeting that you will hold for this needs assessment you will be discussing the social availability of alcohol in your community. In particular you will be discussing how youth and adults in Wyoming obtain and consume alcohol. You will also be discussing to what degree the community members feel that social availability contributes to the misuse of alcohol in your community. A sample protocol for the town hall meeting and ideas on how to gather and analyze qualitative data from this meeting can be found in Appendix C.
The town meeting was held on May 22nd. Attending was a small group, but that group included the Mayor of the town, the Circuit judge, a county commissioner, the public health nurse, an educator, a treatment provider. Introductions were made and purpose of the meeting reinforced, as well as the SPF process. Major issues brought forth concerned the degree of law enforcement in the area and the sanctioning options available to the courts. Probation has not been effective and the juvenile diversion program has not been an effective sentencing tool. The juvenile diversion program has lost funding and the locales cannot make up that loss. Effectively it is no longer operating.
All agreed that law enforcement and the courts share responsibility for the community. But by the same token, the community has to support LEA and court efforts/actions and not just pay lip service to being pro LEA and pro courts.
Parents and adults do not appear to functionally support local ordinances and statutes pertaining to underage drinking; ie social hosting and underage consumption proscriptions, although by surveys they indicate agreement or support. Status offenses were clarified for the group; being offenses that if a person were of age would that offense be illegal, ie MIP.
Focus evolved to law enforcement efforts and activities. Discussion pertained to deterrence and what effort would have the most impact on our community. The group agreed that LEA have to be more aggressive in enforcing the laws, to execute their duty. And the courts have to have effective and appropriate measures to impose. The group thought it possible to contemplate development of a juvenile diversion program. Comments were made concerning the development and justification for this program. It was reported that Niobrara is one a few counties in the state in compliance with federal mandates involving juvenile sentencing. The group discussed if the priorities involve crime related issues as a consequence, underage drinking as the consumption issue and the cause is community norms and criminal justice, then one strategy may be to revamp the juvenile diversion program.

Other Local Data

Feel free to consider and analyze other local data that will help you better understand how and to what extent social availability may influence alcohol-related problems in your community. For example, you may have data from your college campus or local police department on parties where alcohol is freely available. If you have other local data describe the results here.

Other comments from various community members during this assessment process brought up availability and the perception of parents hosting parties for youth and the topic of "brandings" at which alcohol is available to youth. Although this is not data per se, these comments further reinforce the perception concerning the culture and acceptance issues that promulgate the behaviors of youth.

Also the FACE community survey indicated a perception in 12/05 that availability was a contributor to underage drinking. Also stakeholders also indicated that adults who provide alcohol to youth as well as poor role modeling were contributors. One comment was "kids will be kids" which reinforces the social availability and attitudes on the part of adults which implicitly condones underage use of alcohol. That survey also found that nearly all respondents felt there was a greater acceptance of alcohol use than other drug use, again supporting the social availability. A pervasive comment concerning this belief is "I know that Johnnie is using alcohol, thank god he is not using drugs."

Social Availability Questions

Question 23.

Based on information gathered from the PNA, and the 2006 Alcohol Use Issues Survey, your town hall meeting, and other local data, what are the concerns around social availability that might contribute to the misuse of alcohol and its consequences in your community? Justify your decision.

Acceptance of drinking, availability of alcohol, access to and apathy on the part of adults towards underage drinking. Youth report being able to obtain alcohol through multiple sources. A majority of adults do not condone underage drinking but as commented earlier, actual behaviors seem discrepant with that reporting. Further the youth report to a greater percentage having attended events where "large amounts" of alcohol were available. It will be addressed in the next section, regarding events, the one traditional and long running event is the Legend of the Rawhide. That event always has alcohol served. That is the most probable community event that youth attend where alcohol is available in large amounts.

Question 24.
Based on these considerations, to what degree does your CAC believe social availability is impacting the misuse of alcohol and its consequences for your community? Justify your decision.
(place an "x" next to a number from 0 to 10)
Social availability certainly affects usage, and this area has an impact upon misuse issues within the county and its population. When the perceptions of the community are there are few options for adults to engage in social activities where alcohol is not available, it can be expected that misuse of alcohol will be a consequence.

No impact										Major impact
0	1	2	3	4	5	6	7X	8	9	10

Promotion

Promotion refers to attempts by alcohol retailers and industry to increase demand through the marketing of their products. Once again, this will require some original data collection to acquire a sense of the depth of marketing surrounding alcohol in your community, and you will need to send some of your results to WYSAC to create comparisons among all 24 PF funded communities.

Sponsorships

List all the major community events and festivals in your community between March 2006 and February 2007, under the heading Community Event or Festival in Table 42. Next find out how many of these events or festivals had alcohol-related sponsors and in the column headed alcohol-related sponsorship write the sponsors name(s) if there is an alcohol-related sponsorship and no if there is not. For example, Pendleton Whisky is the official sponsor of the hospitality tent at Cheyenne Frontier Days; Jubilee Days in Laramie features beer tents throughout downtown. Calculate the percentage of festivals and events in your community that had alcohol-related sponsorships. This data must be collected and submitted to Dr. Rodney Wambeam at WYSAC (rodney@uwyo.edu) no later than April 30, 2007. Data for all 24 grantee communities will be compiled and returned to each grantee no later than May 15, 2007 in order for you to compare your results to the rest of the state.

Table 42. Community Events and Festivals and Their Alcohol-Related Sponsors

Community Event or Festival	Dates	Alcohol-Related Sponsorship
Legend of the Rawhide	August	Local establishments provide some sponsorship
4th of July	July	No
Niobrara County Fair	July	No
Christmas Bizzare	December	No
Charlie Chamber Days	August	No
Junior Rodeo	June	No
Senior Pro Rodeo	July	Yes
Relay for Life		No
WY Roughriders		No
Hunter/Rancher Feed	September	No

Community alcohol-related sponsorship percentage =___20%_____

State alcohol-related sponsorship percentage = _____24.5%_____

Advertising

Advertising in America and Wyoming has become ubiquitous. To gain a better sense of the magnitude of alcohol advertising in your community you are going to follow a specific research protocol to gather data on alcohol marketing in a sample of local newspapers and on billboards across your community. This data must be collected following the protocol described below and submitted to Dr. Rodney Wambeam at WYSAC (rodney@uwyo.edu) no later than April 30, 2007. Data for all 24 grantee communities will be compiled and returned to each grantee no later than May 15, 2007, in order for you to compare your results to the rest of the state.

Step One
The first measure of alcohol advertising in your community will be to count all the billboards in your county. To do so, you will need to drive all the U.S. and State highways and interstates in your community. In addition you will need to drive all the business districts in your community's towns and cities. Using a map, mark the location of each billboard you encounter. A billboard that advertises alcohol, alcohol sales, or alcohol establishments should be marked with a red mark, whereas a billboard that does not advertise alcohol should be marked with a green mark. Each billboard sign should only receive one mark per advertisement presented on that billboard. If a billboard is visible from more than one road, highway or interstate, then it should only be counted once.

After marking the map with all the billboards in your community, record both the number of billboards advertising alcohol and the number of billboards not advertising alcohol. To calculate the percent of billboards which advertise alcohol in your community, simply divide the number of alcohol-related billboards by the total number of billboards. This is a snapshot of billboard advertisements on roads and highways across your community. Return your community's percentage of alcohol-related billboards to WYSAC by April 30, 2007.

Number of billboards advertising alcohol = _____11_____

Number of billboards not advertising alcohol =_____74_____

Percentage of billboards advertising alcohol = _____12.9%_____

State percentage = _____7.9%_____
The "number of billboards not advertising alcohol" is the count of all signage including all business signage along the major routes in Niobrara County. The "number of billboards advertising alcohol" includes signage posted on outside walls of retail businesses which advertise a specific alcohol product. There were no "billboards", meaning no advertisement of products that were larger than banner size.

Step Two
In this next step there will be two concurrent parts. The first part will involve counting the number of alcohol advertisements in your local newspaper(s). The second part will involve counting the number of alcohol advertisements that specifically market promotional events that encourage the increased use of alcohol. The basic methodology you follow is the same for both parts.

To measure the number of alcohol advertisements you will need to look at copies of the major local newspapers in your community at four specific time points during the past year. Going in reverse chronological order, you will need to examine all the papers for the following time periods:

- March 25, 2007 to March 31, 2007
- December 24, 2006 to December 30, 2006
- September 10, 2006 to September 16, 2006
- July 2, 2006 to July 8, 2006

The data collection will capture information about two holiday periods and two non-holiday periods. Data collection from March 25, 2007 to March 31, 2007 should use the newspapers issues as they are released. Back issues used for the December, September and July data collection periods should be archived and available either from the local library or local newspaper supplier.

Note, you will need to examine all issues of the newspaper during the identified time periods. For instance, if your major newspaper only appears once per week you would only count that single day. If the newspaper is biweekly, then you will examine the two issues in the week. If the newspaper is daily, then you will examine all seven issues in the week. If your newspaper only appears once per month, count the ads that appear in that single monthly issue regardless of which week it appears. The reason for this data collection is to better understand exposure to alcohol marketing. As a result, a newspaper that appears only once a week provides less exposure than one that appears every day.

When examining the newspapers, please count all advertisements for alcohol brands, alcohol distributors, liquor stores, bars, and saloons. You will also need to count restaurant advertisements that mention alcohol or bar service. You should look at both the regular print advertisements and the classifieds in your search.

As you count the alcohol advertisements, also note the number of advertisements that market promotional events encouraging the increased use of alcohol. To be more exact, count the number of advertisements for events like "ladies' night," "happy hour," unlimited drinking for a fixed price or over fixed time period, free or reduced priced drinks with a coupon, or "2-for-1 night," that encourages people to over-consume alcohol in retail establishments.

The following example illustrates how the data collection should be done in a week. Albany County members would look at issues of the Laramie Daily Boomerang for March 25 to 31. This time period includes papers for March 25, 27, 28, 29, 30 and 31 because there is no paper printed on March 26. Similarly, Albany county members also examine the local college newspaper called the Branding Iron, which is published on March 27, 28, 29 and 30. A count from the Daily Boomerang newspapers of that time period might find four ads on Sunday, zero on Monday because there is no newspaper, four on Tuesday, four on Wednesday, eight on Thursday, ten on Friday, and six on Saturday for a total of 36 alcohol advertisements during the week of March 25, 2007. A count from the Branding Iron may produce two ads on Tuesday, 5 ads on Wednesday, four ads on Thursday, and three ads on Friday for a total of 14 alcohol advertisements during the week of March 25, 2007. When these two papers are combined there are 50 alcohol advertisements. Of these 50 alcohol advertisements, 20 of them may be advertisements for free drinks, dollar drinks, and happy hours etc.

After counting the number of advertisements and special promotions in all your local news papers,

complete Table 43 below and send to Dr. Rodney Wambeam at WYSAC (rodney@uwyo.edu) WYSAC no later than April 30, 2007. WYSAC will compile your results with the other grantees data and return a state average and grantee comparison chart to you by May 15, 2007.

Table 43. Local Alcohol Advertisements and Promotional Events, March 2006 to February 2007

Name of Paper	Frequency of Paper	Time Period	Total Number of Alcohol Advertisements in Local Newspaper	Total Number of Promotional Event Advertisements in Local Newspaper
LUSK HERALD	Weekly	March 25, 2007 to March 31, 2007	1	0
		December 24, 2006 to December 30, 2006	2	2
		September 10, 2006 to September 16, 2006	5	0
		July 2, 2006 to July 8, 2006	0	0

Community average = _____

State average = ____3% for promotional ads 11.5% total alcohol ads_____

Question 25.
Based upon the newspaper data you collected above and the statewide analysis sent back to you by WYSAC, how does the magnitude of alcohol advertising in your community compare to that across the state. Is your alcohol advertising smaller, greater, or about the same as other alcohol advertising across the state? Discuss the differences.
Newspaper advertisements were infrequent and a small portion of total ads published. The exception is the September 10th edition, which was the hunter's edition. Even in that edition the proportion was not that great.

Other Local Data

Feel free to consider and analyze other local data that will help you better understand how and to what extent the promotion of alcohol in your community may influence alcohol-related problems in your community. For example, you may have information on alcohol advertising in or on liquor

stores, convenient stores etc, or flyers passed out around town or other ways that alcohol might be promoted on college campuses, or at schools. If you have other local data describe the results here.

Signage during short periods of time in the community increase. For example, during the Sturgis Bike Rally held in Sturgis, SD, the local alcohol establishments place multiple signs outside of their places of business to advertise their wares and products. A majority of those establishments are on main street, and the route that bikers take traversing through town. Adjacent to these businesses are area restaurants, a coffee shop, the hardware store, gift shops, the only pharmacy in town, the office of the local paper, one of the two banks in town, and other businesses. During that period of time of high traffic, it is impossible for the general public, including youth, to not be exposed to numerous alcohol advertising.

Promotion Questions

Question 26.
Based on information gathered from alcohol sponsorship of events, billboards, newspaper advertisements, and other local data, what are the concerns around promotion that might contribute to the misuse of alcohol and its consequences in your community? Is your alcohol advertising smaller, greater, or about the same as other alcohol advertising across the state? Justify your decision.
In conversation with WYSAC staff the percentage of billboards is greater in this county due to the fact that all signage (including banners, business signs) were counted as well as billboards. Although that may have inflated our count, it was argued that if it was visible to the observer then those were also visible to any youth. Like any marketing, frequency, location and repetition will have any impact of the audience. A majority of the signage in town is in the immediate downtown area mixed with family oriented businesses, cafes, and others.

Question 27.
Based on these considerations, to what degree does your CAC believe promotion is influencing the misuse of alcohol and its consequences in your community? Justify your decision.
(place an "x" next to a number from 0 to 10)
Other concerns have a greater priority than this category.

No impact										Major impact
0	1	2	3	4	5X	6	7	8	9	10

Community Norms

Community norms refer to the acceptability or unacceptability of certain behaviors in a community, and it is the one causal factor that most often overlaps with other factors. In this section you will mostly gather data around community events. However, be aware that issues like social availability and law enforcement also reflect community norms.

Prevention Needs Assessment

There are three questions from the 2006 PNA that ask about attendance at events where alcohol was being sold, adults were drinking alcohol, or adults were drunk. Complete Table 44 below using data provided in Appendix D, Tables K, L, and M in this workbook.

Table 44. Percentage of Students Who Attended Community Events Where Alcohol Was Sold, Adults Were Drinking, or Adults Were Drunk by Grade (2006 PNA)

Grade	Alcohol was Sold	Adults were Drinking	Adults were Drunk
County 6th grade	**44.4%**	**57.9%**	**27.2%**
Wyoming 6th grade	41.1%	54.3%	22.6%
County 8th grade	**81%**	**85.7%**	**66.7%**
Wyoming 8th grade	57.0%	65.7%	43.9%
County 10th grade	**62.5%**	**66.7%**	**66.7%**
Wyoming 10th grade	65.9%	72.3%	57.7%
County 12th grade	**96.3%**	**96.3%**	**96.4%**
Wyoming 12th grade	70.8%	74.9%	64.7%
County 6th - 12th grade	**73.8%**	**78.3%**	**68.0%**
Wyoming 6th - 12th grade	56.7%	65.5%	44.5%

Question 28.
Based on PNA data in Table 44, how does your community compare to the rest of the state when it comes to students attending events where alcohol is sold, adults are drinking, or adults are drunk? Are your problems smaller, greater, or about the same as across the state? Discuss the differences.
Again this county's percentages were greater, an significantly so. Of particular note are the percentages for 8th and 12th graders. Their numbers were as high as nearly 32%age points greater than statewide peers. That difference was reported for 12th graders and the issue of attending a community event where adults were drunk. Again youth, are exposed to inappropriate behaviors and social norms exhibited by misuse and over use of alcohol by adults.
This can be argued back to the issue of law enforcement: if these events are in public should law enforcement take a harder stance and address public drunkenness/intoxication.

Wyoming Alcohol Use Issues Survey 2006

Once again, data from the Alcohol Use Issues Survey are of use in this needs assessment. Specific to community norms are the statements, "Alcohol should not be sold at community events, such as fairs, sporting events, parades, and rodeos," and "In your opinion is drinking and driving in your community…"

Counties are ranked in Table 45 based upon how much they disagree with the statement "Alcohol should not be sold at community events, such as fairs, sporting events, parades, and rodeos." The higher the level of disagreement the greater the community norm to serve alcohol at community events. Counties are ranked in Table 46 based on how much they feel drinking and driving is a serious or somewhat serious problem in their community. In order to compare individual counties to Wyoming as a whole, Wyoming has been included in the tables and is shaded. Anything above this shaded line is higher than the state average and anything below this shaded line is lower than the state average.

Table 45. Percentage of Agreement or Disagreement to the Statement "Alcohol Should Not be Sold at Community Events, Such as Fairs, Sporting Events, Parades, and Rodeos" (Wyoming Alcohol Use Issues Survey, 2006)

County	Somewhat or strongly disagree	Neither agree nor disagree	Somewhat or strongly agree
Teton	66.0%	4.7%	29.4%
Sublette	57.9%	4.6%	37.4%
Albany	53.2%	6.4%	40.3%
Sheridan	52.3%	7.1%	40.5%
Carbon	51.6%	8.1%	40.5%
Johnson	51.6%	7.2%	41.2%
Crook	46.7%	6.2%	47.2%
Park	46.6%	9.3%	44.0%
Wyoming	45.7%	8.4%	45.9%
Uinta	45.6%	6.0%	48.4%
Sweetwater	45.5%	8.4%	46.0%
Hot Springs	45.3%	6.0%	48.7%
Campbell	43.6%	8.9%	47.5%
Natrona	43.6%	10.8%	45.7%
Converse	43.5%	7.7%	48.8%
Platte	43.5%	6.7%	49.7%
Laramie	42.8%	9.2%	47.9%
Fremont	41.5%	9.1%	49.3%
Washakie	40.9%	6.1%	53.1%
Big Horn	40.2%	8.5%	51.3%
Weston	39.6%	6.1%	54.3%
Lincoln	37.4%	8.1%	54.6%
Niobrara	**34.1%**	**6.6%**	**59.2%**
Goshen	33.7%	10.6%	55.8%

Table 46. In Your Opinion, is Drinking and Driving in Your Community a… (Wyoming Alcohol Use Issues Survey, 2006)

County	Not a problem at all	Not a serious problem	A serious problem/A somewhat serious problem
Sweetwater	1.1%	5.3%	93.7%
Fremont	0.9%	7.0%	92.1%
Laramie	4.2%	5.5%	90.3%
Campbell	2.0%	9.5%	88.6%
Natrona	2.6%	8.2%	89.2%
Albany	2.0%	9.1%	88.9%
Teton	2.7%	8.8%	88.5%
Sheridan	3.4%	8.8%	87.8%
Wyoming	2.9%	10.4%	86.8%
Sublette	2.6%	10.9%	86.5%
Goshen	4.1%	11.3%	84.6%
Platte	4.4%	11.3%	84.2%
Washakie	3.6%	13.0%	83.4%
Converse	1.5%	15.5%	83.0%
Hot Springs	3.0%	14.0%	83.0%
Uinta	2.4%	16.7%	80.9%
Park	3.1%	17.3%	79.5%
Carbon	3.7%	16.8%	79.4%
Niobrara	**4.0%**	**17.3%**	**78.7%**
Crook	3.2%	20.1%	76.7%
Johnson	3.7%	19.8%	76.4%
Big Horn	4.7%	19.2%	76.2%
Weston	3.4%	21.7%	74.8%
Lincoln	4.3%	22.6%	73.1%

Question 29.
Based on Table 45, how do attitudes toward selling alcohol at community events in your community compare to attitudes toward serving alcohol at community events across the state?
Compared to state percentages, Niobrara reports a greater percentage who agree or strongly agree that such sales should not be allowed. This county ranked 2nd in agreeing or supporting that statement. Again, though, this datum is misleading as to behaviors reported elsewhere that contradict this expressed support.

Question 30.
Based on Table 46, how do attitudes toward drinking and driving in your community compare to attitudes toward drinking and driving across the state?
Niborara residents do not perceive drinking and driving as a problem compared to the degree that the state as whole does. Niobrara rate was 78.7% saying it is "somewhat serious/serious problem" compared to the state rate of 86.8% feeling such. Yet stakeholders in 2005 indicated that drinking and driving was a concern, second to underage drinking as issue of concern.

Special Alcohol Permits for Community Events

Another way to understand community norms around alcohol use is through the number of alcohol permits distributed for community events. Table 47 shows the combined number of both special event permits and malt beverage permits per 100,000 population of those 14 years and older. These types of permits cover most sales of alcohol at fairs, rodeos, and other special events. The population of those 14 years and older is used to be consistent with research done by the National Institute on Alcohol Abuse and Alcoholism regarding sales per gallon of ethanol (National Institute on Alcohol Abuse and Alcoholism, 2006.)

Table 47. Number of Special Event and Malt Beverage Liquor License per 100,000 Population Aged Fourteen Years and Older (2005 Wyoming Department of Revenue)

County	Liquor Licenses	Population	Rate per 100,000 population
Teton	21	16396	128.08
Crook	6	5268	113.90
Sublette	4	5851	68.36
Big Horn	6	9339	64.25
Carbon	8	13006	61.51
Johnson	2	6644	30.10
Converse	3	10674	28.11
Hot Springs	1	3987	25.08
Wyoming	83	423760	19.59
Sweetwater	6	30887	19.43
Park	4	22887	17.48
Weston	1	5771	17.33
Lincoln	2	13113	15.25
Platte	1	7352	13.60
Fremont	4	30015	13.33
Albany	3	26843	11.18
Natrona	5	57611	8.68
Sheridan	2	23250	8.60
Uinta	1	15809	6.33
Laramie	3	69756	4.30
Campbell	0	30244	0
Goshen	0	10366	0
Niobrara	**0**	**1991**	**0**
Washakie	0	6700	0

It was reported by Richard Ladwig, County Commissioner, that "catering permits" are issued although special event and malt liquor licenses are not issued that often. The actual number of such permits alcohol special occasion alcohol sales may be greater than indicated in the above chart.

Question 31.
Based on Table 47, how does your community's rate of special event and malt liquor licenses compare to the rest of the state? Is it higher, lower or about the same? Discuss the differences.
Although the data indicates that Niobrara County did not have any "special event" licenses in 2005, one annual community event is the Legend of the Rawhide. At that event alcohol is served at the venue of the event, the County Fairgrounds. If that one event is counted, this gives the county a rate of 50.23 per 100,000 or 6th in the ranking. And this rate would be approximately 250% of the state rate.
It was reported that no "special event and malt liquor licenses" have been issued often in the county. However the county does issue catering permits that allow the serving of alcohol by a legitimate liquor license holder for off site sales of alcohol products.

Town Hall Meeting

As part of this needs assessment you will need to conduct a town hall meeting, and in that meeting you will need to find out about the general attitudes in your community around alcohol and a description of the alcohol culture in you community. Information gathered from this town hall meeting will be used to answer Question 32 below. A sample protocol for the town hall meeting and ideas on how to gather and analyze qualitative data from this meeting can be found in Appendix C.

Adult attitudes concerning alcohol use/misuse was a major point, as well as perceived apathy on the part of the community to embrace change of the culture surrounding alcohol. Some members expressed dismay about the lack of understanding of the effects of alcohol misuse within the community. These attitudes lend themselves to implicit condoning of misuse behaviors, not only for the adults, but this trickles down to the youth in the community. When youth see adults engaging in over/misuse of alcohol, these behaviors become norms for the age group as well as expectations for when they become adults themselves.

Other Local Data

Feel free to consider and analyze other local data that will help you better understand how, and to what extent community norms may influence alcohol-related problems in your community. For example, you may have completed earlier focus groups or surveys of youth, parents, school personnel, or community members. If you have other local data describe the results here.

Community Norms Questions

Question 32.
Based on information gathered from the PNA, the Wyoming Alcohol Use Issues Survey 2006, special alcohol permits for community events, town hall meetings, and other local data, what are the concerns around community norms that might contribute to the misuse of alcohol and its consequences in your community? Justify your decision.
The nexus concerning social availability is the culture and norms surrounding the use of alcohol. Community standards and indicated attitudes do little to preclude alcohol use. From comments gathered at the town meeting, consensus is there has to be some effective deterrence to the misuse of alcohol. If the community's approach to addressing use and misuse changes, then the attitudes will evolve, the implicit/explicit condoning of alcohol misuse will change.

Question 33.
Based on these considerations, to what degree does your CAC believe community norms are impacting the misuse of alcohol and its consequences in your community? Justify your decision. (place an "x" next to a number from 0 to 10)
The community establishes the standards and mores of the group. The attitudes propagated are exhibited by the behaviors of its citizens. Any behavior of the group is a function of what the community will tolerate. Alcohol is tolerated.

No impact										Major impact
0	1	2	3	4	5	6	7	8X	9	10

Individual Factors

Individual factors that can influence the misuse of alcohol include biological factors, socioeconomic factors, and individual attitudes, beliefs and perceptions around alcohol use and drug use. Since little can be done to change biological predisposition, the primary focus of this last contributing factor will focus on individual attitudes, along with unique characteristics in your community that may influence the misuse of alcohol.

Prevention Needs Assessment

Often evidence-based prevention efforts target specific individual level factors that influence alcohol-related problems. In Wyoming, the major way these are measured is through risk and protective factors on the PNA. One of the best ways to interpret the PNA results is to look at which risk and protective factors are the best predictors of substance use. In preparation of this workbook, WYSAC used statistical modeling at the state level to identify the PNA risk and protective factors that best predict 30-day alcohol use across the state. Based on the statistical models that were developed, WYSAC has provided in Appendix D of this workbook the percentage of students in

your community who are at high, medium and low risk for substance use based on the identified combination of risk and protective factors. You will also use your county's PNA report to list the risk and protective factor prevalence rates which are most predictive of 30-day alcohol use.

Using the risk tables in Appendix D of this workbook complete Table 48 on the next page. Fill in the percentage of students in the 6th, 8th, 10th, and 12th grades who are at high, medium and low risk for 30-day alcohol use. If the percentage of high risk students in your community is larger than the state, this suggests that the individual factors may play a larger role in the misuse of alcohol by youth in your community. If the percentage of low risk students is higher than the state's rates, then individual factors may play a lesser role in the misuse of alcohol by youth in your community. In other words, the higher the percentage of students who are considered high-risk, the more you may consider these individual factors as impacting 30-day use of alcohol in your community.

After completing Table 48, you will need to use your county's PNA report to list the risk and protective factor prevalence rates for the identified attitudes, beliefs, and perceptions that predict 30-day alcohol use. As was done in previous prevention projects, the factors with the highest prevalence rates will be considered the most influential, because they affect the greatest number of students. Throughout this process of interpreting the individual factors measured on the PNA, Eric Canen will be available to answer questions and help in the interpretation. You may contact Eric by email at ecanen@uwyo.edu or by phone on (307) 760-0307.

Table 48. Percentage of Youth at Low, Medium, and High Risk Based upon the Combination of Predictive Factors (2006 PNA)

Grade	Level of risk	Percentage of students at each level of risk for the county	Percentage of students at each level of risk for Wyoming
6th Grade	High	0	1.2%
	Medium	0	2.7%
	Low	100	96.1%
8th Grade	High	4.8	14.9%
	Medium	28.6	15.8%
	Low	66.7	69.2%
10th Grade	High	4.3	27.4%
	Medium	39.1	22.3%
	Low	56.5	50.3%
12th Grade	High	25	30.9%
	Medium	25	23.9%
	Low	50	45.3%

Area youth display some significant differences from their state peers in the following categories: family conflict, early initiation of drug use, friends who use drugs, and laws and norms favoring drug use. Sensation seeking was the greatest determined risk factor, but the difference compared to state peers was less than in the aforementioned areas. The changes over time relative to risk factor realms shows some negative movement. Concerning community risk factors, laws/norms favoring drug use showed a drastic change from the previous two survey years. Family conflict risk increased and parental attitudes favoring drug use have shown an upward trend in the 3 recent survey periods.
For the HS population, the only significant area local youth are at greater risk than peers is parental attitudes favorable towards drug use. All other areas local youth were at less risk. Of particular note was the item of "intent to use", with our HS youth reporting less risk by about half, 27.1% to 13.6%. Concerning protective factors, both the MS and HS students report greater percentages of protective factors than indicated by state peers in nearly all categories. Some of those variances are significantly greater and more so for HS youth than the MS students.
WYSAC developed a more comprehensive analysis of risk/protective factors, and that analysis synthesizes critical factors to identify the degree of risk. Niobrara youth remain at less high risk and at a greater rate of low risk than statewide. Although local youth appear in better stead, according to the YRBS alcohol related behaviors at the middle school indicate a higher rate of use than those reported by state peers.

Table 49. Risk and Protective Factors That Best Predict 30-Day Alcohol Use and Percentage of Students at Risk or Protected by Grade Level (2006 PNA)

Grade	Factors that best predict 30-day alcohol use	Percent of students at high risk or at low protection on predictive factors	
		State	Local
6th Grade	Favorable Attitudes toward Drug Use	19.3%	24.9
	Intent to Use Drugs	13.8%	15.0
	Friends Use of Drugs	27.0%	51.9
	Sensation Seeking	56.4%	60.7
	Perceived Availability of Drugs	34.9%	30.0
	Parents Favorable Attitude toward Drug Use	16.7%	34.4
	Community Disorganization	34.7%	24.1
	Social Skills*	28.7%	46.6
8th Grade	Favorable Attitudes toward Drug Use	29.9%	
	Intent to Use Drugs	20.8%	
	Friends Use of Drugs	45.1%	
	Interaction with Antisocial Peers	49.5%	
	Sensation Seeking	53.2%	
	Parents Favorable Attitude toward Drug Use	32.4%	
	Social Skills*	39.1%	
10th Grade	Intent to Use Drugs	25.7%	
	Friends Use of Drugs	45.2%	
	Sensation Seeking	51.9%	
	Parents Favorable Attitude toward Drug Use	46.7%	
	Social Skills*	44.2%	
12th Grade	Favorable Attitudes toward Drug Use	35.1%	32.6
	Favorable Attitudes toward Antisocial Behavior	44.6%	32.6
	Intent to Use Drugs	28.7%	13.6
	Sensation Seeking	52.9%	57.7
	Parents Favorable Attitude toward Drug Use	60.8%	69.0
	Social Skills*	33.3%	34.7
	Family Opportunities for Prosocial Involvement*	35.1%	26.9

* List the percent of Students who are "at-low-protection" by completing the following formula:
L = 100 - x
where L is the percentage of students at-low-protection
and x is the protective factor prevalence rate listed in your community PNA report.

The above data is estimated for 6th and 12th grade reporting for statewide.

Additionally when considering the local youth, a majority of the students are involved in extracurricular activities; 4H, sports, rodeo, and numerous clubs. These positive opportunities add protective influences in those youth's lives. Many students are involved in multiple organizations and activities.

Question 34.
Based on data in Table 48, how does your level of risk based on the combination of risk and protective factors compare to the risk levels for the State of Wyoming? Is your percentage of students at high risk of alcohol use bigger, smaller, or about the same as the state? Discuss the differences.
According to the analysis by WYSAC, this county's youth are at less risk than statewide cohorts overall. However, the 8th, 10th and 12th grade populations contain a slightly greater percentage of medium risk youth as compared to state. The 8th and 10th grade populations in this group are significantly greater than those across the state. This difference may be attributable to the factor of parental attitudes favoring drug use, which has been historically greater in this county than statewide. Further this may be effected by the community at large, as noted in prior sections seems to condone alcohol use and an early onset of such.
One of the issues within this county is the small population. A small raw number can effect the overall percentage to a greater degree than within a larger sample. These number have to be taken with some caution..

Question 35.
Based upon discussions with the 2006 PNA researchers and the data in Table 49, which of the risk factors listed there have the highest prevalence rates for your community?
The MS youth are at greater risk than their HS counterparts. In fact, the HS youth are overall at less statistical risk than state peers according to individual categories. Although the items of community disorganization and laws/norms are fairly equal to state percentages the other items overall place risk at less than the state's.
Protective factors are greater for both populations compared to state peers. HS are at greater protective insulation than their state peers by significant margins in most categories. This data would seem to indicate the youth have a foundation for pro-social development. These protective factors can be capitalized on to further improve the environment for the youth but it will take the community to truly effect such change.
However one area of concern that would bode poorly for our youth is "parental attitudes favorable towards drugs". The role modeling and examples set by parents do not portend positively for delay of onset of experimentation and use of substances, particularly alcohol, by our area youth.

Graduation Rates

Consider the following table which lists the graduation rate for each county. Counties are ordered based on the lowest graduation rates at the top. To compare individual counties to Wyoming as a whole, Wyoming's overall graduation rate has been included in the table and is shaded. Anything above this shaded line has rates that are less than the state average and anything below this shaded line have rates that are higher than the state average.

Table 50. Graduation Rates

County	Graduation Rate
Natrona	70.99%
Laramie	78.00%
Carbon	78.25%
Fremont	78.48%
Sweetwater	81.32%
Wyoming	81.51%
Campbell	81.57%
Hot Springs	82.96%
Johnson	83.53%
Converse	83.67%
Washakie	83.80%
Lincoln	83.95%
Sheridan	84.09%
Albany	84.67%
Platte	85.20%
Uinta	86.12%
Niobrara	**86.67%**
Sublette	87.01%
Goshen	88.55%
Teton	89.83%
Big Horn	90.62%
Park	90.64%
Weston	94.09%
Crook	96.33%

Question 36.
Based on data in Table 50, how do your graduation rates compare to the Wyoming graduation rates? Is your percentage bigger, smaller, or about the same as the state? Discuss the differences.
Niobrara County's graduation rate is in the top third of the state. This county does well to keep the students through high school and conferring of their diplomas. Small town culture can be a positive influence in certain arenas. However even with 86.67% graduating there remains room for improvement.

Town Hall Meeting

As part of this needs assessment you will need to conduct a town hall meeting, and in that meeting you will need to find out what the community members feel is unique about your community. In other words, you will need to discuss what individual characteristics in your community might contribute to the misuse of alcohol in your community. Information gathered from this town hall meeting will be used to answer Question 37. A sample protocol for the town hall meeting and ideas on how to gather and analyze qualitative data from this meeting can be found in Appendix C.

As noted in the social norms section, the culture surrounding alcohol misuse become a thread in the fabric of the individual. Certain expectations are engrained in multiple aspects of life, activities and celebrations.

Other Local Data

Feel free to consider and analyze other local data that will help you better understand how and to what extent individual factors in your community may influence alcohol-related problems in your community. For example, you may have socio-economic or demographic data that illustrates the differences between individuals in your community and the rest of the state. You may want to include information from alternative schools if there is one is your community. If you have other local data describe the results here.
Niobrara County has an unemployment rate of 2.8% versus the state rate of 3.2% according to the Dept of Employment, Research and Planning Division. A major industry was agriculture. Since 1970 though that industry has waned and is not the major contributor now. The largest industry is retail trade, followed up government and then accommodations. The median household and median family income is about 75% of the state average. The mean hourly wage is a little over 50% of the state's, but housing costs less than state average. In per capita income Niobrara County ranks 11th the state. 10.7% of the families reside in poverty and 13.4% of the residents are considered as

living in poverty. Yet the per capita income is only about $2000 less than the state average. Economic stressors exist in the county and these stresses may contribute to misuse of alcohol.

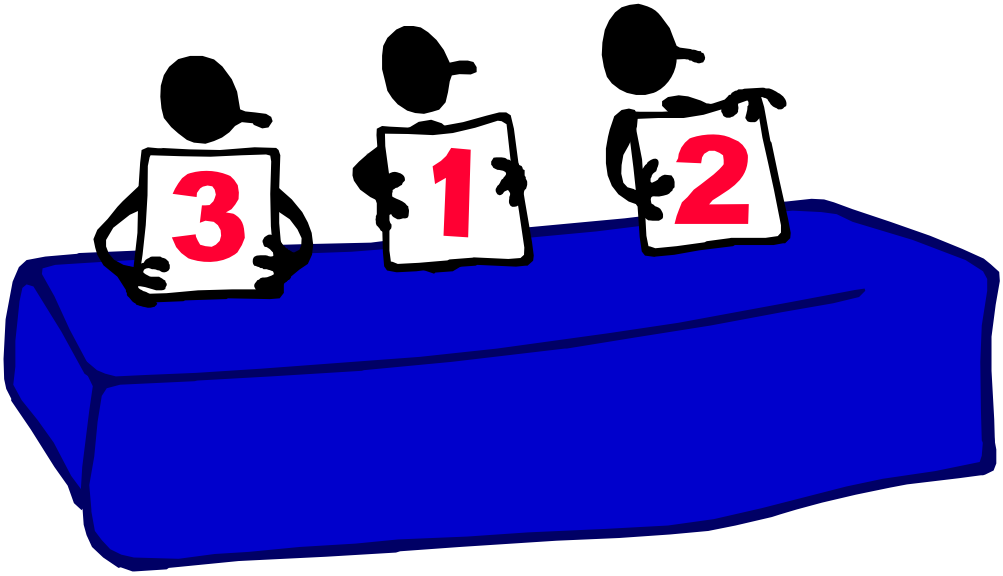
Individual Factor Questions

Question 37.
Based on information gathered from the PNA, graduation rates, town hall meetings, and other local data, what are the concerns around individual factors that might contribute to the misuse of alcohol and its consequences in your community? Justify your decision.
Although some data points to influences that do not preclude or prohibit misuse of alcohol, for the most part youth do make good decisions, the community expresses support for the laws of the state, and youth indicate some pro-social attitudes. Yet the overall perception of the attendees to the town meeting indicated there is a significant problem with the adults and community in general either implicitly or in some instances explicitly condoning alcohol use and its misuse.
Repeatedly comments reflected a lack of functional support for a culture that prohibits early onset of alcohol use, and an apathy by parents and adults to limit opportunities and events where alcohol is available. The perception by youth is that alcohol related offenses have a prestige and elevates the juvenile in the eyes of his/her peers. Adding to that is the belief that law enforcement and the courts have few to no effective avenues to leverage their respective influences to change this ingrained culture and community position.
Economically this county does not have the base that others do. This can contribute to alcohol being a diversion to such stresses in residents lives.

Question 38.
Based on these considerations, to what degree does your CAC believe individual factors are impacting the misuse of alcohol and its consequences in your community? Justify your decision. (place an "x" next to a number from 0 to 10)
As noted these factors all influence and build upon each other, but without effective consequences to crossing the statutory line there is little chance of changing any of the causal factors this data considers.

No impact										Major impact
0	1	2	3	4	5	6	7X	8	9	10

Prioritization



Task Three:
Rank the Six Causal Areas from the Greatest Contributor to Your Community's Problems to the Smallest Contributor

Prioritizing

The next stage involves prioritizing the causal areas. The first step is achieved by placing the appropriate scores from Questions 14, 20, 24, 27, 33, and 38 next to its related causal area. Based on the scores, rank each causal area with 1 being the highest priority (the area with the highest score) and 6 the lowest. In the case of a tie, decide which area is of higher priority for your community in relation to the misuse of alcohol. After having completed the ranking, justify your prioritization on the next page. Then work with the researchers at WYSAC and your CAC who will help you decide what combination of causal areas would be best to focus on in reducing the misuse of alcohol in your community.

Score	Rank	Causal Area
5	5	Retail Availability
9	1	Criminal Justice
7	3	Social Availability
5	5	Promotion
8	2	Community Norms
7	3	Individual Factors

Question 39.
Justify your prioritization of the causal factors.
The various issues surrounding the misuse of alcohol in the county are varied and all have a measure of impact on alcohol use/misuse behaviors. This very rural and small county has some precursors similar to the state effecting use decisions, and some individual characteristics that have worked to create a unique environment in which the residents make choices.

This county has a surprising number of retail licenses for the size of the population. Niobrara is second only to Teton County in density of licenses. Further of those retailers, one third offer sales via drive up windows. Unfortunately there have been no recent compliance checks on those businesses to reinforce adherence to existing laws.

Of the six factors, promotion is felt to have the least impact on misuse behaviors. This is such a small community that all residents already know which businesses sell alcohol, where those businesses are located and whether there are special events being hosted at those locations. Individual factors influence certain choices. The residents are independent and enjoy an unemployment rate (2.8%) lower than the state's (3.2%) according to the Department of Employment, Research and Planning Division (April, 2007). Yet overall economic status places this county near the middle of the pack. There is a fairly large percentage of the population that resides under the poverty level (10%). For most who desire to gain employment, the opportunities are there. Further there exists a solid base upon which pro-social values and opportunities are available. There are many opportunities for youth to engage in positive activities and organizations within the county. What is limited are the opportunities for adults to join a variety of civic and social clubs.

The availability of alcohol at community events and functions appears to be slightly more frequent than statewide as indicated by the percentage of youth who report having attended a community event where alcohol was served. The attitudes of the community and adults implicitly condones alcohol use, and encourages youth to an early age of onset of alcohol experimentation. The culture does little to impede use and misuse.

This also pertains to community norms. The culture and environment is not an impediment to early use nor to misuse by adults. Many social functions are held at locales which serve alcohol. Although surveys indicate most adults agree to limiting underage drinking, and holding all accountable for such behaviors, the reality appears to be different. Comments from the town hall meeting and others within the community indicate there is at best an implied consent for misuse of alcohol, and at worst some active participation on the part of adults to encourage and support misuse behaviors. This culture does little to foster any deterrence to misuse behaviors.

The most critical issue within this county is a consequence of all the preceding factors; criminal justice causes for misuse. There appears to be inconsistent application of the ordinances and statutes pertaining to alcohol laws. The data reveals there have been few arrests or citations of the population given the reported usage data. The courts and community leaders have commented there are few to no effective consequences available to the courts for sanctioning inappropriate and illegal behaviors. The lack of effective criminal consequences only fosters increased disillusionment and apathy on the part of stakeholders and community members who would like to see a change in the environment. This is the primary issue our community sees that has the most impact on the

misuse of alcohol behaviors and attitudes in our county.

Resource Assessment

Task Four:
Evaluate the Current Resources Going toward Each of the Six Causal Areas

Resources

Most grantee communities already do some sort of substance abuse prevention, ranging from implementing school based programs to pursuing policy changes. Therefore, it is important to consider the resources already being used in any of the six causal areas. Complete Table 51 below by listing current strategies and resources being expended within each causal area. Note that these must include some focus upon the prevention of the misuse of alcohol. Resources most often refer to funding but could also refer to other efforts like individual time spent pursuing policy change, dedicated staff, etc. Complete this resource assessment with your Community Advisory Council. You may want to consider certain school or local policies surrounding alcohol.

Table 51. Current Resources and Strategies Focusing upon the Misuse of Alcohol by Causal Area

Causal Area	Strategies	Resources
Retail Availability	Education/awareness programs with local government	Municipal/county authorities Local law enforcement agencies IMPACT and civic groups Chamber of Commerce
Criminal Justice	Dialogue between education, justice, law enforcement, community policy makers, and prevention and treatment providers	Town council County Commissioners School District Prevention/treatment
Social Availability	Education/awareness campaigns concerning Social Hosting statutes for community	SFL NCSD #1 Local law enforcement agencies Municipal/county authorities
Promotion	Limit signage/advertisement	Municipal/county authorities Chamber of Commerce Retailers
Community Norms	Prevention programs in schools Parent group presentations Media campaign	SFL NCSD #1 Local law enforcement agencies Courts
Individual Factors	School based curricula Partnerships with schools and community organizations	NCSD #1 SFL Lusk Headstart

Final Question

Task Five:
Determine What Combination of Causal Areas Your PF Project Will Target

Your Final Conclusions

Now that you have considered the data surrounding your community's alcohol problems, as well as each causal area for these problems, you need to decide what to do. This decision will ultimately be part of your community's PF Strategic Plan and lead to very specific evidence-based strategies for you to implement. For now, think about your data and especially your final rankings on page 66 as well as your resource assessment on page 69. Also, mull over the possible connections among the six causal areas. Would it be possible to target social availability without also targeting community norms? Will changes in retail availability necessarily require changes in the enforcement of policy? Now answer the following question.

Final Needs Assessment Question

Question 40.
It is very unlikely that your community can or needs to address every possible cause or implement every possible evidence-based strategy to change alcohol-related problems. What combination of causal areas is your community going to target with the PF project, and why?

As noted, the priority area is criminal justice issues and related consequences. Relative to criminal justice is the causal area of community norms. Both are intertwined, and without addressing these two areas concurrently, it can be expected that no change will occur regardless of what strategies are identified and implemented to address the primary issue of criminal justice.

At this time there are other stakeholders attempting to problem solve the matter of alcohol use issues particularly with the underage population. This community effort will blend with PF efforts and focus. The readiness of community stakeholders appears to be improving and a concerted and coordinated effort to bring those parties on board will enhance both efforts.
From the community meeting, the key policy makers and decision makers of the community are in consensus as to the primary issue as identified in this data collection and analysis. It is paramount to keep those parties involved and participating in the next step of this process; development of a strategic plan.

References & Appendices

Here You Will Find the Research Used in this Workbook, Population Data, Protocols for the Town Hall Meeting And Law Enforcement Interviews, and PNA Results

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Appendices

Appendix A. Population Estimates

Table A. Total Population (U.S. Census Bureau)

County	2000	2001	2002	2003	2004	2005	2000-2005
Albany	31,833	31,841	31,592	31,531	31,397	30,890	189,084
Big Horn	11,423	11,301	11,227	11,185	11,369	11,333	67,838
Campbell	33,988	34,670	36,155	36,423	36,654	37,405	215,295
Carbon	15,599	15,259	15,382	15,362	15,346	15,331	92,279
Converse	12,107	12,098	12,356	12,339	12,526	12,766	74,192
Crook	5,896	5,775	5,898	5,974	6,032	6,182	35,757
Fremont	35,842	35,786	36,032	36,052	36,218	36,491	216,421
Goshen	12,555	12,449	12,290	12,237	12,286	12,243	74,060
Hot Springs	4,865	4,772	4,723	4,607	4,580	4,537	28,084
Johnson	7,109	7,171	7,413	7,537	7,606	7,721	44,557
Laramie	81,725	82,337	83,156	84,316	85,033	85,163	501,730
Lincoln	14,639	14,736	14,940	15,249	15,670	15,999	91,233
Natrona	66,561	66,909	67,519	68,238	68,988	69,799	408,014
Niobrara	**2,391**	**2,320**	**2,268**	**2,252**	**2,285**	**2,286**	**13,802**
Park	25,814	25,790	25,948	26,309	26,410	26,664	156,935
Platte	8,759	8,776	8,772	8,657	8,677	8,619	52,260
Sheridan	26,606	26,729	26,951	27,146	27,236	27,389	162,057
Sublette	5,952	5,936	6,218	6,352	6,650	6,926	38,034
Sweetwater	37,501	36,766	37,294	37,098	37,570	37,975	224,204
Teton	18,358	18,498	18,583	18,700	19,001	19,032	112,172
Uinta	19,709	19,537	19,769	19,754	19,786	19,939	118,494
Washakie	8,264	8,067	7,940	7,926	7,890	7,933	48,020
Weston	6,643	6,522	6,619	6,671	6,677	6,671	39,803
Wyoming	494,139	494,045	499,045	501,915	505,887	509,294	3,004,325

Table B. Population over 18 Years Old (U.S. Census Bureau)

County	2000	2001	2002	2003	2004	2005	2000-2005
Albany	26,098	26,245	26,096	26,133	26,104	25,776	156,452
Big Horn	8,183	8,195	8,236	8,270	8,528	8,596	50,008
Campbell	23,532	24,359	25,745	26,380	26,937	27,856	154,809
Carbon	11,893	11,689	11,896	12,011	12,140	12,248	71,877
Converse	8,685	8,871	9,150	9,264	9,569	9,908	55,447
Crook	4,336	4,330	4,452	4,585	4,704	4,905	27,312
Fremont	26,118	26,306	26,635	26,921	27,356	27,855	161,191
Goshen	9,553	9,543	9,469	9,506	9,623	9,682	57,376
Hot Springs	3,815	3,767	3,764	3,709	3,745	3,753	22,553
Johnson	5,408	5,542	5,773	5,938	6,077	6,215	34,953
Laramie	60,656	61,409	62,198	63,563	64,514	65,078	377,418
Lincoln	10,153	10,432	10,681	11,086	11,568	12,030	65,950
Natrona	49,370	50,040	50,633	51,693	52,708	53,673	308,117
Niobrara	**1,852**	**1,814**	**1,788**	**1,800**	**1,845**	**1,868**	**10,967**
Park	19,557	19,798	20,053	20,608	20,933	21,400	122,349
Platte	6,565	6,652	6,713	6,739	6,816	6,853	40,338
Sheridan	20,251	20,545	20,837	21,205	21,444	21,703	125,985
Sublette	4,442	4,489	4,723	4,875	5,164	5,442	29,135
Sweetwater	26,767	26,619	27,230	27,359	28,035	28,631	164,641
Teton	14,736	14,934	15,033	15,191	15,475	15,568	90,937
Uinta	13,188	13,255	13,624	13,817	14,074	14,386	82,344
Washakie	6,050	5,932	5,901	5,941	6,002	6,125	35,951
Weston	5,062	5,031	5,163	5,290	5,351	5,422	31,319
Wyoming	366,270	369,797	375,793	381,884	388,712	394,973	2,277,429

Table C. Population of 10-17 Years Old (U.S. Census Bureau)

County	2000	2001	2002	2003	2004	2005	2000-2005
Albany	2,626	2,507	2,401	2,323	2,191	2,070	14,118
Big Horn	1,589	1,561	1,502	1,457	1,432	1,374	8,915
Campbell	5,227	5,170	5,152	4,888	4,671	4,502	29,610
Carbon	1,885	1,791	1,725	1,629	1,521	1,435	9,986
Converse	1,745	1,658	1,658	1,596	1,504	1,452	9,613
Crook	870	807	811	760	718	669	4,635
Fremont	4,833	4,732	4,668	4,471	4,251	4,054	27,009
Goshen	1,497	1,472	1,453	1,359	1,334	1,256	8,371
Hot Springs	568	555	512	481	438	399	2,953
Johnson	872	832	852	854	821	815	5,046
Laramie	9,731	9,712	9,685	9,641	9,470	9,195	57,434
Lincoln	2,318	2,248	2,217	2,141	2,102	1,999	13,025
Natrona	8,324	8,124	8,105	7,824	7,645	7,453	47,475
Niobrara	**285**	**271**	**262**	**252**	**240**	**222**	**1,532**
Park	3,273	3,144	3,106	2,963	2,822	2,672	17,980
Platte	1,169	1,127	1,093	1,022	975	928	6,314
Sheridan	3,340	3,232	3,150	3,042	2,917	2,807	18,488
Sublette	774	754	775	763	780	751	4,597
Sweetwater	5,383	5,045	4,940	4,704	4,534	4,306	28,912
Teton	1,723	1,699	1,659	1,613	1,573	1,537	9,804
Uinta	3,310	3,172	3,017	2,868	2,725	2,604	17,696
Washakie	1,179	1,148	1,114	1,070	1,008	971	6,490
Weston	885	813	774	719	687	610	4,488
Wyoming	63,406	61,574	60,631	58,440	56,359	54,081	354,491

Appendix B. Law Enforcement Interviews

One method for obtaining data is the face-to-face interview. With this method, you talk to each participant directly. This can be done in the participant's workplace, in your office, or any other suitable place. We recommend that you use a semi-structured interview format. This means that you will ask a set of questions prepared in advance. Clarification to follow-up questions may still be used. By asking general questions and having your participants provide answers in their own words, you may gain more complete information. The interview should be structured, but not so structured that it doesn't allow participants to discuss the misuse of alcohol in the community freely.

Although face-to-face interviews are a valuable way to collect data, they are not without drawbacks. The appearance and demeanor of the interviewer may affect the responses of the participants. Subtle changes in the way an interviewer asks a question may elicit different answers. Also, be aware that the interviewer may not respond similarly to all participants. For example, an interviewer may respond differently to a participant they know versus a participant they've never met before.

The Interviewer

Fundamental to the interview is an interviewer who leads the discussion. This person should feel at ease speaking in a one-on-one conversation. The interviewer's goal is to make the participant feel comfortable in expressing themselves openly while remaining unbiased and keeping the discussion on track. It is recommended that you use someone who has conducted face-to-face interviews before. The interviewer should be able to ask the questions the same way for each participant and be able to read the questions in a neutral manner. The interviewer should also be practiced in active listening techniques that encourage participants to honestly and openly respond to the interview questions.

Choosing the Participants

As part of this needs assessment you will need to conduct interviews of key law enforcement officers. You are encouraged to do at least one interview with the Chief of Police and one with the County Sheriff, but also you should consider what other interviews would be most appropriate and informative for your community. In addition to the law enforcement interviews, you may want to interview emergency room staff, alcohol treatment providers, or community leaders. One thing to consider when you choose your participants may include the length of time they have held their current position. Be careful not to choose someone who is too new to be able to accurately answer your questions. The interviewer should keep in mind the questions they are trying to answer, and they should feel creative in how they choose participants.

Conducting the Interview

The interview should last about 30 minutes and follow a semi-structured format. Only the interviewer and the participant should be present during the interview, and the interviewer should make sure the interview is being conducted in a private location where others cannot hear the conversation. The interviewer should ask the questions and let the participant respond without interrupting. The interviewer should allow the participant to talk freely but not ramble about unrelated issues. The interviewer should make every attempt to find a balance between keeping the conversation on track and allowing it to flow naturally. To accomplish this, a "funnel" structure is

often used. This approach is best outlined as a series of questions that move from general to specific.

Introductory Questions

These are questions that introduce the topic for discussion. They should make the participant feel at ease with the interviewer. Usually they are not critical to the research; rather, they are intended to foster conversation and get the participant to start thinking about the topic.

Key Questions

These are questions that drive the research. Their answers provide the best data for later analysis. They should be focused on the topic of interest and open-ended. The interviewer's goal with these questions is to illicit open responses from the participant. You should avoid both questions that allow for short answers and questions that can be answered with a "yes" or "no."

Ending Questions

These questions bring closure to the discussion and enable the participant to look back upon previous comments. The participant should be asked to summarize their thoughts in some way.

Sample Questions You May Choose to Use for Your Interviews

Introductory Questions:

What alcohol-related problems do you see in our community?

What factors do you believe are causing these problems?

Key Questions:

What percent of arrests are a result of alcohol-related offenses in our community?

What percent of convictions are a result of alcohol-related offenses in our community?

How many alcohol-related offenses do you think go undetected in our community?

(The answers to the following four questions should be submitted to WYSAC no later than April 30, 2007)

Are any officers assigned specifically to alcohol-related issues or offenses in our community?

How many officers are assigned?

What does their work consist of?

What special training do officers have in order to deal with alcohol-related offenses?

Do you hold sobriety check points?

How many sobriety check points were held in 2006?

How many drivers were tested?

How many positive BAC levels were obtained?

Where were the sobriety check points held?

Have you conducted any compliance checks for sales to intoxicated patrons?

How many compliance checks for sales to intoxicated patrons were conducted in 2006?

What else are law enforcement officers doing around the misuse of alcohol in our community?

What aren't law enforcement officers doing around the misuse of alcohol in our community?

What locations are known for alcohol-related incidents?

Are there particular people that are known for repeated alcohol-related incidents? If yes, what do you do to keep track or work with those people?

How do you think law enforcement could better address the alcohol-related problems in our community?

Ending Questions:

How do you think the criminal justice system is helping reduce the alcohol problems in our community?

How do you think concerns in the criminal justice system are contributing to the alcohol problems in our community?

Our goal is to find out what the driving factor is that is causing the misuse of alcohol in our community. Is there anything you would like to add or do you have any final comments?

Thank you for your time and input.

Recording and Using the Information

In addition to taking notes, every effort should be made to record the law enforcement interview, but first you should seek permission from your participant. The use of recording equipment is important because it will allow you revisit the conversation and will also allow you to pull direct quotes made by the participant. This discussion can also be transcribed or at least listened to for quotes and general ideas. We suggest using a data matrix like the one found one the next page to keep track of major themes and quotes from the discussion.

The information gathered from these interviews should be used to compliment other quantitative work by the use of participant quotes and the grouping of ideas. The grouping of ideas refers to the categorizing of attitudes, feelings, or beliefs of the participant toward the topic. This may simply involve discussions revolving around a single question. In other cases this may involve outlining the major topics brought up during the interview.

Notes for Law Enforcement Interview about Alcohol Misuse

Date:_____ Location:_____ Participant's Title:_____ Interviewer:_____

Section	Major Ideas of Themes	Quotes
Question 1		
Question 2		
Question 3		
Other thoughts, ideas, comments, or themes that arose during the interview:		

Appendix C. Town Hall Meeting Protocol

Holding a town hall meeting is an efficient way to gather qualitative data through the use of a focused group discussion. The reward for this work is dynamic information not just about what people feel, but about *why* people feel the way they do about a particular subject or idea. Group discussions have the potential to provide data with both accuracy and depth.

The town hall meeting is intended as a compliment to the rest of the needs assessment. What follows is a discussion of the general system for running a town hall meeting successfully.

The Moderator

Fundamental to the town hall meeting is a moderator who facilitates the discussion. This person should feel at ease speaking in front of the group, but he or she is not a teacher. The moderator's goal is to make the participants feel comfortable in expressing themselves openly while keeping the discussion on track.

Becoming a talented moderator takes practice. For most novices the best strategy is to play the role of a *seeker of wisdom*. This role assumes that the participants have the wisdom you need and will share it if asked the right questions.

Most importantly, moderators must learn to listen and not talk.

Choosing the Participants

You can do one town hall meeting or a series of meetings. These meetings should consist of at least 10 people who either volunteer to come or who you have chosen specifically. Most meetings are made up of a homogeneous group of strangers, but don't be afraid to invite specific individuals to attend the meeting. Key participants may include a community member, a police officer, a parent, an adolescent, someone from your advisory council, a bar owner, and any other individuals who may have insight on the topic.

Setting the Rules

Prior to starting the discussion, the moderator should lay down a few ground rules. Generally, these include, only one person talking at a time; no side discussions among participants; no member should be put down because of their opinions; all thoughts and ideas are valued; and there are no wrong or right answers. Like with selection of group members, care and creativity should be used when setting rules.

Conducting the Discussion

The discussion itself should last between 1 and 2 hours and follow a structured format. The moderator should make every attempt to find a balance between keeping the group discussion on track and allowing it to flow naturally. In order to accomplish this, a "funnel" structure is often used. This approach is best outlined as a series of questions that move from general to specific.

Opening Question

This is a "round robin" question that everyone answers at the beginning of the meeting. It is designed to be answered quickly and to identify those characteristics that participants have in common. It should make everyone in the group feel more at ease.

Introductory Questions

These are questions that introduce the topic for discussion. Usually they are not critical to the research; rather, they are intended to foster conversation and interaction among the participants.

Key Questions

These are questions that drive the research. Their answers provide the best data for later analysis. They should be focused on the topic of interest and open-ended. The moderator's goal with these questions is to illicit discussion among the participants. You should avoid both questions that allow for short answers and questions that can be answered with a "yes" or "no."

Ending Questions

These questions bring closure to the discussion and enable participants to look back upon previous comments. Once again a "round robin" approach is best, and participants should be asked to summarize their thoughts in some way.

Sample Protocol You May Choose to Use for Your Town Hall Meeting(s)

Opening Question:

Tell us your name and what brought you here today. (Round Robin)

Introductory Questions:

What are the alcohol-related problems in our community?

What factors are causing these problems?

A number of alcohol-related concerns and possible causes for those concerns have been mentioned. Let's think about three possible causes of alcohol misuse in particular. For the remainder of this discussion, let's think about social availability, community norms and individual factors.

Key Questions

Let's start with social availability. Social availability refers to the procurement of alcohol through social sources such as friends and family.

Where are the youth in our community getting alcohol? Give examples.

Where are high school aged youth and younger getting alcohol?

Where are minors out of high school getting alcohol?

Where do adults in the community obtain alcohol?

Where is the alcohol consumed? For youth and adults?

What are your experiences with underage drinking at parties, or with adults providing alcohol to minors?

There's been a lot of talk about the misuse of alcohol as a problem in our community, but to what extent do you think *social availability* really contributes to the problem? (Round Robin).

Next, let's talk about community norms. Community norms reflect general attitudes about alcohol use and societal expectations regarding the level and type of use that is considered appropriate.

What are the norms of our community?

What are the general attitudes about drinking in our community?

What is the alcohol culture like?

In our community, is it okay to serve alcohol to a minor and if so, under what circumstances?

In our community, at what age is it acceptable to use alcohol?

What is our community's attitude toward drinking and driving?

What kind of groups or organizations promote the use of alcohol in our community?

Now that we've had this discussion, to what extent do you think *community norms* contribute to the misuse of alcohol in our community? (Round Robin)

Lastly, let's think about individual factors. Individual factors could be biological, socio-economic, or individual attitudes.

What makes the people in our community different and unique?

What individual characteristics contribute to the misuse of alcohol in our community?

Based on the things we've just talked about, to what degree do you think the *individual characteristics* of the people in our community are a cause of the misuse of alcohol? (Round Robin)

<u>Ending Question:</u>

Considering the three causes that we've talked about today, social availability, community norms, and individual factors, which one is the leading cause of the misuse of alcohol in our community? (Round Robin)

Our goal is to find out what is contributing to the misuse of alcohol in our community. Have we missed anything? Do you have any final comments?

Thank the participants for coming.

Recording and Using the Information

Every effort should be made to record the town hall meeting by having a colleague take notes and through the use of a tape or video recorder. The use of recording equipment allows the meeting to be revisited when needed. This discussion can also be transcribed or at least listened to for quotes and general ideas. We suggest using a data matrix like the one found on the next page to keep track of major themes and quotes from the discussion. Feel free to expand the table as needed.

The information gathered from this meeting should be used to compliment other quantitative work by the use of participant quotes and the grouping of ideas. The grouping of ideas refers to the categorizing of attitudes, feelings, or beliefs of the group toward the topic. This may simply involve discussions revolving around a single question. In other cases this may involve outlining the major topics brought up by the group.

Notes for Town Hall Meeting about Alcohol Misuse

Date:_____ Location:_____ Number of People in Attendance:_____ Note Taker:_____

Section	Major Ideas of Themes	Quotes	Consensus or Disagreement?
Question 1			
Question 2			
Question 3			
Other thoughts, ideas, comments, or themes that arose during the town hall meeting:			

Appendix D. PNA Estimates

Table D. The Percentage of Students Who Drank Who Said That They Obtained Their Last Drink of Alcohol from Their Parents, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	52.6%	32.9%	16.5%	11.4%	20.7%
Big Horn	63.9%	29.2%	16.2%	6.1%	20.2%
Campbell	45.4%	35.6%	11.4%	11.9%	21.3%
Carbon	28.0%	46.0%	14.4%	6.7%	22.3%
Converse	41.7%	42.1%	25.6%	20.0%	25.2%
Crook	46.7%	21.3%	18.2%	4.5%	16.2%
Fremont	40.4%	27.1%	18.6%	11.8%	20.4%
Goshen	63.6%	27.0%	16.5%	8.9%	18.6%
Hot Springs	60.0%	26.1%	16.7%	11.1%	23.6%
Johnson	43.3%	38.3%	18.5%	8.6%	23.5%
Laramie	59.9%	36.2%	21.8%	14.4%	28.5%
Lincoln	48.6%	40.7%	24.3%	4.6%	23.2%
Natrona	56.5%	26.8%	19.8%	14.0%	24.9%
Niobrara	**50.0%**	**47.1%**	**16.7%**	**4.0%**	**21.4%**
Park	53.3%	55.5%	23.2%	12.0%	28.5%
Platte	48.5%	31.0%	17.5%	13.2%	22.8%
Sheridan	58.8%	45.9%	22.0%	12.9%	28.2%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	65.4%	26.5%	16.7%	12.5%	36.9%
Teton	66.7%	25.4%	13.3%	9.5%	17.8%
Uinta	48.7%	35.0%	16.2%	10.6%	21.3%
Washakie	55.6%	28.9%	28.6%	18.5%	29.1%
Weston	55.6%	38.4%	7.7%	9.6%	21.9%

Table E. The Percentage of Students Who Drank Who Said That They Obtained Their Last Drink of Alcohol from Their Friend's Parents, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	2.6%	10.5%	6.1%	2.3%	5.4%
Big Horn	7.3%	21.8%	8.0%	3.1%	9.4%
Campbell	8.4%	8.2%	7.2%	1.7%	5.8%
Carbon	8.6%	7.3%	7.8%	5.6%	7.1%
Converse	0.0%	15.8%	8.5%	11.0%	10.0%
Crook	13.3%	10.6%	2.3%	9.1%	7.8%
Fremont	7.0%	6.4%	8.8%	2.3%	6.0%
Goshen	0.0%	12.2%	7.2%	6.3%	8.0%
Hot Springs	13.3%	26.1%	5.6%	2.8%	10.4%
Johnson	0.0%	10.6%	14.8%	2.9%	8.4%
Laramie	4.2%	8.2%	11.0%	7.2%	8.4%
Lincoln	12.2%	14.3%	7.1%	5.9%	8.7%
Natrona	10.1%	10.5%	9.7%	6.3%	9.0%
Niobrara	**0.0%**	**17.6%**	**5.6%**	**0.0%**	**6.2%**
Park	13.4%	3.4%	4.5%	2.7%	4.4%
Platte	11.8%	1.7%	3.2%	1.7%	3.3%
Sheridan	8.5%	8.1%	7.2%	2.1%	6.0%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	5.6%	12.8%	5.6%	8.3%	9.7%
Teton	4.8%	8.5%	3.1%	2.9%	4.2%
Uinta	8.5%	9.5%	9.4%	3.5%	7.4%
Washakie	7.4%	7.7%	9.6%	4.0%	7.2%
Weston	7.4%	20.0%	5.6%	0.0%	7.3%

Table F. The Percentage of Students Who Drank Who Said That They Obtained Their Last Drink of Alcohol from an Adult Who Was over 21, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	21.1%	21.1%	34.8%	50.0%	36.4%
Big Horn	14.2%	21.4%	46.0%	55.2%	40.5%
Campbell	10.9%	21.0%	43.0%	55.4%	38.0%
Carbon	15.6%	10.5%	39.1%	59.1%	34.4%
Converse	25.0%	10.5%	39.9%	41.2%	37.1%
Crook	26.7%	17.0%	40.9%	61.4%	41.0%
Fremont	23.5%	28.4%	42.4%	46.8%	38.7%
Goshen	18.2%	21.6%	47.4%	68.4%	46.2%
Hot Springs	0.0%	26.1%	27.8%	63.9%	36.5%
Johnson	13.3%	17.0%	44.4%	65.7%	40.2%
Laramie	11.1%	18.6%	28.3%	43.0%	27.4%
Lincoln	6.0%	22.6%	41.4%	56.1%	38.8%
Natrona	14.3%	23.5%	32.9%	50.3%	32.8%
Niobrara	**50.0%**	**5.9%**	**33.3%**	**76.0%**	**43.9%**
Park	9.0%	16.9%	35.4%	54.4%	36.1%
Platte	27.9%	39.7%	39.7%	66.6%	47.2%
Sheridan	19.2%	15.9%	42.5%	46.1%	35.5%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	12.4%	21.2%	50.0%	58.3%	23.7%
Teton	4.8%	10.2%	26.5%	56.2%	32.4%
Uinta	14.5%	20.8%	44.0%	56.3%	40.5%
Washakie	11.1%	28.8%	27.4%	42.7%	30.2%
Weston	18.5%	18.0%	42.4%	54.8%	37.6%

Table G. The Percentage of Students Who Drank Who Said That They Obtained Their Last Drink of Alcohol from a Person Who Was under 21, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	15.8%	15.8%	29.6%	27.3%	24.9%
Big Horn	3.6%	11.8%	23.3%	24.0%	18.9%
Campbell	10.1%	23.5%	27.4%	19.8%	22.1%
Carbon	11.8%	15.1%	33.9%	21.0%	22.7%
Converse	8.3%	10.5%	12.4%	16.9%	14.1%
Crook	6.7%	27.7%	29.5%	25.0%	25.6%
Fremont	20.1%	23.0%	22.6%	30.5%	24.9%
Goshen	0.0%	21.6%	21.6%	11.4%	17.5%
Hot Springs	13.3%	17.4%	33.3%	8.3%	17.2%
Johnson	10.0%	21.3%	14.8%	14.3%	15.5%
Laramie	12.0%	20.8%	28.6%	26.4%	23.8%
Lincoln	27.2%	16.4%	20.0%	26.3%	22.5%
Natrona	10.7%	19.5%	28.7%	22.4%	21.8%
Niobrara	**0.0%**	**23.5%**	**33.3%**	**20.0%**	**23.7%**
Park	6.7%	14.6%	29.8%	21.2%	21.5%
Platte	3.9%	15.5%	30.0%	13.8%	18.3%
Sheridan	6.8%	15.3%	23.0%	28.1%	21.2%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	6.4%	22.2%	22.2%	14.6%	16.3%
Teton	4.8%	35.6%	41.8%	19.0%	30.1%
Uinta	22.4%	14.8%	22.0%	19.1%	19.6%
Washakie	7.4%	23.1%	27.6%	24.2%	22.9%
Weston	14.8%	13.0%	26.9%	25.9%	21.8%

Table H. The Percentage of Students Who Drank Who Said That They Obtained Their Last Drink of Alcohol by Stealing It, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	7.9%	18.4%	7.8%	5.7%	9.2%
Big Horn	10.9%	15.8%	5.3%	2.8%	7.4%
Campbell	23.5%	10.7%	10.1%	1.1%	8.7%
Carbon	29.5%	21.1%	2.6%	1.1%	10.2%
Converse	25.0%	21.1%	10.1%	5.9%	9.8%
Crook	6.7%	21.3%	4.5%	0.0%	7.5%
Fremont	7.2%	12.8%	4.4%	3.5%	6.4%
Goshen	18.2%	17.6%	6.2%	1.3%	8.1%
Hot Springs	13.3%	4.3%	0.0%	5.6%	5.2%
Johnson	30.0%	12.8%	5.6%	2.9%	9.6%
Laramie	12.0%	14.6%	9.1%	3.9%	9.6%
Lincoln	3.0%	6.1%	7.1%	0.0%	3.8%
Natrona	7.7%	17.8%	6.6%	3.5%	9.1%
Niobrara	**0.0%**	**5.9%**	**11.1%**	**0.0%**	**4.8%**
Park	15.5%	8.3%	5.8%	2.2%	5.9%
Platte	7.9%	12.1%	0.0%	0.0%	3.8%
Sheridan	5.0%	12.7%	4.3%	2.8%	5.7%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	8.5%	15.8%	0.0%	0.0%	11.1%
Teton	19.0%	11.9%	10.2%	4.8%	9.2%
Uinta	5.9%	17.7%	7.5%	6.7%	9.2%
Washakie	18.5%	11.5%	4.1%	1.6%	7.0%
Weston	3.7%	10.5%	17.3%	5.6%	10.2%

Table I. The Percentage of Students Who Drank Who Said That They Obtained Their Last Drink of Alcohol by Purchasing It from a Licensed Retail Establishment, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	0.0%	1.3%	5.2%	3.4%	3.4%
Big Horn	0.0%	0.0%	1.2%	8.8%	3.6%
Campbell	1.7%	1.1%	0.8%	10.2%	4.0%
Carbon	6.5%	0.0%	2.3%	6.5%	3.3%
Converse	0.0%	0.0%	3.5%	5.1%	3.8%
Crook	0.0%	2.1%	4.5%	0.0%	1.9%
Fremont	1.8%	2.4%	3.2%	5.0%	3.5%
Goshen	0.0%	0.0%	1.0%	3.8%	1.6%
Hot Springs	0.0%	0.0%	16.7%	8.3%	7.1%
Johnson	3.3%	0.0%	1.9%	5.7%	2.7%
Laramie	0.8%	1.6%	1.3%	5.2%	2.3%
Lincoln	3.0%	0.0%	0.0%	7.2%	3.0%
Natrona	0.6%	1.9%	2.3%	3.5%	2.3%
Niobrara	**0.0%**	**0.0%**	**0.0%**	**0.0%**	**0.0%**
Park	2.2%	1.4%	1.3%	7.5%	3.6%
Platte	0.0%	0.0%	9.6%	4.6%	4.6%
Sheridan	1.6%	2.1%	1.0%	8.0%	3.4%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	1.7%	1.5%	5.6%	6.3%	2.3%
Teton	0.0%	8.5%	5.1%	7.6%	6.3%
Uinta	0.0%	2.3%	0.9%	3.8%	2.1%
Washakie	0.0%	0.0%	2.8%	8.9%	3.5%
Weston	0.0%	0.0%	0.0%	4.0%	1.3%

Table J. The Percentage of Students Who Reported They Attended a Gathering Where Large Amounts of Alcohol Were Available, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	19.0%	27.8%	54.1%	71.7%	44.6%
Big Horn	17.0%	30.1%	38.6%	59.0%	36.8%
Campbell	27.1%	38.2%	51.7%	70.6%	46.9%
Carbon	19.2%	32.7%	51.9%	71.7%	42.7%
Converse	15.2%	37.2%	46.8%	65.0%	48.6%
Crook	22.9%	37.7%	49.3%	69.8%	46.0%
Fremont	14.6%	31.3%	48.3%	65.8%	39.1%
Goshen	16.9%	34.1%	60.3%	63.0%	44.0%
Hot Springs	21.4%	31.8%	50.0%	69.6%	43.5%
Johnson	23.1%	32.9%	48.5%	65.9%	42.4%
Laramie	23.2%	33.4%	48.0%	56.8%	39.8%
Lincoln	13.9%	16.7%	34.4%	43.1%	27.5%
Natrona	17.7%	35.8%	47.3%	66.7%	41.3%
Niobrara	**36.8%**	**66.7%**	**45.8%**	**89.3%**	**62.4%**
Park	19.4%	23.7%	48.0%	55.4%	37.7%
Platte	20.5%	27.0%	57.2%	60.4%	41.4%
Sheridan	16.0%	31.1%	56.1%	51.4%	39.7%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	18.3%	38.5%	80.0%	63.0%	31.1%
Teton	23.9%	27.7%	61.2%	80.1%	49.4%
Uinta	13.5%	20.0%	32.2%	46.7%	27.8%
Washakie	14.7%	31.8%	49.5%	61.0%	39.6%
Weston	25.0%	39.5%	53.2%	80.8%	49.2%

Table K. The Percentage of Students Who Reported Attending a Community Event in the past 12 Months Where Adults Were Drinking, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	58.5%	68.2%	80.8%	82.9%	73.5%
Big Horn	46.0%	51.0%	64.7%	71.1%	58.6%
Campbell	59.6%	74.8%	76.6%	80.8%	73.1%
Carbon	54.7%	62.0%	70.1%	85.4%	67.2%
Converse	53.2%	76.2%	84.0%	81.9%	78.7%
Crook	57.1%	66.2%	68.7%	72.2%	66.5%
Fremont	49.0%	56.3%	70.0%	71.1%	61.4%
Goshen	50.4%	60.7%	79.6%	75.7%	67.0%
Hot Springs	54.8%	61.4%	82.1%	84.8%	70.6%
Johnson	59.3%	72.6%	83.6%	84.4%	75.1%
Laramie	57.1%	70.2%	72.0%	68.1%	67.2%
Lincoln	39.2%	46.7%	50.4%	52.4%	47.2%
Natrona	54.3%	69.4%	71.5%	75.8%	67.6%
Niobrara	**57.9%**	**85.7%**	**66.7%**	**96.3%**	**78.3%**
Park	60.4%	64.3%	70.0%	74.3%	67.6%
Platte	63.6%	26.7%	78.3%	82.3%	61.8%
Sheridan	57.7%	71.2%	69.3%	80.0%	69.7%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	50.0%	70.6%	96.0%	87.0%	62.2%
Teton	68.6%	76.3%	89.7%	83.1%	79.7%
Uinta	42.8%	50.6%	63.5%	67.4%	56.1%
Washakie	50.4%	78.4%	72.7%	83.5%	71.4%
Weston	62.7%	62.5%	74.2%	80.3%	69.7%

Table L. The Percentage of Students Who Reported Attending a Community Event in the past 12 Months Where Alcohol Was Being Sold, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	41.3%	58.7%	74.3%	74.5%	63.5%
Big Horn	33.6%	44.1%	56.9%	62.6%	49.8%
Campbell	43.6%	65.0%	73.2%	80.7%	66.0%
Carbon	44.8%	57.4%	58.6%	89.0%	61.1%
Converse	48.9%	65.9%	79.4%	80.9%	74.8%
Crook	38.6%	61.8%	64.7%	74.1%	60.9%
Fremont	34.1%	46.5%	59.7%	63.7%	50.8%
Goshen	32.8%	55.6%	74.3%	73.6%	59.6%
Hot Springs	36.6%	56.1%	78.6%	84.1%	63.7%
Johnson	44.4%	58.1%	80.0%	77.8%	65.3%
Laramie	47.1%	60.5%	65.0%	66.6%	59.8%
Lincoln	25.0%	40.5%	44.1%	47.0%	39.2%
Natrona	41.6%	62.1%	66.0%	71.1%	60.0%
Niobrara	**44.4%**	**81.0%**	**62.5%**	**96.3%**	**73.8%**
Park	47.5%	52.0%	64.6%	69.1%	59.0%
Platte	43.2%	30.3%	70.9%	70.2%	53.7%
Sheridan	38.8%	59.0%	61.7%	67.8%	57.3%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	45.8%	61.5%	88.0%	81.5%	55.7%
Teton	51.8%	66.7%	82.9%	80.1%	70.8%
Uinta	29.7%	45.9%	61.3%	63.7%	50.2%
Washakie	32.6%	57.0%	61.0%	77.0%	57.1%
Weston	37.8%	47.0%	66.1%	75.3%	56.2%

Table M. The Percentage of Students Who Reported Attending a Community Event in the past 12 Months Where Adults Were Drunk or Intoxicated, by County (2006 PNA)

County	6th Grade	8th Grade	10th Grade	12th Grade	6-12th Grade Combined
Albany	16.0%	39.8%	67.3%	71.2%	50.7%
Big Horn	25.0%	33.3%	46.0%	64.1%	42.8%
Campbell	27.0%	52.8%	61.7%	72.8%	54.0%
Carbon	24.4%	43.4%	53.2%	79.8%	49.0%
Converse	21.3%	38.1%	67.6%	65.3%	57.6%
Crook	20.0%	46.8%	58.2%	68.5%	49.9%
Fremont	18.3%	42.3%	48.7%	64.4%	43.0%
Goshen	18.1%	34.1%	61.8%	55.1%	42.9%
Hot Springs	24.4%	34.1%	60.7%	68.2%	46.9%
Johnson	21.1%	40.3%	64.1%	62.2%	47.1%
Laramie	23.2%	47.6%	59.2%	58.9%	47.3%
Lincoln	14.0%	29.9%	44.3%	48.9%	34.7%
Natrona	25.5%	47.7%	57.1%	66.1%	48.8%
Niobrara	**22.2%**	**66.7%**	**66.7%**	**96.4%**	**68.0%**
Park	18.2%	34.8%	52.0%	57.5%	41.8%
Platte	27.5%	24.1%	64.0%	66.8%	45.9%
Sheridan	25.2%	38.6%	54.2%	61.5%	45.4%
Sublette	n/a	n/a	n/a	n/a	n/a
Sweetwater	24.3%	52.9%	88.0%	83.3%	41.7%
Teton	27.1%	50.9%	82.9%	75.0%	59.7%
Uinta	17.9%	37.7%	51.8%	61.9%	42.2%
Washakie	20.9%	44.2%	57.2%	74.5%	49.5%
Weston	28.6%	39.5%	54.7%	66.1%	46.8%

Table N. The Percentage of Students Who Are Classified as High, Medium, and Low Risk for 30-Day Alcohol Use by County and Grade Level (2006 PNA)

County	Grade	Low Risk %	Medium Risk %	High Risk %
Albany	6	98.9%	1.1%	0.0%
	8	78.7%	10.4%	11.0%
	10	46.0%	20.5%	33.5%
	12	33.0%	29.4%	37.6%
Big Horn	6	96.3%	3.0%	0.7%
	8	72.2%	15.8%	12.0%
	10	60.5%	18.6%	20.9%
	12	54.2%	18.7%	27.1%
Campbell	6	95.6%	3.9%	0.5%
	8	66.2%	16.0%	17.8%
	10	44.1%	20.9%	35.0%
	12	31.8%	28.9%	39.3%
Carbon	6	90.3%	5.4%	4.3%
	8	68.4%	14.9%	16.7%
	10	51.9%	25.6%	22.6%
	12	36.2%	23.8%	40.0%
Converse	6	97.6%	0.0%	2.4%
	8	85.3%	11.8%	2.9%
	10	42.7%	22.9%	34.4%
	12	46.1%	19.7%	34.2%
Crook	6	98.4%	1.6%	0.0%
	8	74.3%	21.6%	4.1%
	10	44.8%	32.8%	22.4%
	12	39.6%	20.8%	39.6%
Fremont	6	97.6%	1.0%	1.4%
	8	67.5%	13.6%	18.9%
	10	51.4%	21.3%	27.3%
	12	33.8%	24.8%	41.4%
Goshen	6	n/a	n/a	n/a
	8	71.9%	17.4%	10.7%
	10	36.8%	30.1%	33.1%
	12	37.4%	19.2%	43.4%
Hot Springs	6	91.9%	5.4%	2.7%
	8	66.7%	14.3%	19.0%
	10	46.2%	15.4%	38.5%
	12	34.8%	21.7%	43.5%
Johnson	6	97.6%	1.2%	1.2%
	8	75.7%	12.9%	11.4%
	10	41.8%	41.8%	16.4%
	12	47.7%	31.8%	20.5%
Laramie	6	95.7%	2.5%	1.8%
	8	60.6%	19.3%	20.1%
	10	48.3%	22.3%	29.4%
	12	49.2%	23.8%	27.0%
Lincoln	6	98.0%	1.5%	0.5%
	8	85.3%	8.7%	6.0%
	10	67.4%	8.0%	24.6%
	12	69.1%	12.5%	18.4%

County	Grade	Low Risk %	Medium Risk %	High Risk %
Natrona	6	94.9%	3.8%	1.3%
	8	62.4%	19.1%	18.5%
	10	44.6%	24.2%	31.1%
	12	36.6%	29.6%	33.9%
Niobrara	**6**	**100.0%**	**0.0%**	**0.0%**
	8	**66.7%**	**28.6%**	**4.8%**
	10	**56.5%**	**39.1%**	**4.3%**
	12	**50.0%**	**25.0%**	**25.0%**
Park	6	94.6%	4.9%	0.5%
	8	77.6%	13.7%	8.7%
	10	56.8%	22.2%	21.0%
	12	53.6%	23.0%	23.5%
Platte	6	96.3%	1.3%	2.5%
	8	86.5%	10.8%	2.7%
	10	54.9%	28.6%	16.5%
	12	50.0%	22.9%	27.1%
Sheridan	6	91.4%	3.8%	4.8%
	8	77.9%	13.3%	8.8%
	10	46.8%	23.4%	29.8%
	12	42.6%	26.9%	30.6%
Sublette	6	n/a	n/a	n/a
	8	n/a	n/a	n/a
	10	n/a	n/a	n/a
	12	n/a	n/a	n/a
Sweetwater	6	97.3%	2.4%	0.3%
	8	64.3%	18.0%	17.7%
	10	37.5%	12.5%	50.0%
	12	25.9%	24.1%	50.0%
Teton	6	99.2%	0.8%	0.0%
	8	67.3%	17.3%	15.5%
	10	36.3%	19.5%	44.2%
	12	29.6%	33.6%	36.8%
Uinta	6	96.9%	3.1%	0.0%
	8	82.8%	7.9%	9.3%
	10	66.7%	19.8%	13.6%
	12	60.7%	17.9%	21.4%
Washakie	6	98.6%	0.0%	1.4%
	8	65.9%	18.3%	15.9%
	10	53.1%	17.7%	29.2%
	12	52.7%	25.5%	21.8%
Weston	6	95.9%	0.0%	4.1%
	8	74.1%	13.8%	12.1%
	10	57.7%	34.6%	7.7%
	12	52.3%	27.3%	20.5%